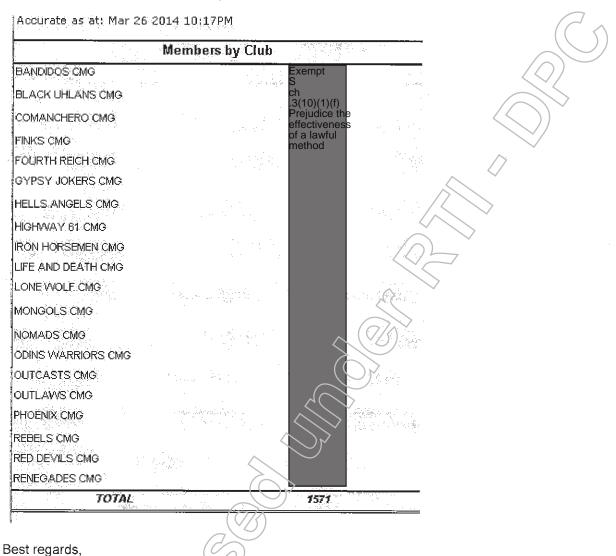
| From:  Sent:  Thursday, 27 March 2014 3:28 PM  To:  Cc:  ©police.qld.gov.au  Subject:  RE: CMG MEMBERSHIP DATA ANALYSIS   |
|---|
| Probably that the data was not provided by JAG but I'll find out.   |
| From:   |
| Thanks Rebecca – there are a few blanks in the results field too, what should make of those?  |
| Principal Research Officer (DPC) Telephone:   |
| From: police.qld.gov.au [mailto: police.qld.gov.au]  Sent: Thursday, 27 March 2014 2:27 PM  To: Subject: RE: CMG MEMBERSHIP DATA ANALYSIS   |
| We're just getting that from Prosecutions as it's coded by JAG will let you know as soon as we hear back.   |
| From: Opremiers.q[d.qcv.au]  Sent: Thursday, 27 March 2014 1:52 PM  To: [HQ]  Subject: RE: CMG MEMBERSHIP DATA ANALYSIS   |
| Hi Rebecca,   |
| As discussed some questions about the "result" field:   |
| 2 cases (10039324 and 14523676) just have "court result" What does "court result – interim – FTA" means? What does "court result – transmitted" mean? What does "court result – transmitted" mean? What does "court result – Hist-passed to DPP" mean? (was 4 years ago – still pending?) What does "Court result – Hist-Interim – traffic" mean? What does "Court result – Hist-Final – traffic" mean? |
| Principal Research Officer (DPC) Telephone: (07)  |
| From:@police.qld.gov.au [mailto:@police.qld.gov.au] Sent: Thursday, 27 March 2014 12:35 PM  |

To:

Subject: RE: CMG MEMBERSHIP DATA ANALYSIS

Hi Andrew,

As discussed, the spreadsheet is of CMG members (confirmed & unconfirmed) who have criminal history (traffic history has <u>not</u> been included). To calculate the proportion of CMG members (overall and by club) who have criminal history that data should be used in conjunction with the following totals for all currently recorded <u>Queensland</u> CMG members (confirmed & unconfirmed):



Rebecca

From: @premiers.qld.gov.au]

Sent: Thursday, 27 March 2014 11:47 AM

Subject: RE: CMG MEMBERSHIP DATA ANALYSIS

Hi Rebecca,

Thanks for that – I'd like to call about a few things, but you never have your phone number on your emails!

Principal Research Officer (DPC)
Telephone:

| From:@police.qld.gov.au [mailto  |
|--|
| Hi Andrew,   |
| Please find attached the extract as discussed. It's password protected so I will text you the password if you could please provide your mobile number. Unfortunately interstate criminal history cannot be extracted unless a manual search is conducted — obviously very resource intensive. The keywords for intelligence submission weren't as informative as we'd hoped and we are attempting to address this for future CMG-related intelligence reporting on QPRIME. |
| Of note is that the total intel submission count and key words are repeated for each new line of an individual's offence history so this will require filtering.   |
| Sheet 2 relates to interstate CMG Confirmed members who have been street checked on runs etc but with no Qld criminal history.   |
| Please call or email anytime if further information or clarification is required.  |
| Best regards, Rebecca  |
| Gent: Wednesday, 26 March 2014 1:33 PM  To: HQ];  Cc: ICTD]  Subject: RE: CMG MEMBERSHIP DATA ANALYSIS   |
| Hey Rebecca and co,  |
| How is this travelling? Are there delays we should know about? (just don't want it falling too far behind as the Premier was briefed it was under way)   |
| Cheers   |
| Principal Research Officer (DPC) Telephone:  |
| From: @police.qid.gov.au [mailto: @police.qld.gov.au]  Sent: Tuesday, 18 March 2014 2:51 PM  To: police.qld.gov.au  Cc: Subject: RE: CMG MEMBERSHIP DATA ANALYSIS  |
| Hi Andrew,   |
| Greg's unit has done a great job and as of late last week were able to provide a sample extract, the only issue being that interstate crim history cannot be extracted from QPRIME and key words for intel submissions may not be able to be provided but they were still testing this.  |
| Regards, Rebecca   |
| From: Depremiers.qld.gov.au]  Sent: Tuesday, 18 March 2014 2:44 PM  To: [ICTD]   |

| Cc: ; ; ; ; [HQ] Subject: RE: CMG MEMBERSHIP DATA ANALYSIS   |                                      |
|--|--------------------------------------|
| Hi Greg,   |                                      |
| Just wondering about the timing on this now – when can I expect to get sor   | ne data to play with?                |
| Thanks   |                                      |
| Principal Research Officer (DPC) Telephone:  |                                      |
| From: Sent: Thursday, 13 March 2014 3:25 PM To: police.qld.gov.au'; Subject: FW; CMG MEMBERSHIP DATA ANALYSIS  | @police.qld.gov.au';                 |
| Good Afternoon Colleagues  |                                      |
| Please see the below approval by Deputy Commissioner Pointing to undertained intelligence holdings to determine the actual proportion of CMG members who have criminal records and the types of illegal activity they have engaged | ers and CMG associates in Queensland |
| Strategic Monitoring Team Secretariat Department of the Premier and Cabinet Ph: Mobile:  |                                      |
| Great State. Great opportunity.  |                                      |
| From: Bill Mellor Sent: Thursday, 13 March 2014 2:55 PM To: Subject: FW: CMG MEMBERSHIP DATA ANALYSIS  |                                      |
| On with it!  |                                      |
| W.J.A.MELLOR Leader Strategic Monitoring Team  |                                      |
| Department of Premier and Cabinet  Ph: (07) 3003 9221 Mob  |                                      |
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| Sent: Thursday, 13 March 2014 12:57 PM   |
|--|
| To: Bill Mellor Subject: RE: CMG MEMBERSHIP DATA ANALYSIS  |
| Hi Bill.   |
| Greg and Marty are supportive.   |
| Approved as requested.   |
| Cheers,  |
| Brett  |
|  |
|  |
| Sent with Good (www.good.com)  |
|  |
|  |
| Original Message   |
| From: Bill Mellor [Bill.Mellor@premiers.qld.gov.au] Sent: Thursday, March 13, 2014 11:52 AM E. Australia Standard Time   |
| To: M[OPRESLV]   |
| Subject: CMG MEMBERSHIP DATA ANALYSIS  |
|  |
| Brett,   |
| The engagement line of operation under the <i>Elimination of Criminal Motorcycle Gangs from Queensland Strategic Plan 2013-2016</i> seeks to enhance community understanding of the illegal activities of CMGs, their impact on society and the actions being taken by Government to prevent, disrupt and prosecute this activity.   |
| A recurring theme in the media is a perceived lack of empirical evidence that supports the position of the QPS and other Australian law enforcement agencies that CMGs and their members are involved in organised crime and other serious criminal activity. Initial work undertaken by my office has not been able to identify suitable Queensland based empirical research that could be released to the community to counter these claims and clear-up this misunderstanding.  |
| Initial discussion have been held between members of my team, State Intelligence (QPS) and Information Management Services to scope this project which will analyse crime data and intelligence holdings to determine the actual proportion of CMG members and CMG associates in Queensland who have criminal records and the types of illegal activity they have engaged in.  |
| Initial indications are that this information can be readily extracted from QPrime by Information Management Services, and de-identified with the assistance of officers from State Intelligence (From my office will then undertake the necessary analysis of the data to produce the research findings.  |
| This research is urgently needed to put some balance back into the public policy debate surrounding CMGs and to counter the misconception being promoted that CMGs are just like any other club or organisation where only a few members may have some criminal history. In addition, I am advised that further analysis of this data, together with police intelligence and linking it with other data sets held by Queensland Corrective Services Commission and the Courts may provide useful information that can be used internally to assist Operation Resolute. |
| As this will be a joint research project, I suggest that consideration of the outcomes and how they will be used will be a matter for you and I to determine.  |
| Your approval is sought to enable Information Management Services to extract and provide the necessary de-<br>identified data for to analyse. Should you agree, the necessary advice should be provided to   |
| F.   |

From

Director - Information Management Services and detective Superintendent State Intelligence.

Please do not hesitate to give me a call if you would like to discuss this matter further.

Regards Bill
W.J.A.MELLOR
Leader
Strategic Monitoring Team
Department of Premier and Cabinet

Ph: (07) 3003 9221 Mob:

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| From:  Sent:  Sunday, 30 March 2014 6:33 PM  To:  Cc:  Dipolice.qld.gov.au  Subject:  FW: CMG MEMBERSHIP DATA ANALYSIS   |
|--|
| Hi Andrew,   |
| Please find below responses to our query – let me know if there are any problems.  |
| Best regards, Rebecca  |
| From: HQ] Sent: Saturday, 29 March 2014 2:23 PM To: HQ]; [BR]; [HQ] Subject: RE: CMG MEMBERSHIP DATA ANALYSIS  |
| Bec,   |
| See below for an explanation on some of the result field queries. Perhaps may be able to provide a more solid answer if Andrew Ede needs specific questions answered.  |
| Criminal Associations Team Intelligence, Counter-Terrorism and Major Events Command (ICMC) Queensland Police Service   |
| Phone: Fax: E-Mail:  |
| NOTE: This email is delivered IN CONFIDENCE. The contents of this email remain the property of the Queensland Police Service. Release of the contents of this email outside of the Queensland Police Service, in whole or in part, is subject to the approval of the author. If you are not the intended recipient, you are notified that any use or dissemination of this communication is strictly prohibited. If you receive this transmission in error please notify the author immediately by telephone and delete all copies of this transmission together with any attachments. |
| From: [BR] Sent: Saturday, 29 March 2014 7:22 AM To: R[HQ] Subject: RE: CMG MEMBERSHIP DATA ANALYSIS   |

I'd have to look at the case files on some of these to get my bearings (just what are those numbers? 10039324 and 14523676), but generally:

- 1. the matter was adjourned for a further appearance, but is noted on record that the defendant failed to appear, with a warrant being issued on the next date of appearance (however I have seen this result on files that have just gone FTA without the adjournment period, it greatly relies on the clerk of the court).
- 2. refer to PRC, I believe that's Prosecution Review Committee. There's generally more to it then this, but I believe from that result that the matter was likely withdrawn or neto'd.
- 3. transmitted is exactly what it means, but its interpretation should be made on a case by case basis. It could have been transmitted to DPP or another court.

- 4. passed to DPP again, its all in the wording, maybe DPP included the offence within their sentencing or it was simply transferred to them.
- 5. Interim traffic to me, just means that a traffic file was adjourned
- Final traffic means that a traffic file has been included.

Mate I'm willing to give more solid answers on this, but I'd love to look at the case files.

JB

From: [HQ]

Sent: Thursday, 27 March 2014 2:24 PM

To: [BR]

Subject: FW: CMG MEMBERSHIP DATA ANALYSIS

Jonno.

Would you please translate these, they're obviously from QPrime/Justice

As discussed some questions about the "result" field:

2 cases (10039324 and 14523676) just have "court result"

What does "court result - interim - FTA" means?

What does "court result - refer to PRC" mean?

What does "court result - transmitted" mean?

What does "court result – Hist-passed to DPP" mean? (was 4 years ago – still pending?)

What does "Court result - Hist-Interim - traffic" mean?

What does "Court result - Hist-Final - traffic" mean?

thanks

From: [HQ]

Sent: Thursday, 27 March 2014 2:21 PM <

To: R[HQ]

Subject: FW: CMG MEMBERSHIP DATA ANALYSIS

Criminal Associations Team

Intelligence, Counter-Terrorism and Major Events Command (ICMC)

Queensland Police Service

Phone: Fax:

E-Mail:

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Prom: premiers.qld.gov.au]

Sent: Thursday, 27 March 2014 1:52 PM

To: [HQ]
Subject: RE: CMG MEMBERSHIP DATA ANALYSIS

Hi Rebecca,

As discussed some questions about the "result" field:

2 cases (10039324 and 14523676) just have "court result"

What does "court result – interim – FTA" means?

What does "court result - refer to PRC" mean?

What does "court result - transmitted" mean?

What does "court result - Hist-passed to DPP" mean? (was 4 years ago - still pending?)

What does "Court result - Hist-Interim - traffic" mean?

What does "Court result - Hist-Final - traffic" mean?

thanks

Principal Research Officer (DPC)
Telephone:

@police.qld.gov.au [mailto:

@police.qld.gov.au]

Sent: Thursday, 27 March 2014 12:35 PM

To:

From:

Subject: RE: CMG MEMBERSHIP DATA ANALYSIS

Hi Andrew,

As discussed, the spreadsheet is of CMG members (confirmed & unconfirmed) who have criminal history (traffic history has <u>not</u> been included). To calculate the proportion of CMG members (overall and by club) who have criminal history that data should be used in conjunction with the following totals for all currently recorded <u>Queensland</u> CMG members (confirmed & unconfirmed):

Accurate as at: Mar 26 2014 10:17PM Members by Club BANDIDOS CMG Exemp BLACK UHLANS CMG. 10)(1)Tj 0 -8 Td ()(f) COMANCHERO CMG FINKS CMG FOURTH REICH CMG GYPSY JOKERS CMG. eness HELLS ANGELS CMG HIGHWAY 61 CMG IRON HORSEMEN CMG LIFE AND DEATH CMG LONE WOLF CMG MONGOLS CMG: NOMADS CMG ODINS WARRIORS CMG OUTCASTS CMG. **OUTLAWS CMG** PHOENIX CMG REBELS CMG RED DEVILS CMG RENEGADES CMG TOTAL 1571 Best regards, Rebecca From: @premiers.qid.gov.au] Sent: Thursday, 27 March 2014 11:47 AM [HQ] Subject: RE: CMG MEMBERSHIP DATA ANALYSIS Hi Rebecca, Thanks for that – I'd like to call about a few things, but you never have your phone number on your emails! Principal Research Officer (DPC) Telephone: <u> @police.qld.gov.au [mailto</u> @police.gld.gov.au] Sent: Thursday, 27 March 2014 11:05 AM To: Cc: @police.qld.gov.au; @police.gld.gov.au Subject: RE: CMG MEMBERSHIP DATA ANALYSIS

Hi Andrew,

Please find attached the extract as discussed. It's password protected so I will text you the password if you could please provide your mobile number. Unfortunately interstate criminal history cannot be extracted unless a manual search is conducted – obviously very resource intensive. The keywords for intelligence submission weren't as

informative as we'd hoped and we are attempting to address this for future CMG-related intelligence reporting on QPRIME.

Of note is that the total intel submission count and key words are repeated for each new line of an individual's offence history so this will require filtering.

Sheet 2 relates to interstate CMG Confirmed members who have been street checked on runs etc but with no Qld criminal history.

| criminal history.   |
|---|
| Please call or email anytime if further information or clarification is required.   |
| Best regards,<br>Rebecca  |
| From:   |
| Hey Rebecca and co,   |
| How is this travelling? Are there delays we should know about? (just don't want it falling too far behind as the Premier was briefed it was under way)  |
| Cheers  |
| Principal Research Officer (DPC) Telephone:   |
| From: @police.qld.gov.au [mailto:   |
| Hi Andrew,  |
| Greg's unit has done a great job and as of late last week were able to provide a sample extract, the only issue being that interstate crim history cannot be extracted from QPRIME and key words for intel submissions may not be able to be provided but they were still testing this. |
| Regards,<br>Rebecca   |
| From:  Sent: Tuesday, 18 March 2014 2:44 PM  To:  [ICTD]  Cc:  Subject: RE: CMG/MEMBERSHIP DATA ANALYSIS  |
| Hi Greg,  |
| Just wondering about the timing on this now – when can I expect to get some data to play with?  |
| Thanks  |

Principal Research Officer (DPC)

Telephone:

| Sent: Thursday, 13 March 2014 3:25 PM  To: @police.qld.gov.au'; @police. |
|--|
| Good Afternoon Colleagues  |
| Please see the below approval by Deputy Commissioner Pointing to undertake the research to analyse crime data and intelligence holdings to determine the actual proportion of CMG members and CMG associates in Queensland who have criminal records and the types of illegal activity they have engaged in.   |
| Regards  |
|  |
| Strategic Monitoring Team Secretariat  Department of the Premier and Cabinet  Ph:  Mobile:   |
| Great State. Great opportunity.  |
|  |
| From: Bill Mellor Sent: Thursday, 13 March 2014 2:55 PM To: Subject: FW: CMG MEMBERSHIP DATA ANALYSIS  |
| On with it!  |
| W.J.A.MELLOR Leader Strategic Monitoring Team Department of Premier and Cabinet  |
| Ph: (07) 3003 9221 Mob:  |
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| From: Sent: Thursday, 13 March 2014 12:57 PM To: Bill Mellor Subject: RE: CMG MEMBERSHIP DATA ANALYSIS   |
| Hi Bill. Greg and Marty are supportive. Approved as requested. Cheers, Brett   |

| Sent with Good ( <u>www.good.com</u> )   |
|--|
| Original Message From: Bill Mellor [Bill.Mellor@premiers.qld.gov.au] Sent: Thursday, March 13, 2014 11:52 AM E. Australia Standard Time To: [OPRESLV] Subject: CMG MEMBERSHIP DATA ANALYSIS  |
| Brett,   |
| The engagement line of operation under the <i>Elimination of Criminal Motorcycle Gangs from Queensland Strategic Plan 2013-2016</i> seeks to enhance community understanding of the illegal activities of CIMGs, their impact on society and the actions being taken by Government to prevent, disrupt and prosecute this activity.  |
| A recurring theme in the media is a perceived lack of empirical evidence that supports the position of the QPS and other Australian law enforcement agencies that CMGs and their members are involved in organised crime and other serious criminal activity. Initial work undertaken by my office has not been able to identify suitable Queensland based empirical research that could be released to the community to counter these claims and clear-up this misunderstanding.  |
| Initial discussion have been held between members of my team, State Intelligence (QPS) and Information Management Services to scope this project which will analyse crime data and intelligence holdings to determine the actual proportion of CMG members and CMG associates in Queensland who have criminal records and the types of illegal activity they have engaged in.  |
| Initial indications are that this information can be readily extracted from QPrime by Information Management Services, and de-identified with the assistance of officers from State Intelligence from my office will then undertake the necessary analysis of the data to produce the research findings.   |
| This research is urgently needed to put some balance back into the public policy debate surrounding CMGs and to counter the misconception being promoted that CMGs are just like any other club or organisation where only a few members may have some criminal history. In addition, I am advised that further analysis of this data, together with police intelligence and linking it with other data sets held by Queensland Corrective Services Commission and the Courts may provide useful information that can be used internally to assist Operation Resolute. |
| As this will be a joint research project, is uggest that consideration of the outcomes and how they will be used will be a matter for you and I to determine.  |
| Your approval is sought to enable Information Management Services to extract and provide the necessary de- identified data for to analyse. Should you agree, the necessary advice should be provided to Director - Information Management Services and detective Superintendent Intelligence.  |
| Please do not hesitate to give me a call if you would like to discuss this matter further.   |
| Regards Bill W.J.A.MELLOR Leader   |
| Strategic Monitoring Team  Department of Premier and Cabinet   |
| Ph: (07) 3003 9221 Mob:  |

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@police.qld.gov.au From: Tuesday, 1 April 2014 4:41 PM Sent: To: RE: CMG MEMBERSHIP DATA ANALYSIS Subject: Hi Andrew, the person has to make admission in order t qualify for drug diversion (just the once though). Committed would be committed to stand trial, extradited is to another jurisdiction, passed to DPP would be waiting for the DPP to make a determination whether to prosecute and I'll find out the rest! directly about these? Were you able to contact @premiers.qld.gov.au] Sent: Monday, 31 March 2014 5:22 PM To: **!**HO1: [HQ] Cc: Subject: RE: CMG MEMBERSHIP DATA ANALYSIS Hi all, I'm having some problems with this data. I think I can assume the 437 rows of data with 'drug diversion' in the Short Title or 'diversion' in the Result are guilty (assuming you had to plead guilty to go to diversion). However, for the following 784 Results I can't tell the outcome: Court result Court result - Committed Court result - Final - traffic Court result - Hist-Final - traffic Court result - Hist-Passed to DPP Court result - Refer to PRC Court result - Transmitted Extradited: And the following 1234 Results would appear to still be pending (but some are years old): Court result - Final - awaiting result Court result - Hist-Interim - traffic Court result - Interim Court result - Interim - court bail Court result - Interim - remanded Court result - Interim - FTA Is there another field we can extract for obtaining a result? And should the traffic matters be in there at all? Can't we get crim history without traffic? Principal Research Officer (DPC)

1

Telephone:

| Sent: Sunday, 30 March 2014 6:33 PM  To:  Cc:  @police.qld.gov.au  @police.qld.gov.au  Subject: FW: CMG MEMBERSHIP DATA ANALYSIS                                      |
|---|
| Hi Andrew,  |
| Please find below responses to our query – let me know if there are any problems.   |
| Best regards,<br>Rebecca  |
| From: [HQ] Sent: Saturday, 29 March 2014 2:23 PM To: [HQ]; [BR]; [HQ] Subject: RE: CMG MEMBERSHIP DATA ANALYSIS   |
| Bec,  |
| See below for an explanation on some of the result field queries. Perhaps may be able to provide a more solid answer if Andrew Ede needs specific questions answered. |
|   |
| Criminal Associations Team Intelligence, Counter-Terrorism and Major Events Command (ICMC) Queensland Police Service  |
| Phone: Fax: E-Mail:   |

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From: [BR]

Sent: Saturday, 29 March 2014 7:22 AM

To: [HQ]

Subject: RE: CMG MEMBERSHIP DATA ANALYSIS

I'd have to look at the case files on some of these to get my bearings (just what are those numbers? 10039324 and 14523676), but generally:

- 1. the matter was adjourned for a further appearance, but is noted on record that the defendant failed to appear, with a warrant being issued on the next date of appearance (however I have seen this result on files that have just gone FTA without the adjournment period, it greatly relies on the clerk of the court).
- 2. refer to PRC, I believe that's Prosecution Review Committee. There's generally more to it then this, but I believe from that result that the matter was likely withdrawn or neto'd.
- 3. transmitted is exactly what it means, but its interpretation should be made on a case by case basis. It could have been transmitted to DPP or another court.
- 4. passed to DPP again, its all in the wording, maybe DPP included the offence within their sentencing or it was simply transferred to them.

- 5. Interim traffic to me, just means that a traffic file was adjourned
- Final traffic means that a traffic file has been included.

Mate I'm willing to give more solid answers on this, but I'd love to look at the case files.

JΒ

| From: [HQ] Sent: Thursday, 27 March 2014 2:24 PM To: [BR] Subject: FW: CMG MEMBERSHIP DATA ANALYSIS |
|---|
| Jonno,<br>Would you please translate these, they're obviously from QPrime/Justice                   |
| As discussed some questions about the "result" field:   |

2 cases (10039324 and 14523676) just have "court result"

What does "court result – interim – FTA" means?
What does "court result – refer to PRC" mean?

What does "court result - transmitted" mean?

What does "court result - Hist-passed to DPP" mean? (was 4 years ago - still pending?)

What does "Court result - Hist-Interim - traffic" mean? What does "Court result - Hist-Final - traffic" mean?

thanks

From: [HQ]

Sent: Thursday, 27 March 2014 2:21 PM

To: [HQ]

Subject: FW: CMG MEMBERSHIP DATA ANALYSIS

Criminal Associations Team

Intelligence, Counter-Terrorism and Major Events Command (ICMC)

Queensland Police Service

Phone Fax: E-Mail:

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From: apremiers.qld.gov.au

Sent: Thursday, 27 March 2014 1:52 PM

[HQ]

Subject: RE: CMG MEMBERSHIP DATA ANALYSIS

## Hi Rebecca.

As discussed some questions about the "result" field:

2 cases (10039324 and 14523676) just have "court result"

What does "court result - interim - FTA" means?

What does "court result - refer to PRC" mean?

What does "court result - transmitted" mean?

What does "court result - Hist-passed to DPP" mean? (was 4 years ago - still pending?)

What does "Court result - Hist-Interim - traffic" mean?

What does "Court result - Hist-Final - traffic" mean?

## thanks

Principal Research Officer (DPC)
Telephone:

From: @police.qld.gov.au [mailto

@police.qld.gov.au]

Sent: Thursday, 27 March 2014 12:35 PM

To:

Subject: RE: CMG MEMBERSHIP DATA ANALYSIS

Hi Andrew,

As discussed, the spreadsheet is of CMG members (confirmed & unconfirmed) who have criminal history (traffic history has <u>not</u> been included). To calculate the proportion of CMG members (overall and by club) who have criminal history that data should be used in conjunction with the following totals for all currently recorded <u>Queensland</u> CMG members (confirmed & unconfirmed):

Accurate as at: Mar 26 2014 10:17PM Members by Club BANDIDOS CMG empt BLACK UHLANS CMG. COMANCHERO CMG FINKS CMG FOURTH REICH CMG GYPSY JOKERS CMG a lawful method HELLS ANGELS CMG HIGHWAY 61 CMG IRON HORSEMEN CMG LIFE AND DEATH CMG LONE WOLF CMG MONGOLS CMG. NOMADS CMG ODINS WARRIORS CMG OUTCASTS CMG. OUTLAWS CMG PHOÉNIX CMG REBELS CMG RED DEVILS CMG RENEGADES CMG 1571 TOTAL Best regards. Rebecca From @premiers.gid.gov.au] Sent: Thursday, 27 March 2014 11:47 AM To:l [OH] Subject: RE: CMG MEMBERSHIP DATA ANALYSIS Hi Rebecca, Thanks for that – I'd like to call about a few things, but you never have your phone number on your emails! Principal Research Officer (DPC) Telephone: police.qld.gov.au] <u> @police.qld.gov.au</u> [mailto From: Sent: Thursday, 27 March 2014 11:05 AM To: @police.gld.gov.au; @police.gld.gov.au Cc: Subject: RE: CMG MEMBERSHIP DATA ANALYSIS

Hi Andrew,

Please find attached the extract as discussed. It's password protected so I will text you the password if you could please provide your mobile number. Unfortunately interstate criminal history cannot be extracted unless a manual search is conducted - obviously very resource intensive. The keywords for intelligence submission weren't as

informative as we'd hoped and we are attempting to address this for future CMG-related intelligence reporting on QPRIME.

Of note is that the total intel submission count and key words are repeated for each new line of an individual's offence history so this will require filtering.

Sheet 2 relates to interstate CMG Confirmed members who have been street checked on runs etc but with no Qld criminal history.

| criminal history.   |
|---|
| Please call or email anytime if further information or clarification is required.   |
| Best regards,<br>Rebecca  |
| From:  Sent: Wednesday, 26 March 2014 1:33 PM  To: HQ]; Cc: ICTD] Subject: RE: CMG MEMBERSHIP DATA ANALYSIS   |
| Hey Rebecca and co,   |
| How is this travelling? Are there delays we should know about? (just don't want it falling too far behind as the Premier was briefed it was under way)  |
| Cheers  |
| Principal Research Officer (DPC) Telephone:   |
| From: @police.qld.gov.au [mailto: @police.qld.gov.au]  Sent: Tuesday, 18 March 2014 2:51 PM  To: @police.qld.gov.au  Cc: Subject: RE: CMG MEMBERSHIP DATA ANALYSIS  |
| Hi Andrew,  |
| Greg's unit has done a great job and as of late last week were able to provide a sample extract, the only issue being that interstate crim history cannot be extracted from QPRIME and key words for intel submissions may not be able to be provided but they were still testing this. |
| Regards,<br>Rebecca   |
| Sent: Tuesday, 18 March 2014 2:44 PM  To: ICVD1  Cc: [HQ]  Subject: RE: CMG MEMBERSHIP DATA ANALYSIS  |
| Hi Greg,  |
| Just wondering about the timing on this now – when can I expect to get some data to play with?  |
| Thanks  |

Principal Research Officer (DPC)
Telephone:

| From: Sent: Thursday, 13 March 2014 3:25 PM To:  @police.qld.gov.au'; Subject: FW: CMG MEMBERSHIP DATA ANALYSIS  |
|--|
| Good Afternoon Colleagues  |
| Please see the below approval by Deputy Commissioner Pointing to undertake the research to analyse crime data and intelligence holdings to determine the actual proportion of CMG members and CMG associates in Queensland who have criminal records and the types of illegal activity they have engaged in.     |
| Regards  |
| Strategic Monitoring Team Secretariat  |
| Department of the Premier and Cabinet Ph: Mobile:  |
| Great State. Great opportunity.  |
|  |
| From: Bill Mellor Sent: Thursday, 13 March 2014 2:55 PM To: Subject: FW: CMG MEMBERSHIP DATA ANALYSIS  |
| On with it!  |
| W.J.A.MELLOR Leader Strategic Monitoring Team Department of Premier and Cabinet  |
| Ph: (07) 3003 9221 Mob:  |
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| From: Sent: Thursday, 13 March 2014 12:57 PM To: Bill Mellor Subject: RE: CMG MEMBERSHIP DATA ANALYSIS   |
| Hi Bill. Greg and Marty are supportive. Approved as requested. Cheers, Brett   |

## Sent with Good (www.good.com)

| From: Bill Mellor [Bill.Mellor@premiers.qld.gov.au]  Sent: Thursday, March 13, 2014 11:52 AM E. Australia Standard Time  To: M[OPRESLV]  Subject: CMG MEMBERSHIP DATA ANALYSIS   |
|--|
| Brett,   |
| The engagement line of operation under the <i>Elimination of Criminal Motorcycle Gangs from Queensland Strategic Plan 2013-2016</i> seeks to enhance community understanding of the illegal activities of CMGs, their impact on society and the actions being taken by Government to prevent, disrupt and prosecute this activity.   |
| A recurring theme in the media is a perceived lack of empirical evidence that supports the position of the QPS and other Australian law enforcement agencies that CMGs and their members are involved in organised crime and other serious criminal activity. Initial work undertaken by my office has not been able to identify suitable Queensland based empirical research that could be released to the community to counter these claims and clear-up this misunderstanding.  |
| Initial discussion have been held between members of my team, State Intelligence (QPS) and Information Management Services to scope this project which will analyse crime data and intelligence holdings to determine the actual proportion of CMG members and CMG associates in Queensland who have criminal records and the types of illegal activity they have engaged in.  |
| Initial indications are that this information can be readily extracted from QPrime by Information Management Services, and de-identified with the assistance of officers from State Intelligence   |
| from my office will then undertake the necessary analysis of the data to produce the research findings.  |
| This research is urgently needed to put some balance back into the public policy debate surrounding CMGs and to counter the misconception being promoted that CMGs are just like any other club or organisation where only a few members may have some criminal history. In addition, I am advised that further analysis of this data, together with police intelligence and linking it with other data sets held by Queensland Corrective Services Commission and the Courts may provide useful information that can be used internally to assist Operation Resolute. |
| As this will be a joint research project, suggest that consideration of the outcomes and how they will be used will be a matter for you and I to determine.  |
| Your approval is sought to enable information Management Services to extract and provide the necessary de- identified data for to analyse. Should you agree, the necessary advice should be provided to Director - Information Management Services and detective Superintendent, State Intelligence.   |
| Please do not hesitate to give me a call if you would like to discuss this matter further.   |
| Regards Bill W.J.A.MELLOR Leader Strategic Monitoring Team   |
| Department of Premier and Cabinet  |
| Ph: (07) 3003 9221 Mob   |

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|   |
|   |

| From: Sent:  Vednesday, 2 April 2014 10:39 AM  To:  @police.qld.gov.au'  @police.qld.gov.au;  @police.qld.gov.au;  @police.qld.gov.au;  @police.qld.gov.au;  Subject:  RE: CMG MEMBERSHIP DATA ANALYSIS  |
|--|
| Hi all,  |
| I have read the comments and chains of emails below and things really aren't a lot clearer. I have no idea what some terms used mean (like OMC, VJR, NETO) but I'm not sure that is the real problem.  |
| I would like to be able to classify each outcome into Guilty, Not Guilty, Pending or Unknown (or delete the data if statements like "if finalised then this will have been recorded by OMC by creating a new occurrence and offences as per the VJR" mean that the data is duplicated elsewhere in the extract). |
| I think, "tactical data" just means its "pending" but with all the other categories I'm still confused.  |
| And yes, Rebecca I spoke to  |
| Is there another field we can extract for obtaining the court outcome rather than, as Rebecca said, "the status of matters"?   |
| And should the traffic matters be in there at all? Can't we get crim history without traffic?  |
| Cheers   |
| Principal Research Officer (DPC) Telephone:  |
| From:  |
| Subject: FW: CMG MEMBERSHIP DATA ANALYSIS  |
| Hi Andrew – fyi the following re: the JAG data.  |
| From: [ICTD] Sent: Tuesday, 1 April 2014 10:57 AM To: HQ] Subject: FW: CMG MEMBERSHIP DATA ANALYSIS  |
| Hi Rebecca   |
| I asked Manager, Offender Management about the terms Andrew is querying. It is now apparent that the extract relates to the status of the matters, and whilst the majority do reflect the court outcome, some do not, hence the confusion. Carolyn has provided some comments below that may help.               |

## Regards

Greg



Director
Information Management Services
Information & Communications Technology Division

QUEENSLAND POLICE SERVICE

Phone
Email
Address

From: [ICTD]

Sent: Tuesday, 1 April 2014 10:51 AM

To: [ICTD]

Subject: RE: CMG MEMBERSHIP DATA ANALYSIS

Tactical data is all the interim results

A/Manager

Offender Management Centre

Ph:

Fax

e-m\_\_\_\_\_\_police.qld.gov.au

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From: [ICTD]

Sent: Tuesday, 1 April 2014 10:38 AM

ro: [ICTD]

Subject: RE: CMG MEMBERSHIP DATA ANALYSIS

What does "tactical data' mean?



Director

Information Management Services
Information & Communications Technology Division
QUEENSLAND POLICE SERVICE

Phone Email Address

| From: [ICTD]  Sent: Tuesday, 1 April 2014 9:14 AM  To: [ICTD]  Subject: FW: CMG MEMBERSHIP DATA ANALYSIS   |
|--|
| Morning Greg,  |
| I have attached comments to the outcomes listed as below. Can I just add that these are actually the status of court events rather than 'outcomes'.  |
| In relation to the history with traffic – if a court outcome version of the history is generated then this will not have the traffic offences included – unless they occurred years and years ago and were entered into Polaris from microfilms. |
| Carolyn  |
| A/Manager Offender Management Centre Ph: Fax e-n police.qld.gov.au   |
| Queensland Police Service - confidential communication   |
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| have received this email in error and that any use, dissemination, forwarding, printing or copying of this email and any file attachments is strictly prohibited. If you have received this email in error, please immediately notify us.        |
| From: [ICTD] Sent: Tuesday, 1 April 2014 8:09 AM To: [ICTD] Subject: FW: CMG MEMBERSHIP DATA ANALYSIS  |
| Carolyn  |
| Are you able to shed any light on these court outcomes please?   |
| Director Information Management Services Information & Communications Technology Division QUEENSLAND POLICE SERVICE  |
| Phone Email Address  |
| From: Opremiers.qld.gov.au  Sent: Monday, 31 March 2014 5:22 PM  To: HOI: ICTD1  |

| Cc:      |         | HQ]        |      |                 |
|----------|---------|------------|------|-----------------|
| Subject: | RE: CMG | MEMBERSHIP | DATA | <b>ANALYSIS</b> |

Hi all,

I'm having some problems with this data.

I think I can assume the 437 rows of data with 'drug diversion' in the Short Title or 'diversion' in the Result are guilty (assuming you had to plead guilty to go to diversion) – these diversions are handled by police officers

However, for the following 784 Results I can't tell the outcome:

Court result

Court result – Committed –Committed to a higher court, if finalised then this will have been recorded by OMC by creating a new occurrence and offences as per the VJR

Court result - Final - traffic - Believe this is Tactical data - finalised traffic now just has FINAL

Court result - Hist-Final – traffic – Tactical data - outcome retired but it meant the matter was traffic and it had been finalised

Court result - Hist-Passed to DPP – outcome retired but it meant the matter had been passed to DPP – as per 'Committed', if this matter is now finalised we would have created the offences

Court result - Refer to PRC – referred to Prosecution Review Committee, this will also have a final court result of NETO

Court result - Transmitted - sent to higher court, see DPP and Committed

Extradited; - Extradited interstate

And the following 1234 Results would appear to still be pending (but some are years old):

Court result - Final - awaiting result - Tactical data - indicated the matter was finalised but waiting for the final court result to progress through ETCR

Court result - Hist-Interim - traffic - Tactical data - outcome retired but indicated traffic matter pending

Court result - Interim - Tactical data - matter pending

Court result - Interim - court bail - Tactical data - matter pending and offender released on bail until next court date

Court result - Interim - remanded - Tactical data - matter pending but offender remanded in custody

Court result - Interim - FTA - Tactical data matter pending and offender has failed to appear in court

Is there another field we can extract for obtaining a result?

And should the traffic matters be in there at all? Can't we get crim history without traffic?

Principal Research Officer (DPC)
Telephone:

om: \_\_\_\_\_\_ (7/4) @police.gld.gov.au [mailto:

@police.qld.gov.au]

Sent: Sunday, 30 March 2014 6:33 PM

To:

Cc: @police.qld.gov.au

Subject: FW: CMG MEMBERSHIP DATA ANALYSIS

Hi Andrew,

Please find below responses to our query – let me know if there are any problems.

Best regards,

Rebecca

| From: [HQ] Sent: Saturday, 29 March 2014 2:23 PM To: [HQ]; [BR]; [HQ] Subject: RE: CMG MEMBERSHIP DATA ANALYSIS  |
|--|
| Bec,   |
| See below for an explanation on some of the result field queries. Perhaps may be able to provide a more solid answer if Andrew Ede needs specific questions answered.  |
| Criminal Associations Team Intelligence, Counter-Terrorism and Major Events Command (ICMC) Queensland Police Service   |
| Phone: Fax: E-Mail:  |
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|  |
| From: BR] Sent: Saturday, 29 March 2014 7:22 AM To: [HQ] Subject: RE: CMG MEMBERSHIP DATA ANALYSIS   |
| I'd have to look at the case files on some of these to get my bearings (just what are those numbers? 10039324 and 14523676), but generally:  |
| <ol> <li>the matter was adjourned for a further appearance, but is noted on record that the defendant failed to appear,<br/>with a warrant being issued on the next date of appearance (however I have seen this result on files that have<br/>just gone FTA without the adjournment period, it greatly relies on the clerk of the court).</li> </ol>  |
| <ol> <li>refer to PRC, I believe that's Prosecution Review Committee. There's generally more to it then this, but I believe from that result that the matter was likely withdrawn or neto'd.</li> </ol>  |
| <ol> <li>transmitted is exactly what it means, but its interpretation should be made on a case by case basis. It could<br/>have been transmitted to DPP or another court.</li> </ol>   |
| <ol> <li>passed to DPP – again, its all in the wording, maybe DPP included the offence within their sentencing or it was simply transferred to them.</li> </ol>  |
| 5. Interim – traffic to me, just means that a traffic file was adjourned   |
| 6. Final – traffic means that a traffic file has been included.  |
| Mate I'm willing to give more solid answers on this, but I'd love to look at the case files.   |
| JB   |
| From: HQ] Sent: Thursday, 27 March 2014 2:24 PM To   |

Jonno,

Would you please translate these, they're obviously from QPrime/Justice

As discussed some questions about the "result" field:

2 cases (10039324 and 14523676) just have "court result"

What does "court result - interim - FTA" means?

What does "court result – refer to PRC" mean?

What does "court result - transmitted" mean?

What does "court result - Hist-passed to DPP" mean? (was 4 years ago - still pending?)

What does "Court result - Hist-Interim - traffic" mean?

What does "Court result - Hist-Final - traffic" mean?

thanks

From: HQ]

Sent: Thursday, 27 March 2014 2:21 PM

Г**о:** [HQ]

Subject: FW: CMG MEMBERSHIP DATA ANALYSIS

Criminal Associations Team

Intelligence, Counter-Terrorism and Major Events Command (ICMC)

Queensland Police Service

Phone:

Fax: E-Mail:

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From: @premiers.gld.gov.au]

Sent: Thursday, 27 March 2014 1:52 PM

o: [HQ]

Subject: RE: CMG MEMBERSHIP DATA ANALYSIS

Hi Rebecca,

As discussed some questions about the "result" field:

2 cases (10039324 and 14523676) just have "court result"

What does "court result – interim – FTA" means?

What does "court result - refer to PRC" mean?

What does "court result - transmitted" mean?

What does "court result – Hist-passed to DPP" mean? (was 4 years ago – still pending?)

What does "Court result - Hist-Interim - traffic" mean?

What does "Court result - Hist-Final - traffic" mean?

thanks



@police.qld.gov.au [mailto From:

@police.qld.gov.au]

**Sent:** Thursday, 27 March 2014 12:35 PM

To:

Subject: RE: CMG MEMBERSHIP DATA ANALYSIS

Hi Andrew,

As discussed, the spreadsheet is of CMG members (confirmed & unconfirmed) who have criminal history (traffic history has not been included). To calculate the proportion of CMG members (overall and by elib) who have criminal history that data should be used in conjunction with the following totals for all currently recorded Queensland CMG

members (confirmed & unconfirmed):

Accurate as at: Mar 26 2014 10:17PM

Members by Club BANDIDOS CMG BLACK UHLANS CMG COMANCHERO CMG FINKS CMG FOURTH REICH CMG GYPSY JOKERS CMG of a awful HELLS ANGELS CMG : nethod HIGHWAY 61 CMG IRON HORSEMEN CMG LIFE AND DEATH CMG LONE WOLF CMG MONGOLS CMG: NOMADS CMG ODINS WARRIORS CMG OUTCASTS CMG. OUTLAWS CMG PHOÈNIX CMG REBELS CMG RED DEVILS CMG RENEGADES CMG TOTAL 1571

Best regards, Rebecca

From:

@premiers.qld.gov.au]

**Sent:** Thursday, 27 March 2014 11:47 AM

To:

Subject: RE: CMG MEMBERSHIP DATA ANALYSIS

Hi Rebecca,

Thanks for that – I'd like to call about a few things, but you never have your phone number on your emails!



From: <u> Ppolice.qld.gov.au</u> [<u>mailto</u>: @police.qld.gov.au] Sent: Thursday, 27 March 2014 11:05 AM To: Cc: <u> P@police.gld.gov.au;</u> @police.gld.gov.au Subject: RE: CMG MEMBERSHIP DATA ANALYSIS Hi Andrew, Please find attached the extract as discussed. It's password protected so I will text you the password if you could please provide your mobile number. Unfortunately interstate criminal history cannot be extracted unless a manual search is conducted - obviously very resource intensive. The keywords for intelligence submission weren't as informative as we'd hoped and we are attempting to address this for future CMG-related intelligence reporting on QPRIME. Of note is that the total intel submission count and key words are repeated for each new line of an individual's offence history so this will require filtering. Sheet 2 relates to interstate CMG Confirmed members who have been street checked on runs etc but with no Qld criminal history. Please call or email anytime if further information or clarification is required. Best regards, Rebecca From: @premiers.qld.gov.au Sent: Wednesday, 26 March 2014 1:33 PM To: [HQ]; Cc [ICTD] Subject: RE: CMG MEMBERSHIP DATA ANALYSIS Hey Rebecca and co, How is this travelling? Are there delays we should know about? (just don't want it falling too far behind as the Premier was briefed it was under way) Cheers Principal Research Office Telephone: @police.qld.gov.au [mailto From: @police.gld.gov.au] **Sent:** Tuesday, 18 March 2014 2:51 PM To: @police.qld.gov.au Subject: RE: CMG MEMBERSHIP DATA ANALYSIS Hi Andrew,

be provided but they were still testing this.

Regards, Rebecca

Greg's unit has done a great job and as of late last week were able to provide a sample extract, the only issue being that interstate crim history cannot be extracted from QPRIME and key words for intel submissions may not be able to

| From: premiers.qld.gov.au]  |
|---|
| Sent: Tuesday, 18 March 2014 2:44 PM  |
| To: [ICTD] Cc: [HQ]   |
| Subject: RE: CMG MEMBERSHIP DATA ANALYSIS   |
| Hi Greg,  |
| Just wondering about the timing on this now – when can I expect to get some data to play with?  |
| Thanks  |
|   |
| Principal Research Officer (DPC) Telephone:   |
|   |
| From:   |
| Sent: Thursday, 13 March 2014 3:25 PM   |
| To: @police.qld.gov.au'; l@police.qld.gov.au', Subject: FW: CMG MEMBERSHIP DATA ANALYSIS  |
|   |
| Good Afternoon Colleagues   |
| Please see the below approval by Deputy Commissioner Pointing to undertake the research to analyse crime data   |
| and intelligence holdings to determine the actual proportion of CMG members and CMG associates in Queensland  |
| who have criminal records and the types of illegal activity they have engaged in.   |
| Regards   |
| ricgards  |
|   |
| Strategic Monitoring Team Secretariat   |
| Department of the Premier and Cabinet   |
| Philipped Control of the Control of |
|   |
| Great State. Great opportunity.   |
|   |
| From: Bill Mellor   |
| Sent: Thursday, 13 March 2014 2:55 PM   |
| Subject: FW: CMG MEMBERSHIP DATA ANALYSIS   |
| On with it!   |
|   |
| W.J.A.MELLOR  |
| Leader Strategic Monitoring Team  |
| Department of Premier and Cabinet   |
| Ph: (07) 3003 9221 Mob:   |
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From:

Sent: Thursday, 13 March 2014 12:57 PM

Please consider the environment before printing this email.

To: Bill Mellor

Subject: RE: CMG MEMBERSHIP DATA ANALYSIS

Hi Bill.

Greg and Marty are supportive.

Approved as requested.

Cheers, Brett

Sent with Good (www.good.com)

----Original Message----

From: Bill Mellor [Bill.Mellor@premiers.qld.gov.au]

Sent: Thursday, March 13, 2014 11:52 AM E. Australia Standard Time

To: [OPRESLV]

Subject: CMG MEMBERSHIP DATA ANALYSIS

Brett,

The engagement line of operation under the *Elimination of Criminal Motorcycle Gangs from Queensland Strategic Plan 2013-2016* seeks to enhance community understanding of the illegal activities of CMGs, their impact on society and the actions being taken by Government to prevent, disrupt and prosecute this activity.

A recurring theme in the media is a perceived tack of empirical evidence that supports the position of the QPS and other Australian law enforcement agencies that CMGs and their members are involved in organised crime and other serious criminal activity. Initial work undertaken by my office has not been able to identify suitable Queensland based empirical research that could be released to the community to counter these claims and clear-up this misunderstanding.

Initial discussion have been held between members of my team, State Intelligence (QPS) and Information Management Services to scope this project which will analyse crime data and intelligence holdings to determine the actual proportion of CMG members and CMG associates in Queensland who have criminal records and the types of illegal activity they have engaged in.

| Initial indications are that this information can be readily extracted from QPrime by Information Management |
|--|
| Services, and de-identified with the assistance of officers from State Intelligence                          |
| from my office will then undertake the necessary analysis of the data to produce the                         |
| research findings.   |

This research is urgently needed to put some balance back into the public policy debate surrounding CMGs and to counter the misconception being promoted that CMGs are just like any other club or organisation where only a few members may have some criminal history. In addition, I am advised that further analysis of this data, together with police intelligence and linking it with other data sets held by Queensland Corrective Services Commission and the Courts may provide useful information that can be used internally to assist Operation Resolute.

As this will be a joint research project, I suggest that consideration of the outcomes and how they will be used will be a matter for you and I to determine.

| Your approval is sought to enable Information Management Services to extract and provide the necessary de- identified data for to analyse. Should you agree, the necessary advice should be provided to Director - Information Management Services and detective Superintendent  State Intelligence.   |
|--|
| Please do not hesitate to give me a call if you would like to discuss this matter further.   |
| Regards Bill W.J.A.MELLOR Leader Strategic Monitoring Team Department of Premier and Cabinet   |
| Ph: (07) 3003 9221 Mob:  |
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| <u> </u>                              |  |
|---------------------------------------|--|
|                                       |  |
| From:                                 |  |
| Sent:                                 | Wednesday, 2 April 2014 4:29 PM  |
| То:                                   | @police.qld.gov.au'; @police.qld.gov.au  |
| Cc:                                   | @police.qld.gov.au; @police.qld.gov.au;  |
|                                       | @police.qld.gov.au;@police.qld.gov.au  |
| Subject:                              | RE: CMG MEMBERSHIP DATA ANALYSIS   |
|                                       |  |
|                                       |  |
| inanks Greg – will ic                 | ook forward to a new data set ©  |
|                                       |  |
| Principal Research Officer (          | DPC)   |
| Telephone:                            |  |
|                                       |  |
|                                       |  |
| From:                                 | ppolice.qld.gov.au [mailto ppolice.qld.gov.au]   |
| Sent: Wednesday, 2                    |  |
|                                       | ppolice.qld.gov.au; Andrew Ede   |
| Cc:                                   | @police.qld.gov.au; @police.qld.gov.au; @police.qld.gov.au;  |
|                                       | MEMBERSHIP DATA ANALYSIS   |
| Subject: NE. Chair                    | JEMBEROLLI DATA AMETOLO  |
| Great, thanks Greg.                   |  |
|                                       |  |
| From:                                 | ICTD]  |
| Sent: Wednesday, 2                    |  |
| To:                                   | [HQ]   |
| Cc:                                   | [HQ]; HQ]; [ICTD]  |
| Subject: RE: CMG N                    | 1EMBERSHIP DATA ANALYSIS   |
| Hi Rebecca / Andrev                   |  |
| ni Rebecca / Andrev                   |  |
| Given the issues with                 | the original file I have asked the team to refocus their QPRIME query to better identify all the   |
| final court outcomes.                 | The draft I have is far superior to the previous one and we are fine tuning that to remove traffic |
| matters etc. I expect                 | to have the revised file ready early tomorrow. I think this will make Andrew's job much easier.    |
| Demonde                               |  |
| Regards                               |  |
| Greg                                  |  |
| -                                     |  |
| ele                                   | $(\Omega \wedge \mathcal{I})$  |
|                                       | Director   |
|                                       | Information Management Services  |
|                                       | Information & Communications Technology Division QUEENSLAND POLICE SERVICE                         |
|                                       | CONTRACT OF SELECTION  |
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|                                       |  |
| Phone                                 |  |
| Email                                 |  |
| Address                               |  |
|                                       |  |
|                                       |  |
|                                       |  |
| From:                                 | @premiers.qld.gov.au]  |
|                                       | April 2014 10:39 AM  |
| To:                                   | HQ]  |

|  |   |                    |                        |  | ,            |
|--|---|--------------------|------------------------|--|--------------|
| Cc:<br>Subject: RE: CMG  | [HQ];<br>MEMBERSHIP DATA                      | [HQ];<br>ANALYSIS  | HQ];                   | [ICTD];  | [ICTD]       |
| Hi all,  |   |                    |                        |  |              |
|  | nments and chains of<br>like OMC, VJR, NETO)  |                    |                        | a lot clearer. I have no id<br>em.                               | ea what some |
| statements like "if t  |   | l have been record | ded by OMC by crea     | g or Unknown (or delete<br>ting a new occurrence an              |              |
| I think, "tactical dat   | ta" just means its "pe                        | nding" but with al | II the other categorie | es I'm still confused.   |              |
| And yes, Rebecca I<br>Caroyln's explanation<br>Pending or Unknow | ons below are better,                         |                    |                        | ave to look each case up to classify as them as Guilt            |              |
| Is there another fie matters"?                                   | ld we can extract for                         | obtaining the cou  | rt outcome rather th   | nan, as Rebecca said, "the                                       | status of    |
| And should the traf  | fic matters be in ther                        | e at all? Can't we | get crim history with  | nout traffic?  | -            |
| Cheers   |   |                    |                        |  |              |
| <i>Principal Research Officer</i><br>Telephone:                  | (DPC)   | >                  |                        |  |              |
| From: Sent: Tuesday, 1 A To: Cc: Subject: FW: CMG                |   |                    | lice.qld.gov.au;       | l@police.qld.gov.au]   | .gov.au      |
| Hi Andrew – fyi the  | following re: the JAG                         | data.              |                        |  |              |
| To:  | ICTD] pril 2014 10:57 AM [HQ] MEMBERSHIP DATA | ANALYSIS           |                        |  |              |
| Hi Rebecca   |   |                    |                        |  |              |
| l asked<br>that the extract relat<br>hence the confusion         |   | matters, and whi   | lst the majority do re | rew is querying. It is now<br>flect the court outcome, s<br>elp. |              |
| Regards  | $\Rightarrow$                                 |                    |                        |  |              |

Greg



Director **Information Management Services** Information & Communications Technology Division QUEENSLAND POLICE SERVICE

| Phone   |  |
|---------|--|
| Email   |  |
| Address |  |

[ICTD] From:

Sent: Tuesday, 1 April 2014 10:51 AM

To: ICTD]

Subject: RE: CMG MEMBERSHIP DATA ANALYSIS

Tactical data is all the interim results

A/Manager

Offender Management Centre

Ph

Fax

<u>police.qld.gov.au</u>

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From: [[CTD]

Sent: Tuesday, 1 April 2014 10:38 AM

To: [ICTD

Subject: RE: CMG MEMBERSHIP DATA ANALYSIS

What does "tactical data' mean?



Director

Information Management Services Information & Communications Technology Division QUEENSLAND POLICE SERVICE

Phone Email Address

From: [ICTD]

Sent: Tuesday, 1 April 2014 9:14 AM

| To: [ICTD] Subject: FW: CMG MEMBERSHIP DATA ANALYSIS  |
|---|
| Morning Greg,   |
| I have attached comments to the outcomes listed as below. Can I just add that these are actually the status of court events rather than 'outcomes'.   |
| In relation to the history with traffic – if a court outcome version of the history is generated then this will not have the traffic offences included – unless they occurred years and years ago and were entered into Polaris from microfilms.  |
| Carolyn   |
| A/Manager Offender Management Centre Ph:  |
| Fax<br>e-n police,qld.gov.au  |
| Queensland Police Service - confidential communication  |
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| From: [ICTD] Sent: Tuesday, 1 April 2014 8:09 AM To: [ICTD] Subject: FW: CMG MEMBERSHIP DATA ANALYSIS   |
| Carolyn   |
| Are you able to shed any light on these court outcomes please?  |
| Director Information Management Services Information & Communications Technology Division QUEENSLAND POLICE SERVICE   |
|   |
| Phone Email Address   |
|   |
| ©premiers.qld.gov.au]  Sent: Monday, 31 March 2014 5:22 PM  To: HQ]; [ICTD]  Cc: HQ]  Subject: RE: CMG MEMBERSHIP DATA ANALYSIS   |

Hi all,

I'm having some problems with this data.

I think I can assume the 437 rows of data with 'drug diversion' in the Short Title or 'diversion' in the Result are guilty (assuming you had to plead guilty to go to diversion) – these diversions are handled by police officers

However, for the following 784 Results I can't tell the outcome:

### Court result

Court result – Committed – Committed to a higher court, if finalised then this will have been recorded by OMC by creating a new occurrence and offences as per the VJR

Court result - Final - traffic - Believe this is Tactical data - finalised traffic now just has FINAL

Court result - Hist-Final – traffic – Tactical data - outcome retired but it meant the matter was traffic and it had been finalised

Court result - Hist-Passed to DPP - outcome retired but it meant the matter had been passed to DPP - as per

'Committed', if this matter is now finalised we would have created the offences

Court result - Refer to PRC - referred to Prosecution Review Committee, this will also have a final court result of NETO

Court result - Transmitted - sent to higher court, see DPP and Committed

Extradited; - Extradited interstate

And the following 1234 Results would appear to still be pending (but some are years old):

Court result - Final - awaiting result - Tactical data - indicated the matter was finalised but waiting for the final court result to progress through ETCR

Court result - Hist-Interim - traffic - Tactical data - outcome retired but indicated traffic matter pending

Court result - Interim - Tactical data - matter pending

Court result - Interim - court bail - Tactical data - matter pending and offender released on bail until next court date

Court result - Interim - remanded - Tactical data - matter pending but offender remanded in custody

Court result - Interim - FTA - Tactical data -matter pending and offender has failed to appear in court

Is there another field we can extract for obtaining a result?

And should the traffic matters be in there at all? Can't we get crim history without traffic?

| Telephone:           | 707                         |                     |
|----------------------|-----------------------------|---------------------|
| From:                | (@police.qld.gov.au [mailto | @police.qld.gov.au] |
| Sent: Sunday, 30 Mar | ch 2014 6:33 PM             |                     |
| To:                  |                             |                     |
|                      | <u>opolice.qld.gov.au</u>   |                     |
| Subject: FW: CMG MI  | MBERSHIP DATA ANALYSIS      |                     |
|                      |                             |                     |

Hi Andrew,

Please find below responses to our query – let me know if there are any problems.

Best regards, Rebecca

From: HQ]
Sent: Saturday, 29 March 2014 2:23 PM

| To: [HQ]; [BR]; [HQ] Subject: RE: CMG MEMBERSHIP DATA ANALYSIS   |                                 |
|--|---------------------------------|
| Bec,   |                                 |
| See below for an explanation on some of the result field queries. Perhaps more solid answer if Andrew Ede needs specific questions answered. | may be able to provide a        |
| Criminal Associations Team Intelligence, Counter-Terrorism and Major Events Command (ICMC) Queensland Police Service                         |                                 |
| Phone: Fax: E-Mail: olice.gld.gov.au   |                                 |
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From: [BR]

Sent: Saturday, 29 March 2014 7:22 AM

Subject: RE: CMG MEMBERSHIP DATA ANALYSIS

I'd have to look at the case files on some of these to get my bearings (just what are those numbers? 10039324 and 14523676), but generally:

- the matter was adjourned for a further appearance, but is noted on record that the defendant failed to appear, with a warrant being issued on the next date of appearance (however I have seen this result on files that have just gone FTA without the adjournment period, it greatly relies on the clerk of the court).
- 2. refer to PRC, I believe that's Prosecution Review Committee. There's generally more to it then this, but I believe from that result that the matter was likely withdrawn or neto'd.
- 3. transmitted is exactly what it means, but its interpretation should be made on a case by case basis. It could have been transmitted to DPP or another court.
- 4. passed to DPP again, its all in the wording, maybe DPP included the offence within their sentencing or it was simply transferred to them.
- 5. Interim traffic to me, just means that a traffic file was adjourned
- Final traffic means that a traffic file has been included.

Mate I'm willing to give more solid answers on this, but I'd love to look at the case files.

JB

From: HQ]

Sent: Thursday, 27 March 2014 2:24 PM

To: BR]

Subject: FW: CMG MEMBERSHIP DATA ANALYSIS

Jonno,

Would you please translate these, they're obviously from QPrime/Justice

As discussed some guestions about the "result" field: 2 cases (10039324 and 14523676) just have "court result" What does "court result - interim - FTA" means? What does "court result - refer to PRC" mean? What does "court result - transmitted" mean? What does "court result – Hist-passed to DPP" mean? (was 4 years ago – still pending?) What does "Court result - Hist-Interim - traffic" mean? What does "Court result - Hist-Final - traffic" mean? thanks From: HO1 Sent: Thursday, 27 March 2014 2:21 PM ľHQ1 Subject: FW: CMG MEMBERSHIP DATA ANALYSIS Criminal Associations Team Intelligence, Counter-Terrorism and Major Events Command (ICMC Queensland Police Service Phone: Fax: E-Mail: olice.qld.gov.au NOTE: This email is delivered IN CONFIDENCE. The contents of this email remain the property of the Queensland Police Service. Release of the contents of this email outside of the Queensland Police Service, in whole or in part, is subject to the approval of the author. If you are not the intended recipient, you are notified that any use or dissemination of this communication is strictly prohibited. If you receive this transmission in error please notify the author immediately by telephone and delete all copies of this transmission together with any attachments. @premiers.qld.qov.au] From: Sent: Thursday, 27 March 2014 1:52 PM [HQ] Subject: RE: CMG MEMBERSHIP DATA ANALYSIS Hi Rebecca, As discussed some questions about the "result" field: 2 cases (10039324 and 14523676) just have "court result" What does "court result - interim - FTA" means? What does "court result > refer to PRC" mean? What does "court result - transmitted" mean? What does "court result – Hist-passed to DPP" mean? (was 4 years ago – still pending?)

thanks

Principal Research Officer (DPC)
Telephone:

What does "Court result - Hist-Interim – traffic" mean? What does "Court result - Hist-Final – traffic" mean?

From: @police.qld.gov.au [mailto: @police.qld.gov.au]

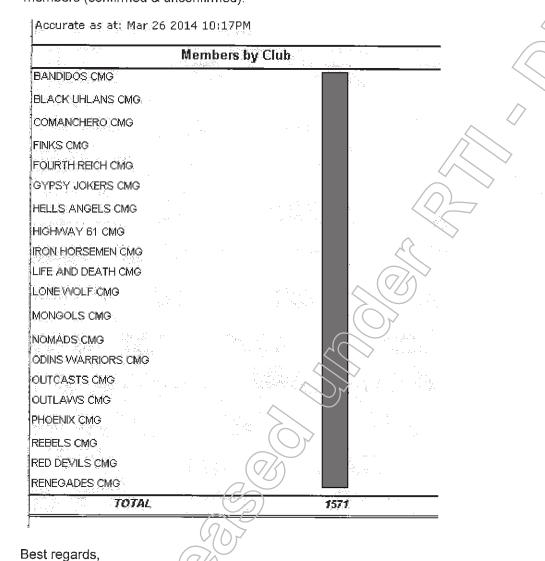
Sent: Thursday, 27 March 2014 12:35 PM

To:

Subject: RE: CMG MEMBERSHIP DATA ANALYSIS

Hi Andrew,

As discussed, the spreadsheet is of CMG members (confirmed & unconfirmed) who have criminal history (traffic history has <u>not</u> been included). To calculate the proportion of CMG members (overall and by club) who have criminal history that data should be used in conjunction with the following totals for all currently recorded <u>Queensland</u> CMG members (confirmed & unconfirmed):



Rebecca

From: <u>@premiers.gld.gov.au</u>]

Sent: Thursday 27 March 2014 11:47 AM

To: HQ]

Subject: RE: CMG MEMBERSHIP DATA ANALYSIS

Hi Rebecca,

Thanks for that – I'd like to call about a few things, but you never have your phone number on your emails!

Principal Research Officer (DPC)
Telephone:

| From:  |
|--|
| Hi Andrew,   |
| Please find attached the extract as discussed. It's password protected so I will text you the password if you could please provide your mobile number. Unfortunately interstate criminal history cannot be extracted unless a manual search is conducted – obviously very resource intensive. The keywords for intelligence submission weren't as informative as we'd hoped and we are attempting to address this for future CMG-related intelligence reporting on QPRIME. |
| Of note is that the total intel submission count and key words are repeated for each new line of an individual's offence history so this will require filtering.   |
| Sheet 2 relates to interstate CMG Confirmed members who have been street checked on runs etc but with no Qld criminal history.   |
| Please call or email anytime if further information or clarification is required.  |
| Best regards,<br>Rebecca   |
| From:  Sent: Wednesday, 26 March 2014 1:33 PM  To:  N[HQ];  Cc:  ICTD  Subject: RE: CMG MEMBERSHIP DATA ANALYSIS  Hey Rebecca and co,  |
| How is this travelling? Are there delays we should know about? (just don't want it falling too far behind as the Premier was briefed it was under way)   |
| Cheers  Principal Research Officer (DPC) Telephone:  |
| From: @police.qld.gov.au [mailto: @police.qld.gov.au]  Sent: Tuesday, 18 March 2014 2:51 PM  To: @police.qld.gov.au  Cc: Subject: RE: CMG MEMBERSHIP DATA ANALYSIS   |
| Hi Andrew,   |
| Greg's unit has done a great job and as of late last week were able to provide a sample extract, the only issue being that interstate crim history cannot be extracted from QPRIME and key words for intel submissions may not be able to be provided but they were still testing this.  |
| Regards, Rebecca   |
| From: Opremiers.qld.gov.au] Sent: Tuesday, 18 March 2014 2:44 PM   |

Cc: Subject: RE: CMG MEMBERSHIP DATA ANALYSIS Hi Greg, Just wondering about the timing on this now – when can I expect to get some data to play with? **Thanks** Principal Research Officer (DPC) Telephone: From: Sent: Thursday, 13 March 2014 3:25 PM @police.qld.gov.au'; To: @police.gld.gov.au Subject: FW: CMG MEMBERSHIP DATA ANALYSIS Good Afternoon Colleagues Please see the below approval by Deputy Commissioner Pointing to undertake the research to analyse crime data and intelligence holdings to determine the actual proportion of CMG members and CMG associates in Queensland who have criminal records and the types of illegal activity they have engaged in. Regards Strategic Monitoring Team Secretariat Department of the Premier and Cabinet Ph: Mobile Great State. Great opportunity. From: Bill Mellor Sent: Thursday, 13 March 2014 2:55 PM Subject: FW: CMG MEMBERSHIP DATA ANALYSIS On with it! W.J.A.MELLOR Leader Strategic Monitoring Team Department of Premier and Cabinet Ph: (07) 3003 9221 Mob

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Please consider the environment before printing this email.

| Sent: Thursday, 13 March 2014 12:57 PM  To: Bill Mellor  Subject: RE: CMG MEMBERSHIP DATA ANALYSIS   |
|--|
| Hi Bill. Greg and Marty are supportive. Approved as requested. Cheers, Brett   |
| Sent with Good (www.good.com)  |
| From: Bill Mellor [Bill.Mellor@premiers.qld.gov.au]  Sent: Thursday, March 13, 2014 11:52 AM E. Australia Standard Time  To:  [OPRESLV]  Subject: CMG MEMBERSHIP DATA ANALYSIS   |
| Brett,   |
| The engagement line of operation under the <i>Elimination of Criminal Motorcycle Gangs from Queensland Strategic</i> Plan 2013-2016 seeks to enhance community understanding of the illegal activities of CMGs, their impact on society  and the actions being taken by Government to prevent, disrupt and prosecute this activity.  |
| A recurring theme in the media is a perceived lack of empirical evidence that supports the position of the QPS and other Australian law enforcement agencies that CMGs and their members are involved in organised crime and other serious criminal activity. Initial work undertaken by my office has not been able to identify suitable Queensland based empirical research that could be released to the community to counter these claims and clear-up this misunderstanding.  |
| nitial discussion have been held between members of my team, State Intelligence (QPS) and Information Management Services to scope this project which will analyse crime data and intelligence holdings to determine the actual proportion of CMG members and CMG associates in Queensland who have criminal records and the types of llegal activity they have engaged in.  |
| nitial indications are that this information can be readily extracted from QPrime by Information Management Services, and de-identified with the assistance of officers from State Intelligence  (from my office will then undertake the necessary analysis of the data to produce the research findings.  |
| This research is urgently needed to put some balance back into the public policy debate surrounding CMGs and to counter the misconception being promoted that CMGs are just like any other club or organisation where only a few members may have some criminal history. In addition, I am advised that further analysis of this data, together with police intelligence and linking it with other data sets held by Queensland Corrective Services Commission and the Courts may provide useful information that can be used internally to assist Operation Resolute. |
| As this will be a joint research project, I suggest that consideration of the outcomes and how they will be used will be a matter for you and I to determine.  |
| Your approval is sought to enable Information Management Services to extract and provide the necessary dedentified data for to analyse. Should you agree, the necessary advice should be provided to   |
| $\cdot$ .  |

|            | Director - Information Management Services and detective Superintendent | State |
|------------|---|-------|
| Intelligen | ice.  |       |

Please do not hesitate to give me a call if you would like to discuss this matter further.

Regards Bill
W.J.A.MELLOR
Leader
Strategic Monitoring Team
Department of Premier and Cabinet

Ph: (07) 3003 9221 Mob:

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| From:<br>Sent:<br>To:  | Thursday, 3 April 2014 4:07 PM  @police.qld.gov.au'  |
|--|--|
| Cc:<br>Subject:  | @police.qld.gov.au; @police.qld.gov.au  RE: CMGOffenceHistoryV6.xls  |
| ·  | ooks like I can work something up – thanks all for your help with this.  |
| Cheers   |  |
| Principal Research Officer (DP) Telephone:                               |  |
| From: Sent: Thursday, 3 Apr  | @police.qld.gov.au [mailto @police.qld.gov.au] il 2014 12:23 PM  |
|  | @police.qld.gov.au;<br>enceHistoryV6.xls   |
| Thanks Greg, that's a l  | ot clearer.  |
| Andrew, please find the  | e revised data attached thanks to Greg and his team.   |
| Regards,<br>Rebecca  |  |
| From: [Sent: Thursday, 3 April To: Subject: FW: CMGOffe Importance: High | [HQ]   |
| Hi Rebecca   |  |
| We have refined the daremoved.   | ata to only include finalised court matters. This is much more clear plus traffic have been  |
|  | o try and identify matters that remain unfinalised i.e. the CMG member may be on remand and valuable. It may be we send this second data as a separate file. At least Andrew can use the ly. |
| Do you want to send th   | s on to Andrew after you have reviewed it please?  |
| Thanks   |  |
| Greg   |  |
| Ir<br>Ir   | irector iformation Management Services iformation & Communications Technology Division UEENSLAND POLICE SERVICE  |

From: [ICTD]

**Se<u>nt:</u>** Thursday, 3 April 2014 8:44 AM

To: [ICTD]

Subject: FW: CMGOffenceHistoryV6.xls

Morning Greg,

Attached is the latest version of the spreadsheet.

The criteria I gave Rob was to use the SPI provided to create a list of all court results with a status of Final (they have been through court). We then just removed the traffic matters and the name attached to the SPI.

IS there anything else you'd like??

Carolyn

A/Manager

Offender Management Centre

Ph

Fax

e-n @police.qld.gov.au

Queensland Police Service - confidential communication

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From:

**→**(CC)

Sent: Thursday, 3 April 2014 8:32 AM

[ICTD]

**Subject:** CMGOffenceHistoryV6.xls

Here it is. ©

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From:

@police.gld.gov.au

Sent:

Monday, 7 April 2014 8:54 AM

To:

Subject:

FW:

**Attachments:** 

CMGOffenceHistory-Final-20140404.xls

FYI

From: [ICTD]

Sent: Monday, 7 April 2014 8:42 AM

To: Subject:

Hi Rebecca,

Attached is the second report – this includes all final court outcomes (excluding traffic) with the CMG status included.

Please let me know if there is anything else you need.....

Carolyn

A/Manager

Offender Management Centre

Ph:

Fax

e-n

police.gld.gov.au

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\*\*\*\*\*\*\*\*\*\*\*\*\*

From:

@police.qld.gov.au

Sent:

Monday, 7 April 2014 10:43 AM

To:

Subject: **Attachments:**  GUIDELINES FOR ADDING GANG MEMBER CAUTIONS AND ASSOCIATIONS.doc GUIDELINES FOR ADDING GANG MEMBER CAUTIONS AND ASSOCIATIONS.doc

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\*

### GUIDELINES FOR ADDING GANG MEMBER CAUTIONS AND LINKING ASSOCIATIONS

Gang Member Caution Remarks are standardised to ensure consistency to either;

- CMG Confirmed
- CMG Unconfirmed

Association Link Status Remarks (to CMG Bus/Org) are standardised to ensure consistency. They are added against the appropriate club record e.g. if State/National President it is added against the Club Parent Record, if the Chapter President it is added against the Club Chapter Record. If a Club Chapter is known any membership/associate status is linked against the Club Chapter record and the Club Parent record is left blank. If no Club Chapter is known any membership/associate status is linked against the Club Parent record. Only the remarks listed below are used to ensure consistency, any additional information is entered into the linked QI.

### **Association Link Status Words**

- President (National/State if required)
- Vice President (National/State if required)
- Sgt at Arms (National/State if required)
- Member
- Nominee / Probationary / Prospect (depending on club)
- Associate
- Member / Participant (depending upon final decision)
- Ex in front of any of above if CONFIRMED as Ex

See some examples below

|             |                     |                       |              |              | Charter Link |
|-------------|---------------------|-----------------------|--------------|--------------|--------------|
| Parent Club | CMG Link            | CMG Link              | Chapter Name | Chapter Link | Chapter Link |
| Name        | Туре                | Remarks               |              | Туре         | Remarks      |
| OUTLAWS     | Gang member         | (                     | OUTLAVVS CMG | Gang member  | President    |
| CMG         |                     | <i>(</i> '            | - MACKAY     |              | Į.           |
|             |                     |                       | CHAPTER      | ļ            |              |
| ODINS       | 0                   | Dunaldant             | ODINS        | Congrambas   |              |
| WARRIORS    | Gang member         | President -<br>State  | WARRIORS     | Gang member  | ļ            |
| CMG         |                     | State                 | CMG -        |              |              |
| CIVIG       |                     |                       | TOWNSVILLE   |              |              |
|             |                     |                       | CHAPTER      |              |              |
| DEDELC CMC  | Cong mombor         | <del>-(</del>         | REBELS CMG - | Gang member  | Member       |
| REBELS CMG  | Gang member         |                       | MACKAY       | Gang member  | Member       |
|             | (                   | $O/\langle 1 \rangle$ | CHAPTER      |              |              |
|             |                     | (0)                   | CHAPTER      |              |              |
|             | (0)                 |                       |              |              |              |
| REBELS CMG  | Gang member         | 9/                    | REBELS CMG - | Gang member  | Ex Member    |
| 112222      |                     |                       | BUNDABERG    |              |              |
|             | (5/1)7              |                       | CHAPTER      |              |              |
|             |                     |                       |              |              |              |
| REBELS CMG  | Gang member         | Member                |              |              |              |
| <u></u>     | $($ $^{\vee}O)$ $)$ |                       |              |              |              |
|             |                     |                       |              |              |              |
| FINKS CMG   | Magazinta           | Associate             |              |              |              |
| LINKS CINIC | Associate           | Associate             |              |              | ľ            |
|             |                     | -                     |              |              |              |
|             |                     | ,                     |              |              |              |
| BLACK       | Associate           | Ex Member             |              |              |              |
| UHLANS CMG  |                     |                       |              |              |              |
|             |                     |                       |              |              |              |
|             |                     |                       |              |              |              |

Any change to cautions has to be done through Workflow – correction to records – in summary field detail changes required.

All CMG members and associates must be linked to the CMG Club Parent Record and Chapter Record if known.



From:

Sent:

To:

Subject: Attachments: @police.qld.gov.au

Monday, 7 April 2014 12:55 PM

FW: MASTER Membership List 28032014.xls MASTER Membership List 28032014.xls





## How it was done...

- A list of CMG participants generated from QPS intelligence information
- Criminal history data (excluding traffic matters) generated for the names on this list
- provided to DPC Names stripped out (but leaving the Single Person Identifier (SPI) number) and the data
- simple category of "guilty" vs "everything slee" Reclassify the text based result descriptions into a



## How it was done...

"guilty" adjectes a CMG participants with a Each amique SPI that had an outcome of criminal history

back to the original intelligence list of CMG Numbers with a criminal history compared participants Examined both 'confirmed' and 'unconfirmed' members – found little difference.

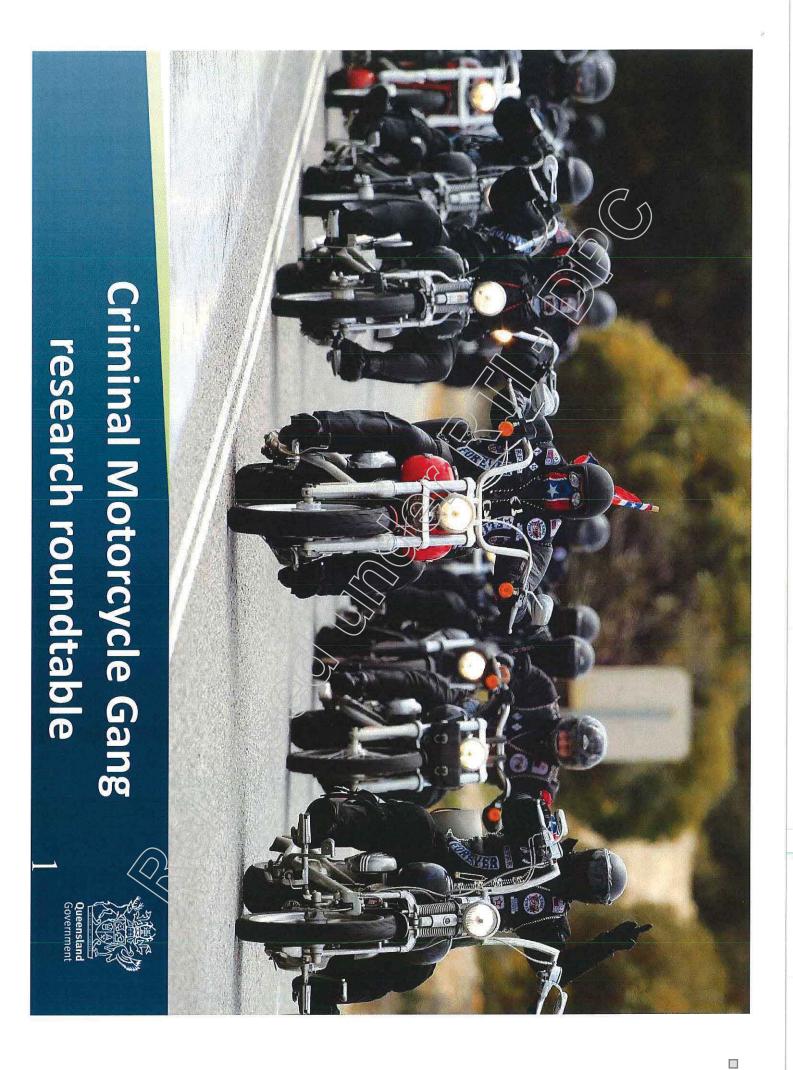


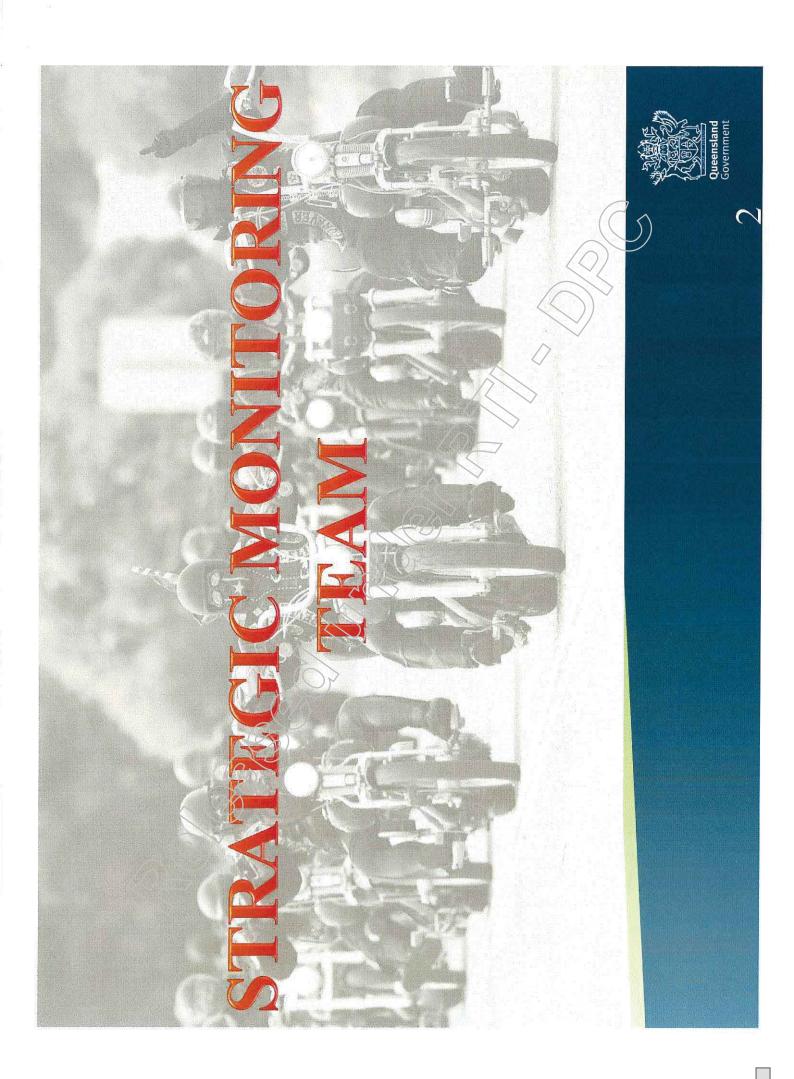
# CMG participants with a criminal history

(excluding traffic matters)

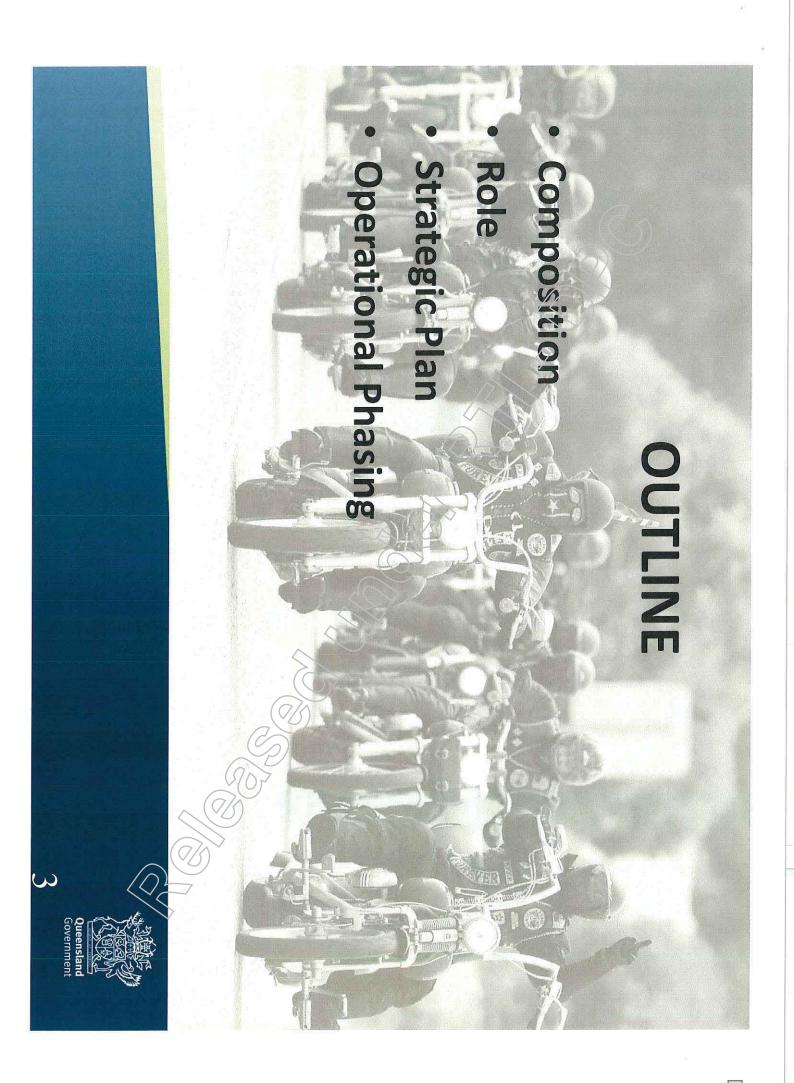
| CMG                             | % with crim history |
|---------------------------------|---------------------|
| Bandidos                        | 72%                 |
| Black Uhlans                    | 36%                 |
| Hells Angels 🏑 🦯 🦒              | 55%                 |
| Highway 61                      | 33%                 |
| Life and Death $\sim \sim \sim$ | 44%                 |
| Lone Wolf                       | 71%                 |
| Mongols/Finks                   | 51%                 |
| Nomads                          | <u> </u>            |
| Odins Warriors                  | 37%                 |
| Outlaws                         | 27%                 |
| Rebels                          | 40%                 |
| *Others                         | 34%                 |
| OVERALL                         | 47%                 |

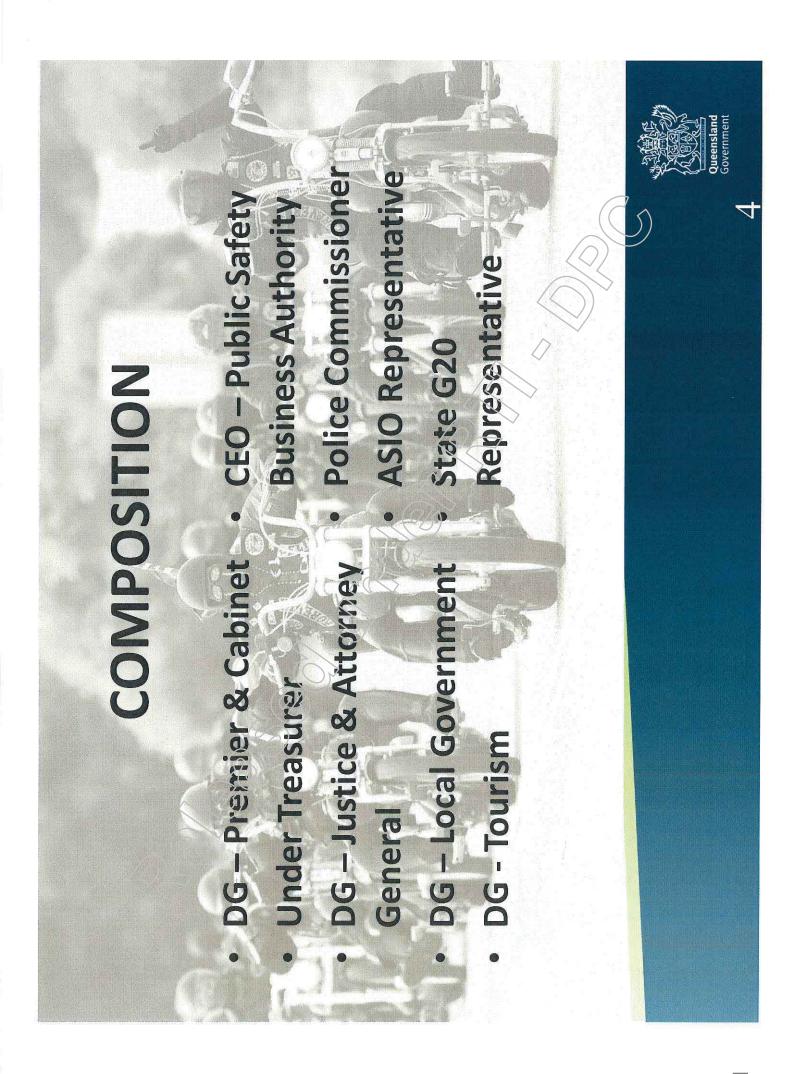
<sup>\*</sup>Others = Comancheros, Fourth Reich, Gypsy Jokers, Iron Horsemen, Outcasts, Phoenix, Red Devils, Renegades.

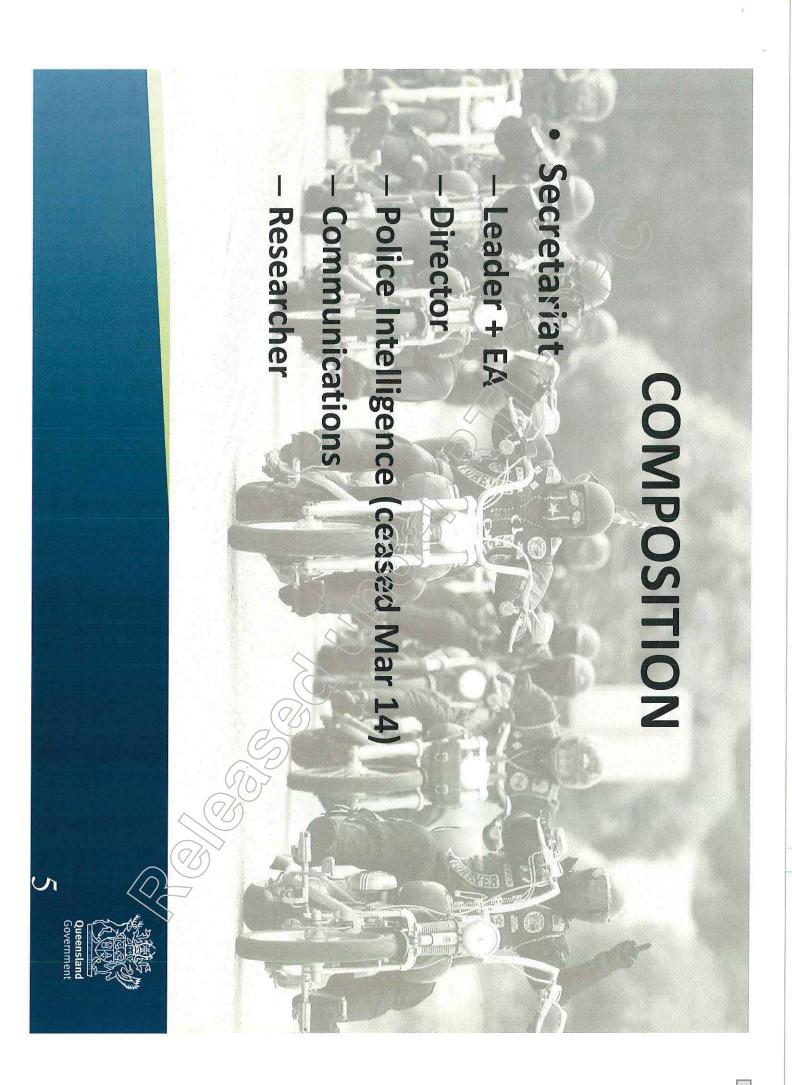


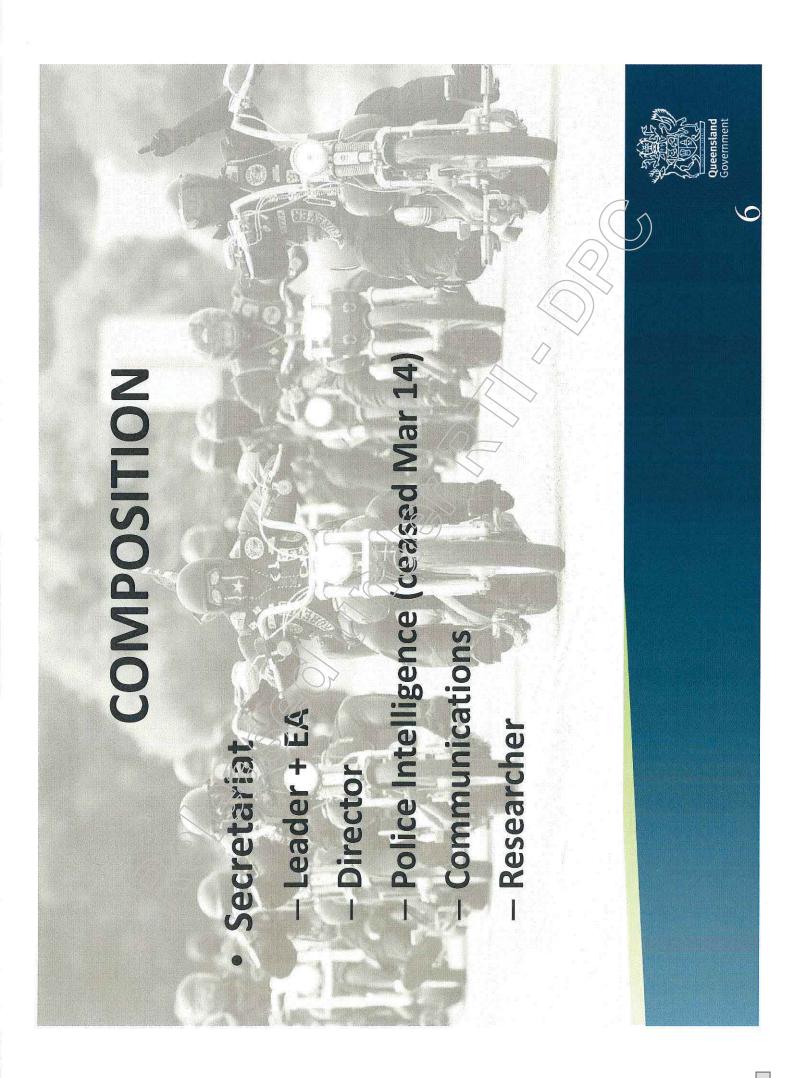


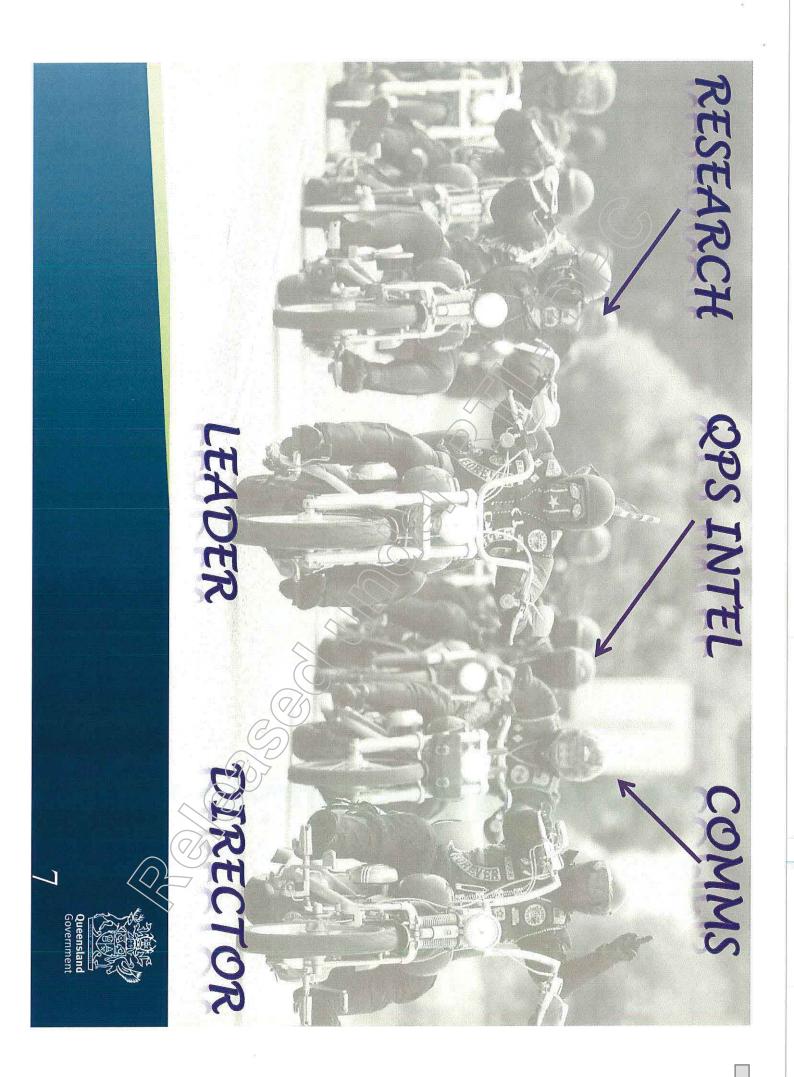
RTID226.pdf - Page Number: 68 of 216



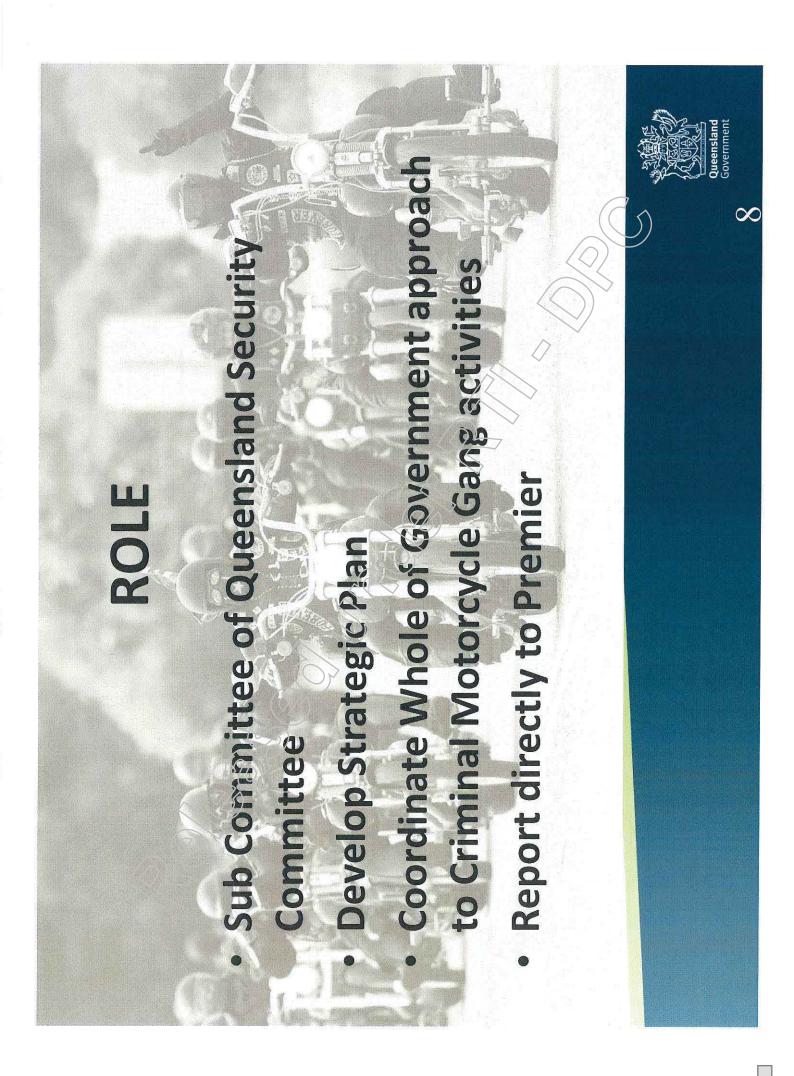




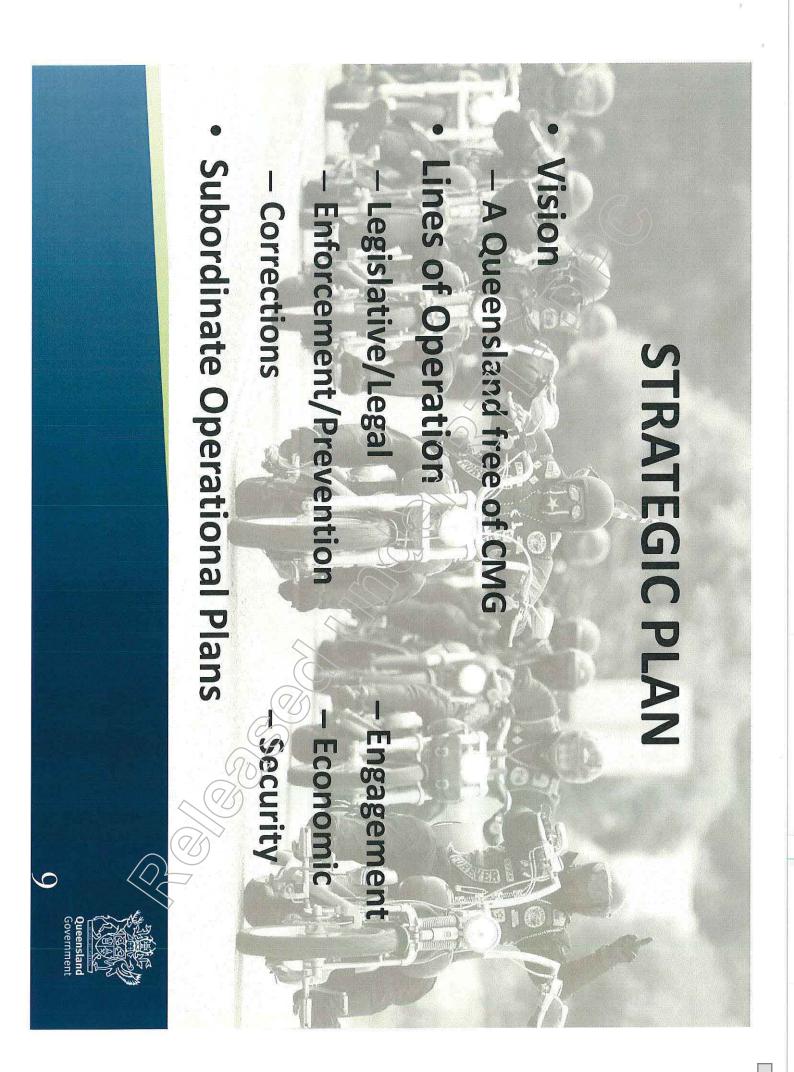


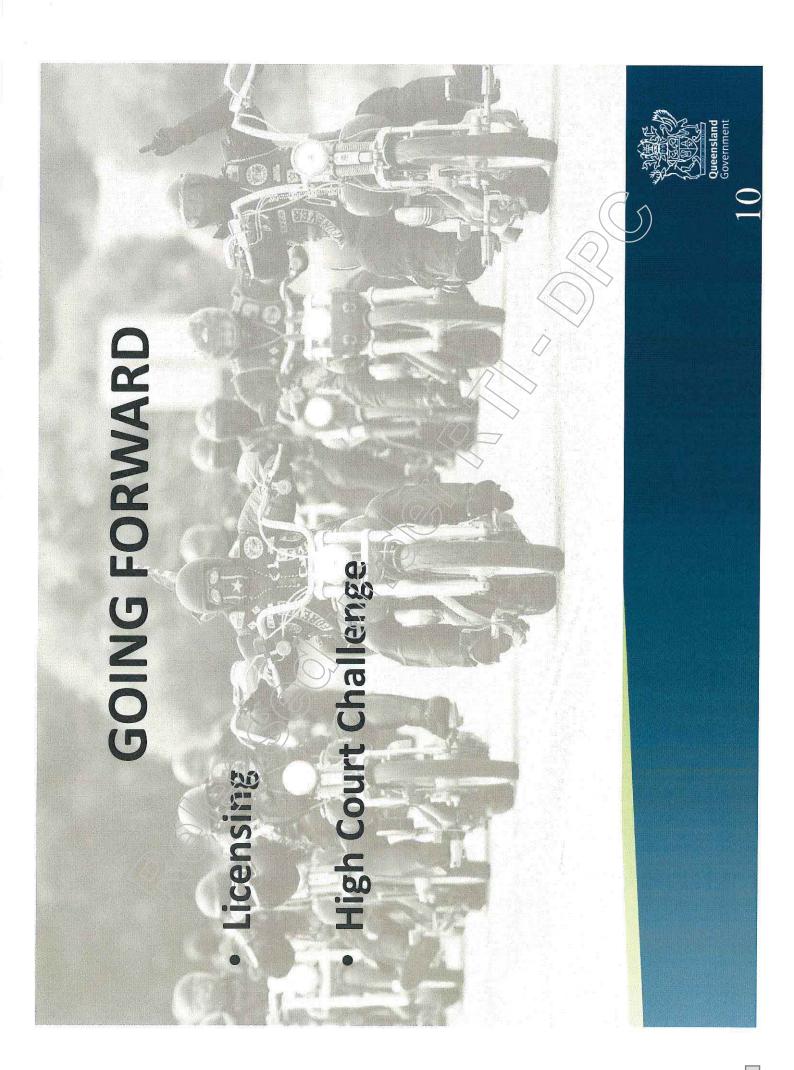


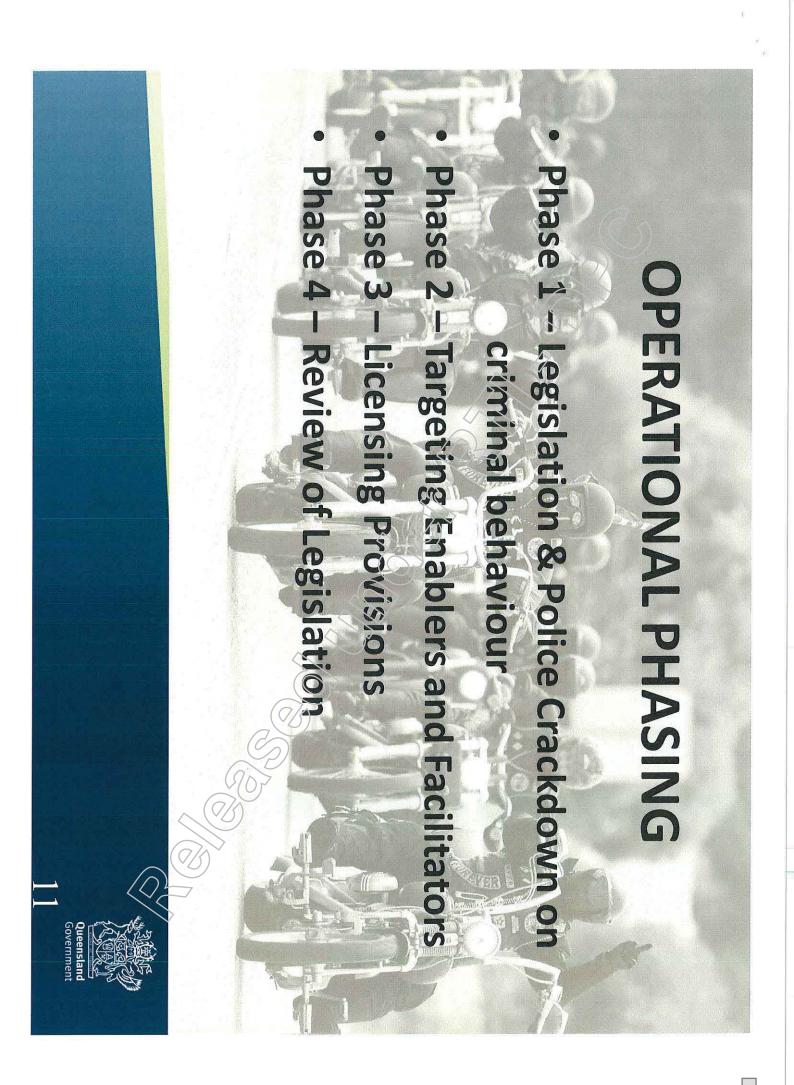
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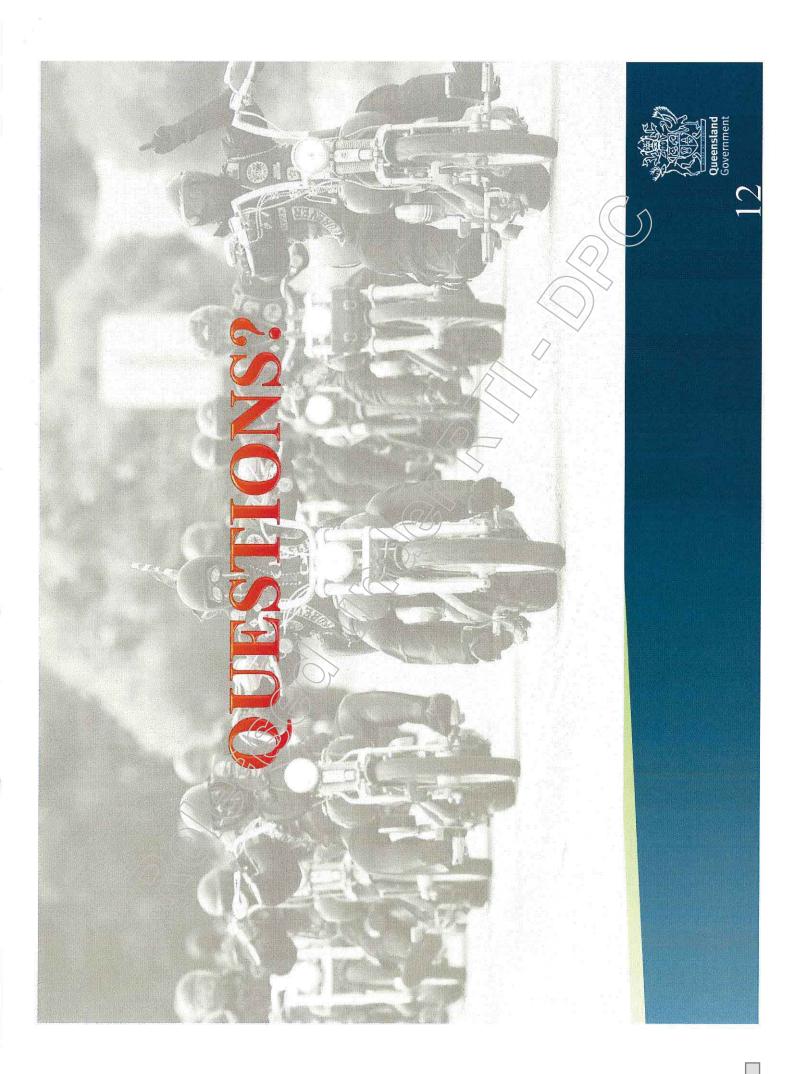


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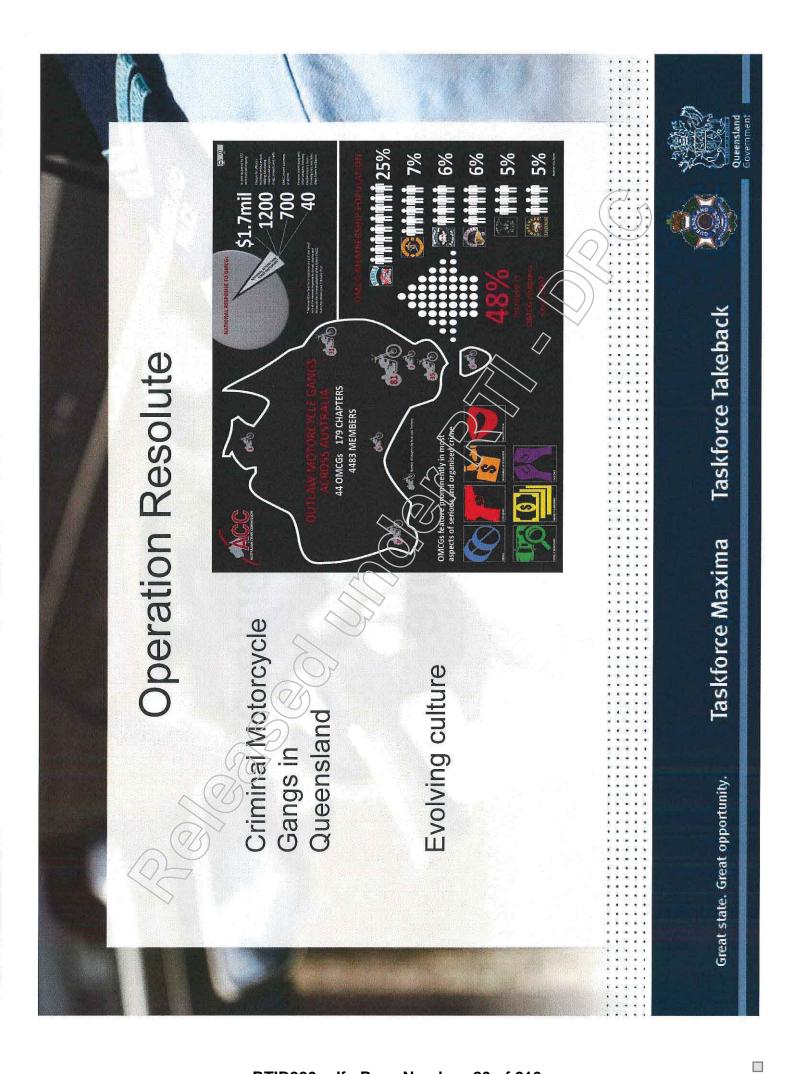




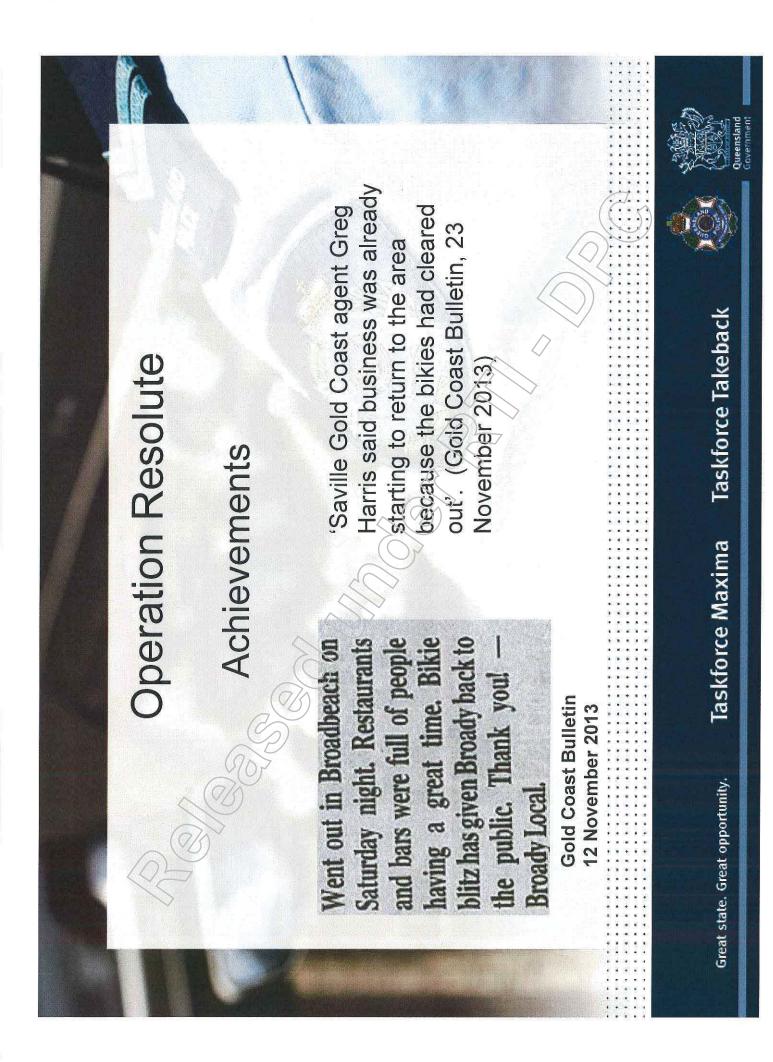


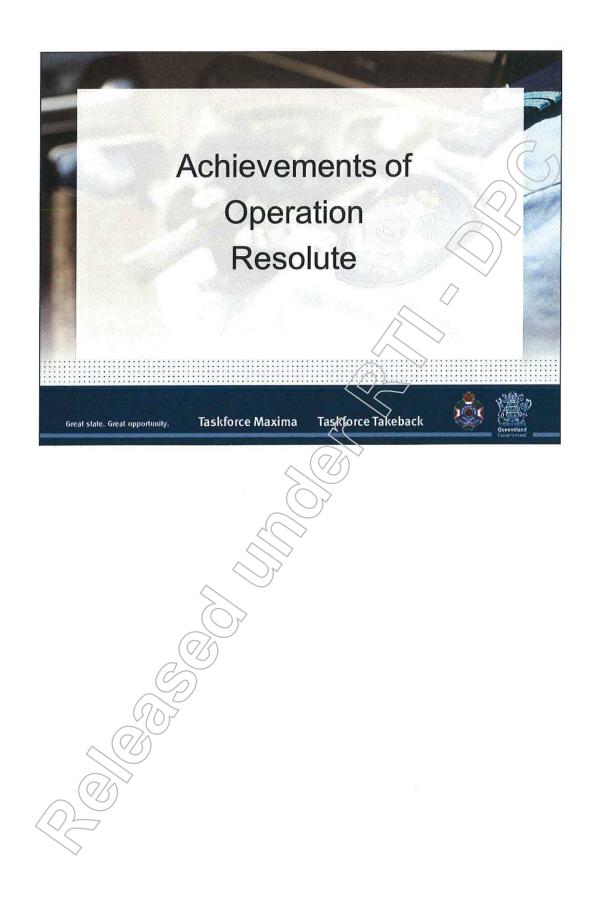


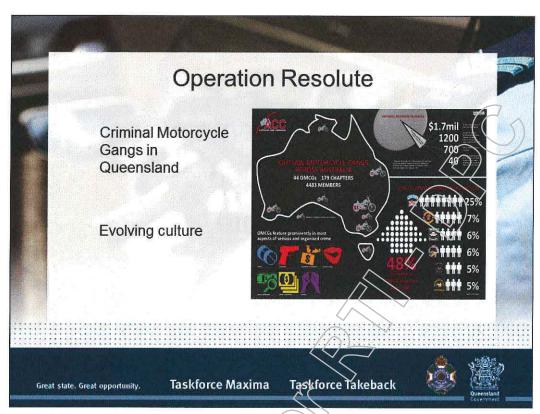
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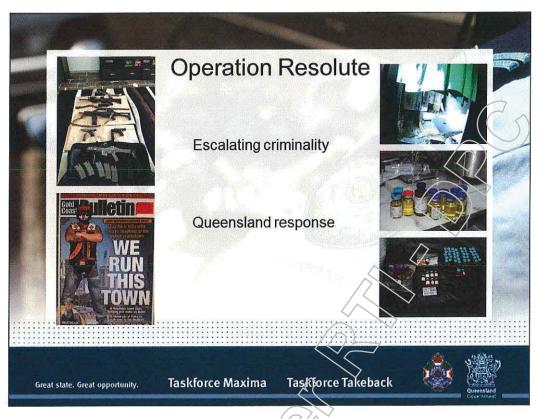
RTID226.pdf - Page Number: 80 of 216





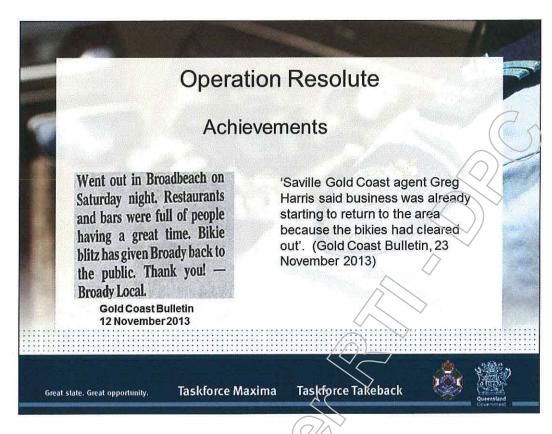




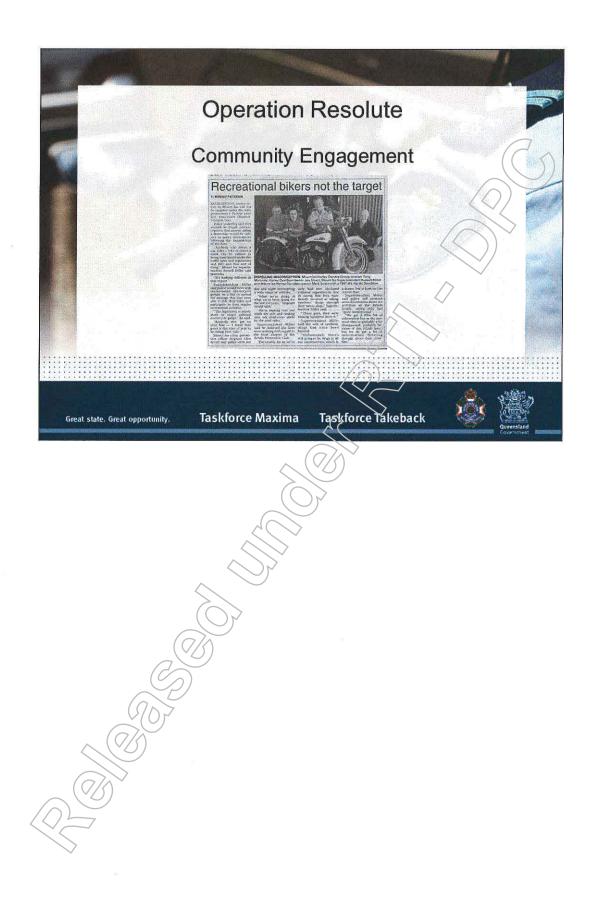




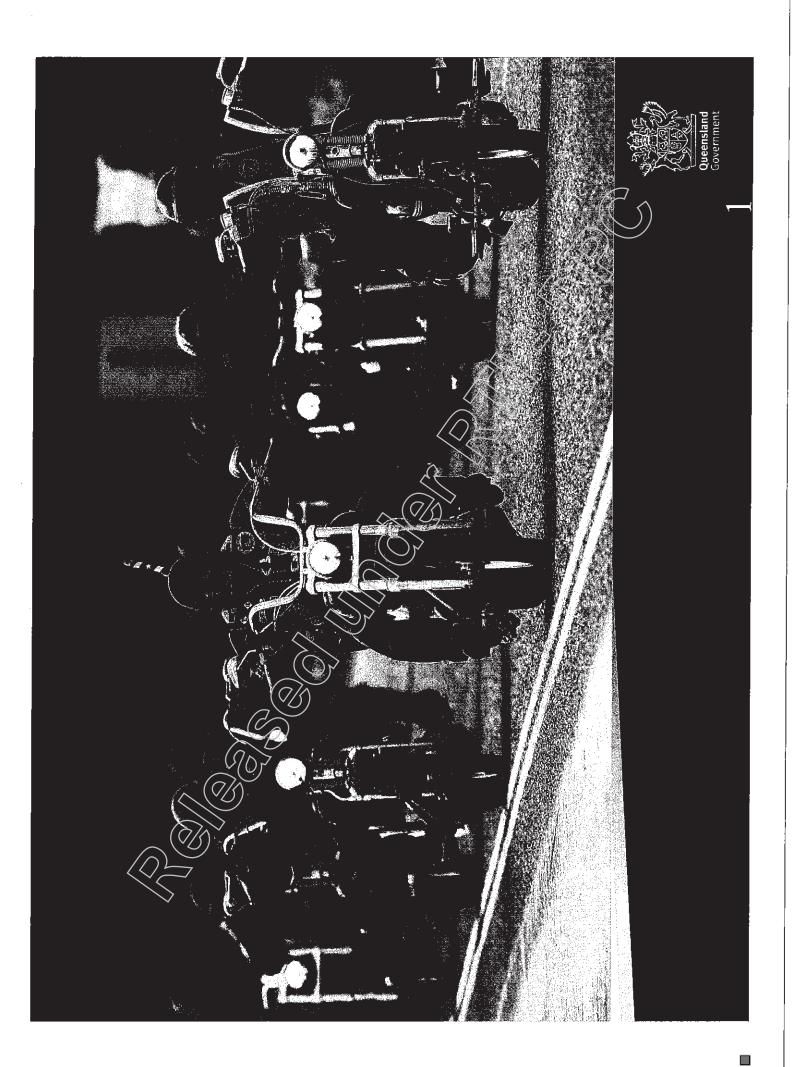




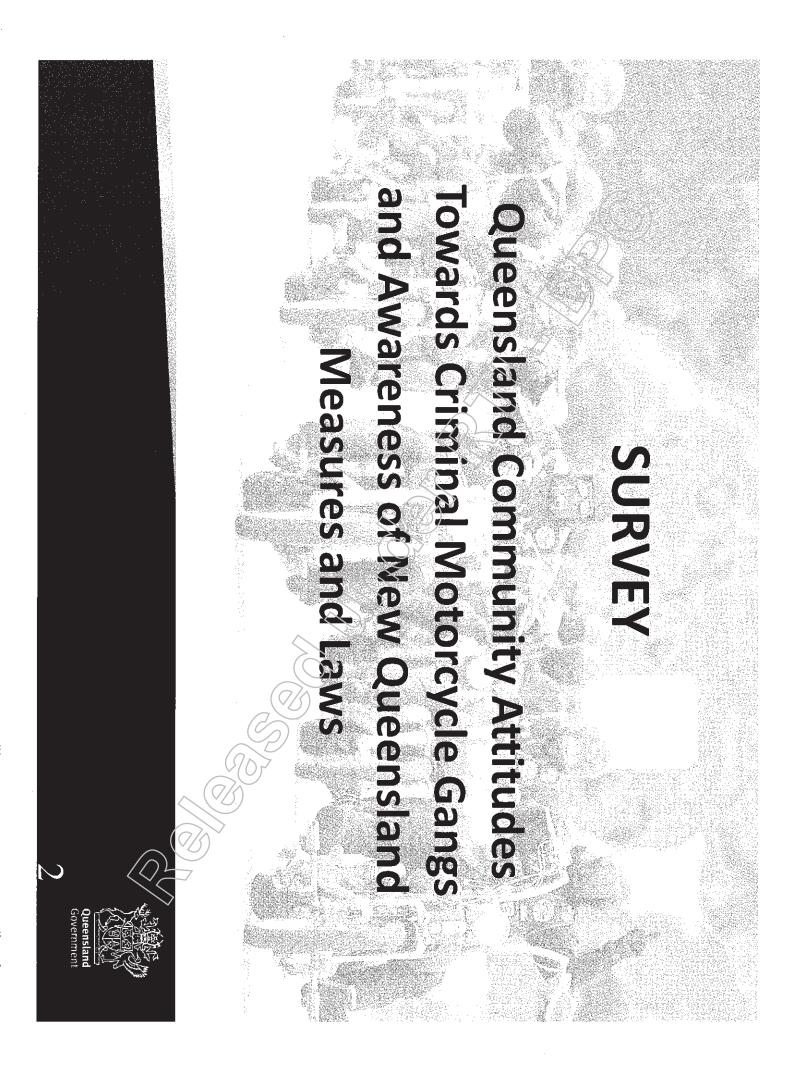








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## (ey Findings and Analysi urvey Backgroun

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# SURVEY BACKGROUND

- Provide a baseline understanding of community awareness and attitudes
- 1200 respondents Undertaken by Schottler Consulting
- 400 Gold Coast; 400 Brisbane; 400 Rest of Qld



# SURVEY BACKGROUND

Survey sought:

- Community perception of CMG activity and impact  Level of understanding of Govt measures to deal with CMG

Level of support for new measures

Concerns regarding new measurés



34% support CMG measures and laws

40% some support for CMG measures and laws, but have concerns

26% against CMG measures and laws



Interpretation

74% support, some with concern:

Alternatively,

66% don't support or have concerns



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- Those who support (34%)
- Very strong overall support for CMG measures
- Very confident in Govt handling of CMG
- CMG threat not exaggerated by politicians
- Very strong support for association laws
- Less concern of impact on other MC riders
- Higher concern about physical violence/assault/domestic violence
- Strong support for additional CMG many (S)



Those who oppose (26%)

- Very low overall support for CMG measures

- Low confidence in Govt handling of CMG

- CMG threat is very exaggerated by politicians

Very against association laws

- Very concerned of impact on other MC riders

violence/assault/domestic violence Some concern about physical

Very against additional CMG measures



- Those who support, with concerns (40%)
- Some overall support for CMG measures
- Some confidence in Govt handling of CMG
- CMG threat is exaggerated by politicians
- Somewhat against association laws
- Some concern about physical Very concerned of impact on other MC riders
- Moderate support for additional CMG by

violence/assault/domestic violence



conditions and increased resourcing for QPS Highest community support for tougher bail and CMC

Lowest community support for new special prison sections, longer jail sentences, association laws



- Most common concerns:
- Law abiding MC riders being unnecessarily pulled
- Potential impact on some Qld businesses
- Law abiding citizens could be in trouble with association laws
- Potential impact on Qld recreational or social clubs



Highest support from

- Gold Coast residents, females, over 65

Lowest support from

- 18-24yo, tertiary educated, MC riders

Queenstand Government

- Seeming contradiction
- Physical violence, illicit drugs and drug dealing, property crime are key concerns
- Organised crime generally of lower concern and Recognition of CMG member involvement, but organised crime by CMG was of lowest concern



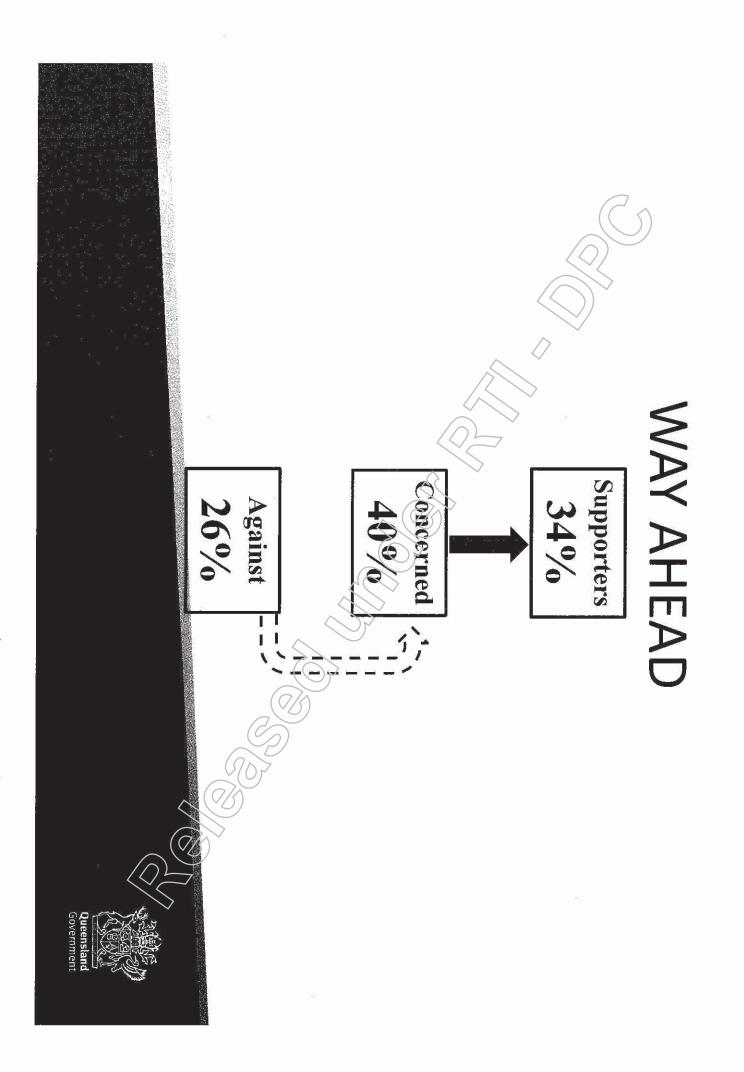
# What we needed to do

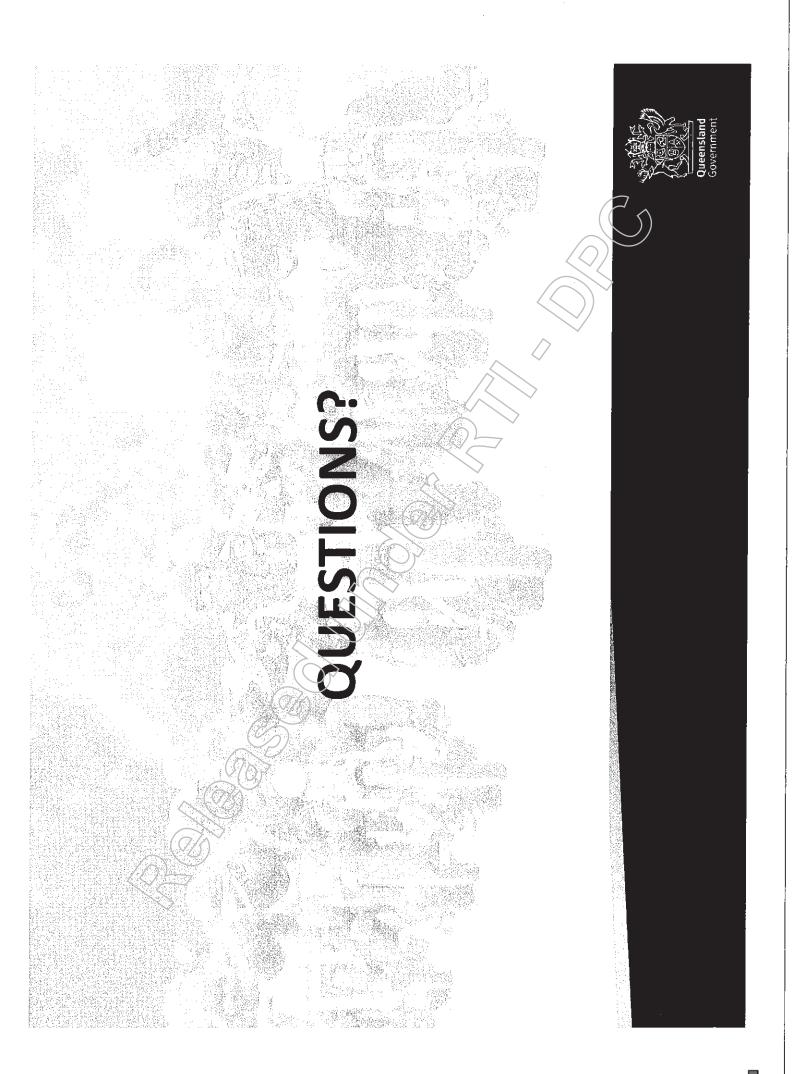
Enhance Community Engagement

Tailor Messaging and Delivery

- to reinforce community support and address community concerns - More police, agency and community lead, less reliance on political engagement







RTID226.pdf - Page Number: 147 of 216

#### **Strategic Monitoring Team Criminal Motorcycle Gangs**

11:00am – 12:00pm, Thursday, 3 April 2014, Cabinet Committee Room 13<sup>th</sup> Floor, The Executive Building

#### Agenda

| 1. | Welcome and Apologies*  | Chair        |
|----|---|--------------|
| 2. | Outstanding action items from last Meeting*   | Chair        |
|    | SOG to amend the Strategic Performance Report (see Item 4)  |              |
|    | DTMESB to provide SMT with contact details for Gold Coast small busine and tourism peak bodies  | ess          |
|    | SMT Secretariat to examine research into economic impacts on the Gold   | Coast        |
|    | <ul> <li>All regulatory agencies to report to SMT on the implementation of the<br/>CMG licensing provisions with reports to be staggered</li> </ul> |              |
| 3. | QPS Overview of Operation Resolute & CBRC Expenditure*  | Commissioner |
| 4. | SMT Interim Report to the Queensland Security Committee   | Chair        |
| 5. | Update on the High Court Challenge  | John Sosso   |
| 6. | Other Business*   |              |
|    | (a) Issues of concern   | All Members  |
|    | (b) Next meeting (17 April 2014)  | Chair        |
| 7. | Close of meeting*   |              |

<sup>\*</sup> There is no paper for this Agenda Item

#### Strategic Monitoring Team

Interim Report to the

Queensland Security Committee

on the implementation of the

Elimination of Criminal Motorcycle Gangs from Queensland Strategic Plan 2013 - 2016

**April 2014** 

### **Executive Summary**

The first phase of the effort to eliminate criminal motorcycle gangs (CMGs) from Queensland has been the implementation of the new laws and measures targeting criminal gangs. These laws, coupled with a zero tolerance law enforcement approach have substantially changed the operating environment.

Phase 1 has been very successful with the operations of the CMGs having been severely disrupted and degraded. As of 26 March 2014, 735 CMG participants have been arrested on 1660 charges. No traditional gatherings have occurred in public since the commencement of the new provisions, clubhouses have either been sold, vacated or are no longer being attended, and it is uncommon for CMG participants to be observed displaying 'colours' in public.

Apart from the significant number of CMG participants arrested on a wide range of offences, there have also been significant falls in the level of reported crime, particularly on the Gold Coast, when compared to the same period last year.

While we have been winning against the criminal gangs, we have not won the full support of sizeable sections of the general public. There is still public confusion as to what the laws actually are, limited community understanding as to why we need the criminal organisation disruption provisions, and limited recognition outside of the Gold Coast that these criminal gangs affect everyday people.

As we move into the next phases of the effort to eliminate CMGs we must be cognisant of these challenges, learn from what has happened, and adapt as we go forward.

Targeted strategies put in place throughout February and March aimed at addressing the reporting imbalance in the media, local level engagement with recreational motorcyclists and engaging directly with the professional associations appears to be starting to turn the tide in relation to public opinion. However, the sophisticated counter information operation run by the United Motorcycle Council and other interests, coupled with the publicity surrounding the recent High Court challenge will continue to contribute to an environment of uncertainty in the minds of some in the community.

Phase 2 has commenced with the outcomes from protracted investigations into serious and organised crime by CMGs starting to be recognised. Phase 2 is also focusing upon the people that help facilitate and launder the proceeds of crime'

The implementation of the new industry licensing regime (phase 3) is on track with the new provisions to commence on 1 July 2014.

Despite early success, the elimination of CMGs from Queensland will be protracted. Threats to continuing this success include the recent High Court challenge to certain aspects of the new laws and any further reductions in levels of broad community support.

As law and order is one of the State Government's 'Four Pillars', the Strategic Monitoring Team (SMT) will include ensuring all stakeholder State Government departments remain on target with their law enforcement administrative obligations. This includes continued stakeholder and community engagement, the implementation of legislative and administrative changes such as the new licensing regimes, and a cohesive interdepartmental approach coordinated by the SMT.

### Social and Environmental Assessment

Prior to the commencement of Operation Resolute in late September 2013, the threats posed by CMGs across Queensland were escalating, particularly on the streets of the Gold Coast where eight of the 14 CMG's in Queensland were becoming increasingly violent, more visible and highly disruptive. The Australian Crime Commission had reported that CMG membership was increasing approximately 10 per cent annually between 2007 and 2012. Rather than focusing on motorcycling, the increased CMG membership appears to be more aimed at intimidation for both criminal purposes and as a show of strength to other CMGs to protect territory and drug markets.

Organised criminal activity of CMGs had also been increasing. Crimes included illicit drugs, particularly the production of amphetamine type stimularits; vehicle rebirthing; firearms trafficking; fraud; money laundering; property crime; prostitution; and tax evasion. To further their criminal activities, including the expansion and protection of their criminal networks, CMG members were also committing serious affences such as arson; extortion; blackmail; intimidation using threats and actual violence; bribing and corrupting public officials; murder; and serious assaults.

CMG's were seeking not only to dominate criminal activity but also attempted in their minds to 'take control' of the Gold Coast through violence and intimidation with claims made in the media by members of the Bandidos that they "run the Gold Coast".

Community perceptions on the Gold Coast were that CMGs had negatively impacted on tourism, but this sentiment was not shared across the rest of the State.

A swift and determined response by the Queensland Government to provide the Queensland Police Service (QPS) and other Government agencies with the legislative tools and resources necessary to eliminate CMGs from Queensland, together with a committed and zero tolerance enforcement activities has seen a significant change in the environment.

CMGs are no longer highly visible in licensed premises, on the streets or in public spaces. Displays of public violence by CMG participants have all but been eliminated. Of the 42 prescribed premises (recognised clubhouses), 23 are vacated, with the remainder no longer being attended by CMG participants. Across the State, it is uncommon for CMG participants to be observed displaying 'colours' in public.

Police intelligence indicates that CMG members are actively taking measures to not attract attention to their activities, limiting exposure to prosecution by not being directly involved in criminal offences and have taken measures to insulate themselves from any CMG associations. Many CMG participants have actively sought to disassociate themselves from their previous gang, particularly once they have been arrested or if they are in Queensland Corrective Services (QSC) custody.

Public confidence to report criminal activity by CMG's has increased markedly with over a 700% increase in the number of CMG related reports being made to Crime Stoppers since September 2013. Members of the public who had been the subjected to fear, intimidation and extortion are now more prepared to come forward.

On the Gold Coast, when compared to the same period last year, there have been significant decreases in reported crime. When comparing two identical seasonal periods of time Oct 2012 - Feb 2013 and Oct 2013 - Feb 2014, the rate of offence per 100,000 people in the Gold Coast policing district has reduced by 16.38% assault, by 31.25% for unlawful entries, by 18.47% for property damage and by 38% for armed robbery.

The rate of drug offences for the same period has increased by 17.19% and this can be attributed to more police available to carry out operations on the Gold Coast and the targeted nature of the enforcement activity.

Anecdotal reports from some Gold Coast businesses indicates that venues that had become 'bikie hangouts' and suffered declines in patronage have now returned to normal trade and that the continued police presence on the streets has made people feel safe to be out and about, especially at night. There also appears to have been a significant impact on the visible drug trade in and around Broadbeach. Restaurants, cafes and other tourist operators on the Gold Coast will be surveyed in the near future in an effort to confirm this anecdotal information.

### Strategic Monitoring Team - strategic context

The SMT is using the *Elimination of Criminal Motorcycle Gangs from Queensland Strategic Plan 2013-16* (the strategy) to coordinate, drive and monitor whole of government activities aimed at eliminating CMGs from the State.

The coordinated and focused contributions of all SMT agencies are ensuring that Government resources are being maximised and that the outcomes achieved are enhanced beyond what might be expected if the effort against CMGs was limited to a short term police crackdown.

The SMT has been particularly effective in enhancing cross agency coordination and facilitating partnership approaches across all three levels of government and with key stakeholders. In addition to the formal meetings, SMT members have meet with key Commonwealth agencies and local government to facilitate greater interagency cooperation to prioritise and maximise efforts to elimination of CMGs from Queensland.

An example of a key strategic partnership has been the establishment of the National Anti-Gang Squad (NAGS) in Queensland at QPS Headquarters. The NAGS is a fusion of Australian Federal Police, the QPS and officers from the Australian Crime Commission, the Department of Immigration and Border Protection (including customs), the Australian Tax Office (ATO) and Centrelink. The NAGS is targeting gang violence and organised crime and complements QPS's Operation Resolute with the provision of Commonwealth resources dedicated to addressing criminal gangs in Queensland.

The SMT has been monitoring QPS expenditure against the budget for Operation Resolute and is satisfied that the budget is being appropriately managed by the QPS and is being used to target criminal gangs both on the Gold Coast and across Queensland. As of XX April 2014, the QPS has advised that a total of \$X.XX million has been spent on Operation Resolute. This is less than the forecasted budgeted expenditure at this stage of the operation due to some initial underspends in projected capital expenditure associated with the Gold Coast policing hub.

The SMT has also facilitated the resolution of a number of cross agency implementation issues is monitoring key risks associated with the implementation of the strategy and ensuring that the responsible agency takes the necessary steps to help mitigate those risks.

The SMT has also initiated a number of research initiatives including a research roundtable to be attended by a number of key academics from across Australia involved in research associated with CMGs and organised crime. The roundtable aims to clarify some misunderstandings regarding Queensland's CMG laws, foster a dialogue between key academics and senior government officers and leverage off existing research to promote greater understanding of the CMG problem and how best it can be addressed.

### Achievements against the Strategy (October 2013 to 31 March 2014)

The strategy articulates six lines of operation and the key strategic actions required to eliminate CMGs from the State, together with performance indicators and measures against which the ultimate success of the strategy will be measured.

This report provides and an interim assessment of the achievements to date against the strategy for the six months of activity and should not be considered as an assessment of the strategy's overall success. Future reports will be able to map changes overtime against the indicators and measures contained in the strategy.

<u>Performance Indicator One</u> seeks high levels of community awareness of the threats posed by CMGs and was measured through a segmented market research study. The research revealed that people on the Gold Coast people have a greater understanding of the threats posed by CMGs than the rest of Queensland. People surveyed in Brisbane and across the rest of Queensland agree that CMGs are involved in crime, but do not necessarily identify this activity with organised crime.

To improve the results for this indicator there has been substantial media engagement including background briefings with journalists and news directors, the provision of regular enforcement footage and positive messaging through all media outlets. On-line media forums are also regularly conducted allowing direct questions from the public to the Operations Leader for Taskforce Maxima.

<u>Performance Indicator Two</u> relates to community confidence that the CMG threat is being managed by Government. Again this indicator was measured by market research which indicated moderate levels of support for the new laws and measures with support significantly higher on the Gold Coast than the rest of Queensland. There was a moderate level of confidence that the CMG threat is being managed by Government, however, there were concerns that lawful motorcyclists are being unfairly targeted.

To address these concerns and enhance community confidence, in addition to the engagement strategies mention above, senior officers from the QPS are engaging directly at the local level with recreational motorcyclists and clubs to clarify any misunderstandings to promote and encourage group recreational motorcycling activities.

<u>Performance Indicator Three</u> measures the extent that CMG activity has been eliminated. Significant operational success since the commencement of Operation Resolute has lead to a marked reduction in CMG activity.

### Legislative/Legal Line of Operation

This line of operation is ensuring that Queensland's laws keep pace with the threats posed by criminal gangs. Highlights include:

- A comprehensive suite of legislation which combats criminal organisations in Queensland by providing significant mandatory penalties for members of organised crime groups convicted of serious offences and tougher bail laws. Gang members are now banned from gathering in groups, attending specific locations, wearing club colours at licensed venues. Administrative licensing provisions have also been introduced to prohibit CMG participant from working in various industries.
- Issues were identified soon after the commencement of the new bail laws which may
  have resulted in the release of criminal gang members on bail contrary to the
  intention of the operation of the new laws. Necessary legislative amendments were
  developed and enacted rapidly and have addressed the issue.

 A challenge to the constitutional validity of the new laws has recently been lodged with the High Court. and the SMT is ready to assist

### Enforcement and Prevention Line of Operation

Largely being driven by Operation Resolute, Highlights to date include:

- As of 26 March 2014, 735 CMG participants have been arrested on 1660 charges, 242 search warrants have been executed and 207 traffic infringement notices issued.
- Approximately 23% of these charges have been for serious criminal offences (Section 7, Criminal Organisation Act 2009).
- Nine CMG participants have been arrested on 17 charges under the Vicious Lawless
  Association Disestablishment Act 2014 (VLAD Act) and given the level of
  enforcement, this comparatively low number is a clear sign that the new legislation is
  having a very strong deterrent effect.
- A further 10 persons have been arrested on 10 charges under the VLAD Act however they are participants of two criminal organisations which are not CMGs.
- As of XX March 2014, 546 charges have been finalised by the courts, of which 43 have been unsuccessful.
- The cross agency liaison and partnerships developed have enhanced enforcement activities and Queensland's resilience to criminal gangs (including the establishment of the NAGS in Queensland).



### Economic Line of Operation

This line of operation aims to deny CMGs with economic opportunities to further their criminal activities to ensure that Queensland is a safe, secure and desirable place to live, do business, invest in, and visit Highlights include:

- The QPS Criminal Economy Unit has been targeting a range of economic crimes involving CMGs resulting in several multimillion dollar fraud operations being closed down and a number of CMG participants arrested.
- The QPS in partnership with the NAGS are working with the Australian Taxation Office and with the Office of State Revenue targeting financial and asset irregularities.
- The Tattoo Parlours Act 2013 and the Criminal Law (Criminal Organisation Disruption) and Other Legislation Amendment Act 2013 introduced or amended a range of licensing regimes to exclude participants in criminal organisations from working and/or owning business in certain licensed occupations under those Acts. These provisions are being progressively implemented and will commence on 1 July 2014.

 Base line visitor data figures for the Gold Coast and Queensland for the year ending December 2013 showed a slight decline in domestic tourism and an increase in overseas visitors. To help address declining visitor numbers, a \$15m campaign to promote the Gold Coast as Australia's theme park capital was launched on 27 October 2013.

### Engagement Line of Operation

The Engagement line of operation is aimed at shaping the environment to ensure community support, understanding and cooperation for the actions taken by law enforcement and Government agencies to eliminate CMGs from Queensland. Highlights include:

- A segmented market research study conducted in December 20/13 concerning Queensland's community attitudes towards CMGs and awareness of the new measures and laws revealed:
  - Generally there was high awareness of new laws and measures with only 6.1% unaware. Awareness of the specific measures was also high (mid 70% scores), but a quarter of Queenslanders are confused about some aspects of the law such as believing that you can't ride in groups recreationally.
  - About 1/3 of the community (34%) support the new laws and measures, 1/4 (26%) don't support and 40% show support but with some concerns.
  - Highest support was for tougher bail conditions and significant increases in Police and CMC resourcing, while the lowest support was for new special prison sections, longer jail sentences and the association laws. Significant community concerns surround a misunderstanding that law abiding motorcycle riders will be unfairly targeted, although they did not think that their own civil liberties would in impinged.
- There has been a sophisticated counter information operation run predominantly by the United Motorcycle Council and other interests which has generated a significant amount of confusion and misunderstanding in the community.
- Targeted public relations strategies including background briefing of journalists and better coordination of government messaging have seen a reduction in the level of negative media articles throughout February and March 2014.

A second survey of community attitudes towards CMGs and awareness of the new measures and laws will be carried out in May 2014.

### Corrections Line of Operation

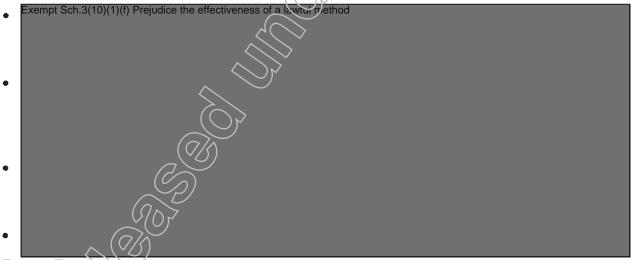
Prisoners' participation in a criminal organisation poses particular risks to the integrity of the correctional system. Actions under this line of operation seek to restrict CMG's from participating in or coordinating criminal activity while in prison and the recruitment of other prisoners into CMGs. Highlights include:

- Amendments to the Corrective Services Act 2006 provided Queensland Corrective Services (QCS) with powers to segregate prisoners who participate in a criminal organisation and to restrict their privileges.
- Remanded and sentenced prisoners suspected of being participants in a criminal organisation are assessed by the QPS to determination if they are an Identified Participant of a Criminal Organisation (IPCO).

- If determined to be a IPCO, the prisoner may be placed on a Criminal Organisation Segregation Order (COSO) which provides for the segregation of a remanded or sentenced prisoner and for the application of a restrictive management regime.
- In most instances prisoners subject to a COSO will be incarcerated at Woodford Correctional Centre in the Restricted Management Unit (RMU).
- The effective prisoner management regime has seen:
  - all IPCO prisoners placed on a COSO
  - 15 drug tests were conducted on offenders suspected or confirmed as being an IPCO with only one drug test being positive
  - only one prisoner-on-prisoner assault involving a CMG flagged prisoner during the month of February
  - no prisoner-on-staff assaults during the month of February
  - As at 28 February, there were 26 offenders subject to supervision on a community based order or parole suspected or confirmed as being an IPCO, with five contraventions of an order condition involving a CMG offender during the month of February.

### Security Line of Operation

The Security Line of Operation focuses no Government security, anti-corruption measures and government procurement processes. Highlights include:



### **Future Focus**

The SMT will ensure that all stakeholder State Government departments remain on target with their law enforcement and regulatory obligations.

These obligations include stakeholder and community engagement, the implementation of legislative and administrative changes in relation to the new industry licensing regimes, and a cohesive interdepartmental approach coordinated by the SMT.

SMT will continue to monitor QPS expenditure in relation to Operation Resolute; in particular the establishment of the Gold Coast police 'Hub' and will prepare contingencies for Government consideration should elements of the High Court challenge be successful.

# Summary of Outcomes and Action Items STRATEGIC MONITORING TEAM (SMT) Meeting on 3 April 2014

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Christine Castley, Greg Cooper, ; John Sosso, Kelvin Anderson, Richard Eden, Ian Stewart, Craig Evans,

Secretariat:

Apologies:

Jon Grayson, Mark Gray, Alex Beavers, Terry Crane

| Agenda Item              | SMT Outcome  |   |
|--------------------------|--|---|
| Item 2 Outstanding Items | Noted = SMIT noted the following:                            | - |
|                          | • That the Senior Officers Group (SOG) has amended the draft |   |
|                          | Strategic Performance Report and the new report will be      |   |
|                          | considered at ten. 4.  |   |
|                          | Comments from the Chair regarding the work and               |   |
|                          | achievements of SMT and its agencies with special            |   |
|                          | recognition given to the work of the Queensland Police       |   |
|                          | Service (QPS) under the Enforcement and Prevention line of   |   |
|                          | operation and Mr Danny Donald with the Engagement line       |   |
|                          | of operation.  |   |
|                          | That the Security line of operation has identified a general |   |
|                          | lack of compliance across Government with current security   |   |
|                          | related directives and that an ongoing legacy from this line |   |
|                          | of operation should be an enhanced approach to State         |   |
|                          | Government security.   |   |
|                          | • The Department of Tourism, Major Events, Small Business    |   |
|                          | and the Commonwealth Games provided the Secretariat          |   |
|                          | with contact details for representative organisations        |   |
|                          | covering restaurant owners and small businesses on the       |   |
|                          | Gold Coast.  |   |
|                          | The SMT Secretariat is using Survey Monkey to seek the       |   |
|                          | views of certain Gold Coast businesses regarding the impact  |   |
|                          | that CMGs and the new laws have had on their business.       |   |
|                          | The paper prepared by Queensland Treasury and Trade          |   |
|                          | (QTT) regarding the difficulties associated with attempting  |   |
|                          | to use macroeconomic data and tourism numbers to             |   |
|                          | quantitatively assess the impact of CMGs on tourism.         |   |
|                          |  |   |

|   | Next meeting is on 17 April 2014 from 11am to 12pm  | Item 6 Other Business – Date and time of next meeting          |
|---|---|--|
| • The D-G, DJAG will keep the SMT informed of any key developments as this matter proceeds.   | <ul> <li>Noted – SMT noted the following:</li> <li>The brief provided by the Crown Solicitor, Mr Greg Cooper on the High Court Challenge filed on 19 March 2014 to a number of the new CMG laws</li> </ul>  | Item 5 Update on the High Court Challenge                      |
| • The SMT Secretariat in conjunction with the QPS is to finalise the "Interim Report to the Queensland Security Committee on the implementation of the Elimination of Criminal Motorcycle Gangs from Queensland Strategic Plan 2013—2016" for lodgement by the Leader of the SMT for consideration by the QSC on 24 April 2014. | <ul> <li>Agreed – SMT agreed that:</li> <li>CMC budgetary expenditure be included in the Report.</li> <li>The language of the report be reviewed by the SMT Secretariat to ensure it is suitable for public release.</li> <li>The QPS update the statistics prior to the Report's lodgement with the Queensland Security Committee (QSC).</li> <li>The SMT Secretariat is to prepare the agenda paper for the QSC's consideration on 24 April 2014.</li> <li>The finalised report and QSC agenda paper will be circulated to all SMT members.</li> </ul>  | Item 4 SMT Interim Report to the Queensland Security Committee |
|   | • The Commissioner advised that the expenditure for Operation Resolute as of 31 March 2014 was \$4.578 M. This represents an underspend of based on the year to date forecast.  • Establishment of the Gold Coast policing Hub is on track and should be up and running within the next month. A significant part of the underspend will be picked up once the Hub is operational.  • As of 2 April 2014 there had been 757 arrests of CMG participants on 1720 charges.  • The recent success of several major police operations involving CMGs and major drug investigation resulting in non-CMG participants being charged under VLAD. | Resolute & CBRC Expenditure                                    |
| <ul> <li>The SMT Secretariat will work with QTT to review the paper as suggested by SMT.</li> <li>Any decision to release the reviewed paper will be a matter for QTT and DPC flowing consultation with the Treasurer and Premier.</li> </ul>   | <ul> <li>Agreed – SMT agreed the following</li> <li>That consideration be given to rewriting the QTT paper to change the tone of the paper so that is may be suitable for public release.</li> </ul>  |  |

From:

@police.qld.gov.au

Sent:

Wednesday, 9 April 2014 2:06 PM

To:

Subject:

RE: Update statistics in the SMT Interim Report to the Queensland Security

Committee

**Attachments:** 

Strategic Monitoring Team's Interim Report to the Queensland Security Co....docx

Brad.

Please find attached the report with the updated QPS data. Please note that the prosecution rate has been removed for reasons as discussed.

Regards

Inspector, Strategy and Performance Office of Deputy Commissioner

Operation Resolute Ph:

From:

@premiers.qld.gov.au]

Sent: Monday, 7 April 2014 10:10 AM

To:

[OPRESLV]

[OPRESLV] Cc:

Subject: Update statistics in the SMT Interim Report to the Queensiand Security Committee

**Good morning Craig** 

Following SMT's consideration of the "SMT Interim Report to the Queensland Security Committee" last Thursday, SMT agreed:

- 1. that CMC budgetary expenditure be included in the Report
- 2. that Danny Donald review the report from a media perspective
- 3. that QPS update the statistics highlighted in yellow
- 4. that the SMT Secretariat would prepare the covering agenda paper for the Queensland Security Committee (QSC) and would circulate to all SMT members the finalised "SMT Interim Report to the Queensland Security Committee" and QSC agenda paper.

The CMC budgetary material has now been included and the report reviewed by Danny Donald with some minor amendments made following endorsement by the Leader of the SMT.

Could you please update the statistics highlighted in yellow and return the report to me by Wednesday morning (9 April 2014) as I have been asked by the QSC Secretariat to lodge the QSC Agenda paper with this report by COB on 9 April 2014.

Thank you.

Regards

Strategic Monitoring Team Secretariat Department of the Premier and Cabinet

Ph: |

Mobile: CTPI - Personal

### Great State. Great opportunity.

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### PREMIER'S BRIEFING NOTE

Strategic Monitoring Team

To:

THE PREMIER

Date:

1 1 APR 2014

Subject:

Strategic Monitoring Team (SMT) Weekly

Report — 7 April to 11 April 2014

Tracking Folder No, TF/14/7828 Document No. DOC/14/56948

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### RECOMMENDATION

It is recommended that you:

note the weekly report from the Leader, SMT for the week commencing / April 2014.

### KEY ISSUES

- As of 7 April 2014, 748 criminal motorcycle gang (CMG) participants have been arrested on 1691 charges. There have also been 245 search warrants executed and 207 traffic infringement notices issued.
- On Tuesday 8 April 2014, I met with Assistant Commissioner Steve Fontana, Victoria Police to discuss Victorian Police operations targeting CMGs. Lalso met with Mr Paul Denham, Chief of Staff to the Victorian Attorney-General, the Honourable Robert Clark, MP.
- Victoria has a serious problem with outlaw motorcycle gangs and is watching with interest the success of Queensland's operation against CMGs, particularly the legislative approach and whether these laws stand-up to the High Court challenge.
- Lalso met with Mr Graham Fraine, Deputy Director General, Department of Transport and Main Roads (DTMR) to discuss the implementation of the CMG licensing provisions for tow truck operations in Queensland. In Queensland the tow truck industry is only partially regulated, covering accident scenes and police seizures in certain areas of the State.
- DTMR is developing advice for SMT's consideration next week on the implications of the partially regulated tow truck industry for new CMG licensing regime and I will brief you in due course following SMT's consideration.
- On Friday 11 April 2014, I hosted a research roundtable attended by a number of academics from around Australia and senior Queensland Government officials to clarify some misunderstandings regarding Queensland's CMG laws, enhance our research knowledge base and to encourage further Australian-based academic research into organised crime and CMGs.

### CONSULTATION

Key consultations during the week included :

Action Officer:

- Assistant Commissioner Steve Fontana, Victoria Police
- Mr Paul Denham, Chief of Staff to the Victorian Attorney-General
- o Mr Graham Fraine, Deputy Director-General, DTMR
- o Dr Ben Evans, Regional Commander Queensland, Australian Customs & Border Protection Service.

Strategic Monitoring Team

Comments (Premier)

Approvals by Director /ED / DDG documented Area: Strategic Monitoring Team Secretariat in notes in TRIM

Telephone: RTID226.pdf - Page Number: 161 of 216

### QUEENSLAND SECURITY COMMITTEE

8:30am – 11:00am, 24 April 2014, Queensland Police Service, Westgate Address TBC

Agenda Paper – Strategic Monitoring Team Interim Report on the implementation of the Elimination of Criminal Motorcycle Gangs from Queensland Strategic Plan 2013 - 2016

**Purpose: For Noting** 

### Recommendation:

### 1. That QSC:

a. Note the Strategic Monitoring Team Interim Report to the Queensland Security Committee on the implementation of the *Elimination of Criminal Motorcycle Gangs from Queensland Strategic Plan 2013 – 2016* (Attachment A).

### Background:

- On 10 October 2013, the Strategic Monitoring Team (SINT) was established as a sub-committee of the Queensland Security Committee (QSC) to set monitor, coordinate and report on the Government's strategic actions to eliminate criminal motorcycle gangs (CMGs) from Queensland.
- On 14 November 2013, the QSC endorsed the *Elimination of Criminal Motorcycle Gangs from Queensland Strategic Plan 2013-2014* (the strategy).

### Issues:

- The SMT has overseen the implementation of the strategy which it uses to coordinate, monitor and drive the actions of all Queensland Government agencies involved in the elimination of CMGs from Queensland.
- All agencies have demonstrated exceptionally high levels of cooperation, coordination and commitment resulting in some very impressive results. The implementation of the new laws and measures targeting criminal gangs coupled with a zero tolerance law enforcement approach has substantially changed the operating environment.
- Although the Leader of the SMT reports weekly to the Premier and fortnightly to Cabinet, the attached report is the SMT's first report to the QSC. This is an interim report on the implementation and success of the strategy over its first six months of operation. Key achievements include:
  - as of 7 April 2014, 748 CMG participants have been arrested on 1691 charges
  - no traditional CMG gatherings have occurred in public since the commencement of the new previsions and it is uncommon for CMG participants to wear gang 'colours' in public
  - gang člubhouses have either been sold, vacated or are no longer being attended
  - displays of public violence by CMG participants have all but been eliminated
  - high levels of inter-jurisdictional cooperation have maximised intelligence and law enforcement resources leading the successful conclusion of several large scale investigations involving CMGs
  - significant asset and drug seizures by law enforcement agencies

- a range of economic crimes involving CMGs have been targeted resulting in a number multimillion dollar fraud operations being closed and CMG participants arrested
- public confidence to report criminal activity by CMG's has increased markedly with more than a 700% increase in the number of CMG related reports being made to Crime Stoppers
- when compared to the same period last year, there have been significant decreases in reported crime, particularly on the Gold Coast.
- While the rate of drug offences for the same period has increased on the Gold Coast by 17.19%, this
  can be attributed to more police being available to carry out operations and the targeted nature of
  the enforcement activity which has included a focus on drug offences.
- Targeted strategies put in place by the SMT throughout February and March aimed at addressing the
  reporting imbalance in the media, local level engagement with recreational motorcyclists and
  engaging directly with the professional associations appears to be starting to turn the tide in relation
  to public opinion. However, the sophisticated misinformation campaign run by the United Motorcycle
  Council and other interests, coupled with the publicity surrounding the recent High Court challenge
  will continue to contribute to an environment of uncertainty in the minds of some in the community.

### **Future Focus**

- The SMT will ensure that all stakeholder State Government departments remain on target with their law enforcement and regulatory obligations.
- These obligations include stakeholder and community engagement, the implementation of legislative and administrative changes in relation to the new industry licensing regimes, and a cohesive interdepartmental approach coordinated by the SMT.
- The SMT will continue to monitor expenditure in relation to Operation Resolute; in particular the establishment of the Gold Coast police 'Hub'
- The developments in the High Court challenge to the *Vicious Lawless Association Disestablishment Act* 2013 (and other CMG related laws) will be monitored and contingencies prepared for Government consideration should elements of the challenge be successful.

Contact:

Action Officer:

Department:

Department of the Premier and Cabinet

Telephone:

## Strategic Monitoring Team

Interim Report to the

Queensland Security Committee

on the implementation of the

Elimination of Criminal Motorcycle Gangs from Queensland Strategic Plan 2013 - 2016

April 2014

### **Executive Summary**

The first phase of the effort to eliminate criminal motorcycle gangs (CMGs) from Queensland has been the implementation of the new laws and measures targeting criminal gangs. These laws, coupled with a zero tolerance law enforcement approach have substantially changed the operating environment.

Phase 1 has been very successful with the operations of the CMGs having been severely disrupted and degraded. As of 7 April 2014, 748 CMG participants have been arrested on 1691 charges. No traditional gatherings have occurred in public since the commencement of the new provisions, gang clubhouses have either been sold, vacated or are no longer being attended, and it is uncommon for CMG participants to be observed displaying gang 'colours' in public.

Apart from the significant number of CMG participants arrested on a wide range of offences, there have also been considerable falls in the level of reported crime, particularly on the Gold Coast, when compared to the same period last year.

While we have been winning against the criminal gangs, the CMGs' public relations campaign to 'project' themselves as simply motorcycle enthusiasts cultivated some angst about the new laws in sections of the community. As a result of the CMG public relations efforts there is still some public confusion as to what the laws actually are, why the criminal organisation disruption provisions are required, and limited recognition outside of the Gold Coast that these criminal gangs affect everyday people.

As we move into the next phases of the effort to eliminate CMGs we must be cognisant of the challenges the CMG and stakeholder misinformation public relations campaign has presented (and can present), learn from what has happened, and adapt as we go forward.

Targeted strategies put in place throughout February and March aimed at addressing the reporting imbalance in the media, local level engagement with recreational motorcyclists and engaging directly with the professional associations appears to be starting to turn the tide in relation to public opinion. However, the sophisticated misinformation campaign run by the United Motorcycle Council and other interests, coupled with the publicity surrounding the recent High Court challenge will continue to contribute to an environment of uncertainty in the minds of some in the community.

Phase 2 has commenced with the outcomes from protracted investigations into alleged serious and organised crime by CMGs such as commercial quantity drug manufacturing and trafficking, extortion rackets and complicated high level fraud starting to be recognised. Phase 2 is also focusing upon the people that help facilitate and launder the proceeds of crime.

The implementation of the new industry licensing requirements (phase 3) is on track with the new provisions to commence on 1 July 2014.

While efforts to eliminate CMGs from Queensland continue to be successful, the process will be protracted. A possible threat to continuing this success includes the recent High Court challenge to certain aspects of the new laws.

As a law and order platform is one of the State Government's major commitments to the community, the Strategic Monitoring Team (SMT) will ensure that all stakeholder State Government departments remain on target with their law enforcement and administrative obligations. This will include continued stakeholder and community engagement, the implementation of legislative and administrative changes such as the new licensing regimes, and a cohesive interdepartmental approach coordinated by the SMT.

### Social and Environmental Assessment

Prior to the commencement of Operation Resolute in late September 2013, the threats posed by CMGs across Queensland were escalating, particularly on the streets of the Gold Coast where eight of the 14 CMG's in Queensland were becoming increasingly criminally brazen, violent, more visible and highly disruptive. The Australian Crime Commission had reported that CMG membership had increased approximately 10 per cent annually between 2007 and 2012. Rather than focusing on motorcycling, the increased CMG membership appears to be more aimed at intimidation for both criminal purposes and as a show of strength to other CMGs to protect territory and drug markets.

Organised criminal activity of CMGs had also been increasing. Crimes included illicit drugs, particularly the production of amphetamine type stimulants; vehicle rebirthing; firearms trafficking; fraud; money laundering; property crime; prostitution; and tax evasion. To further their criminal activities, including the expansion and protection of their criminal networks, CMG members were also committing serious offences such as arson; extortion; blackmail; intimidation using threats and actual violence; bribing and corrupting public officials; murder; and serious assaults.

CMG's were seeking not only to dominate criminal activity but also attempted in their minds to 'take control' of the Gold Coast through violence and intimidation with claims made in the media by members of the Bandidos that "We run this town" Gold Coast Bulletin 2 October 2013. Page 1.

Community perceptions on the Gold Coast were that CMGs had negatively impacted on tourism, but this sentiment was not shared across the rest of the State.

A swift and determined response by the Queensland Government to provide the Queensland Police Service (QPS) and other Government agencies with the legislative tools and resources necessary to eliminate CMGs from Queensland, together with a committed and zero tolerance enforcement activities has seen a significant change in the environment.

CMGs are no longer highly visible in licensed premises, on the streets or in public spaces. Displays of public violence by CMG participants have all but been eliminated. Of the 42 prescribed premises (recognised gang clubhouses), 23 are vacated, with the remainder no longer being attended by CMG participants. Across the State, it is uncommon for CMG participants to be observed displaying gang 'colours' in public.

Police intelligence indicates that CMG members are actively taking measures to not attract attention to their activities, limiting exposure to prosecution by not being directly involved in criminal offences and have taken measures to insulate themselves from any CMG associations. Many CMG participants have actively sought to disassociate themselves from their previous gang, particularly once they have been arrested or if they are in Queensland Corrective Services (QSC) custody.

Public confidence to report criminal activity by CMG's has increased markedly with more than a 700% increase in the number of CMG related reports being made to Crime Stoppers since September 2013. Members of the public who had been subjected to CMG-initiated fear, intimidation and extortion campaigns are now more prepared to come forward.

On the Gold Coast, when compared to the same period last year, there have been significant decreases in reported crime. When comparing two identical seasonal periods of time Oct 2012 - Feb 2013 and Oct 2013 - Feb 2014, the rate of offence per 100,000 people in the Gold Coast policing district has reduced by 16.38% assault, by 31.25% for unlawful entries, by 18.47% for property damage and by 38% for armed robbery.

The rate of drug offences for the same period has increased by 17.19% and this can be attributed to more police available to carry out operations on the Gold Coast and the targeted nature of the enforcement activity.

Anecdotal reports from some Gold Coast businesses indicates that venues that had become 'bikie hangouts' and suffered declines in patronage have now returned to normal trade and that the continued police presence on the streets has made people feel safe to be out and about, especially at night. There also appears to have been a significant impact on the visible drug trade in and around Broadbeach. Restaurants, cases and other tourist operators on the Gold Coast will be surveyed in the near future in an effort to confirm this anecdotal information.

### Strategic Monitoring Team - strategic context

The SMT is using the *Elimination of Criminal Motorcycle Gangs from Queensland Strategic Plan 2013-16* (the strategy) to coordinate, drive and monitor whole of government activities aimed at eliminating CMGs from the State.

The coordinated and focused contributions of all SMT agencies are ensuring that Government resources are being maximised and that the outcomes achieved are enhanced beyond what might be expected if the effort against CMGs was limited to a short term police crackdown.

The SMT has been particularly effective in enhancing cross agency coordination and facilitating partnership approaches across all three levels of government and with key stakeholders. In addition to the formal meetings, SMT members have met with key Commonwealth agencies and local government to facilitate greater interagency cooperation to prioritise and maximise efforts to eliminate CMGs from Queensland.

An example of a key strategic partnership has been the establishment of the National Anti-Gang Squad (NAGS) in Queensland at QPS Headquarters. The NAGS is a fusion of Australian Federal Police, the QPS and officers from the Australian Crime Commission, the Department of Immigration and Border Protection (including customs), the Australian Tax Office (ATO) and Centrelink. The NAGS is targeting gang violence and organised crime and complements QPS's Operation Resolute with the provision of Commonwealth resources dedicated to addressing criminal gangs in Queensland.

The SMT has been monitoring QPS expenditure against the budget for Operation Resolute and is satisfied that the budget is being appropriately managed by the QPS and is being used to target criminal gangs both on the Gold Coast and across Queensland. As of 31 March 2014, the QPS has advised that a total of \$4.57 million has been spent on Operation Resolute. This is less than the forecasted budgeted expenditure at this stage of the operation due to some initial underspends in projected capital expenditure associated with the Gold Coast policing hub.



The SMT has also facilitated the resolution of a number of cross agency implementation issues, is monitoring key risks associated with the implementation of the strategy and ensuring that the responsible agency takes the necessary steps to help mitigate those risks.

The SMT has also initiated a number of research initiatives including a roundtable to be attended by a number of key academics from across Australia involved in research associated with CMGs and organised crime. The roundtable aims to clarify some misunderstandings regarding Queensland's CMG laws, foster a dialogue between key academics and senior government officers and leverage off existing research to promote greater understanding of the CMG problem and how best it can be addressed.

### Achievements against the Strategy (October 2013 to 31 March 2014)

The strategy articulates six lines of operation and the key strategic actions required to eliminate CMGs from the State, together with performance indicators and measures against which the ultimate success of the strategy will be measured

This report provides an interim assessment of the achievements to date against the strategy for the six months of activity and should not be considered as an assessment of the strategy's overall success. Future reports will be able to map changes over time against the indicators and measures contained in the strategy.

<u>Performance Indicator One</u> seeks high levels of community awareness of the threats posed by CMGs and was measured through a segmented market research study. The research revealed that people on the Gold Coast people have a greater understanding of the threats posed by CMGs than the rest of Queensland. People surveyed in Brisbane and across the rest of Queensland agree that CMGs are involved in crime, but do not necessarily identify this activity with organised crime.

To improve the results for this indicator there has been substantial media engagement including background briefings with journalists and news directors, the provision of regular enforcement footage and positive messaging through all media outlets. On-line media forums are also regularly conducted allowing direct questions from the public to the Operations Leader for Taskforce Maxima.

<u>Performance Indicator Two</u> relates to community confidence that the CMG threat is being managed by Government. Again this indicator was measured by market research which indicated moderate levels of support for the new laws and measures with support significantly higher on the Gold Coast than the rest of Queensland. There was a moderate level of confidence that the CMG threat is being managed by Government, however, there were concerns that lawful motorcyclists are being unfairly targeted.

To address these concerns and enhance community confidence, in addition to the engagement strategies mention above, senior officers from the QPS are engaging directly at the local level with recreational motorcyclists and clubs to clarify any misunderstandings to promote and encourage group recreational motorcycling activities.

<u>Performance Indicator Three</u> measures the extent that CMG activity has been eliminated. Significant operational success since the commencement of Operation Resolute has lead to a marked reduction in CMG activity.

### Legislative/Legal Line of Operation

This line of operation is ensuring that Queensland's laws keep pace with the threats posed by criminal gangs. Highlights include:

 A comprehensive suite of legislation which combats criminal organisations in Queensland by providing significant mandatory penalties for members of organised crime groups convicted of serious offences and tougher bail laws. Gang members are now banned from gathering in groups, attending specific locations, wearing gang colours at licensed venues.

- Administrative licensing provisions have also been introduced to further encourage CMG participants to disassociate otherwise they will be prohibited from working in various industries.
- Issues were identified soon after the commencement of the new bail laws which may
  have resulted in the release of criminal gang members on bail contrary to the
  intention of the operation of the new laws. Necessary legislative amendments were
  developed and enacted rapidly and have addressed the issue.
- A challenge to the constitutional validity of the new laws has recently been lodged with the High Court and the SMT is ready to assist

### Enforcement and Prevention Line of Operation

Largely being driven by Operation Resolute, Highlights to date include:

- As of 7 April 2014, 748 CMG participants have been arrested on 1691 charges, 245 search warrants have been executed and 207 traffic infringement notices issued.
- Approximately 23% of these charges have been for serious criminal offences (Section 7, Criminal Organisation Act 2009).
- Nine CMG participants have been arrested on 17 charges under the Vicious Lawless
   Association Disestablishment Act 2014 (VLAD Act) and given the level of
   enforcement, this comparatively low number is a clear sign that the new legislation is
   having a very strong deterrent effect.
- A further 12 persons have been arrested on 12 charges under the VLAD Act however they are participants of criminal organisations which are not CMGs.
- The cross agency liaison and partnerships developed have enhanced enforcement activities and Queensland's resilience to criminal gangs (including the establishment of the NAGS in Queensland).

| Exempt Sch.3(10)(1)(f) Prejudice the effectiveness of a lawful method |
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### Economic Line of Operation

This line of operation aims to deny CMGs with economic opportunities to further their criminal activities to ensure that Queensland is a safe, secure and desirable place to live, do business, invest in, and visit. Highlights include:

 The QPS Criminal Economy Unit has been targeting a range of economic crimes involving CMGs resulting in several multimillion dollar fraud operations being closed down and a number of CMG participants arrested.

The QPS in partnership with the NAGS are working with the Australian Taxation
 Office and with the Office of State Revenue targeting financial and asset
 irregularities.

- The Tattoo Parlours Act 2013 and the Criminal Law (Criminal Organisation Disruption) and Other Legislation Amendment Act 2013 introduced or amended a range of licensing regimes to exclude participants in criminal organisations from working and/or owning business in certain licensed occupations under those Acts. These provisions are being progressively implemented and will commence on 1 July 2014.
- Base line visitor data figures for the Gold Coast and Queensland for the year ending December 2013 showed a slight decline in domestic tourism and an increase in overseas visitors. To help address declining visitor numbers, a \$15m campaign to promote the Gold Coast as Australia's theme park capital was launched on 27 October 2013.

### Engagement Line of Operation

The Engagement line of operation is aimed at shaping the environment to foster community support, understanding and cooperation for the actions taken by law enforcement and Government agencies to eliminate CMGs from Queensland. Highlights include:

- A segmented market research study conducted in December 2013 concerning Queensland's community attitudes towards CMGs and awareness of the new measures and laws revealed:
  - Generally there was high awareness of new laws and measures with only 6.1% unaware. Awareness of the specific measures was also high (mid 70% scores), but a quarter of Queenslanders were confused about some aspects of the law such as believing that you can't ride in groups recreationally.
  - About 1/3 of the community (34%) support the new laws and measures, 1/4 (26%) don't support and 40% show support but with some concerns.
  - Highest support was for tougher bail conditions and significant increases in Police and CMC resourcing, while the lowest support was for new special prison sections, longer jail sentences and the association laws. Significant community concerns surround a misunderstanding that law abiding motorcycle riders will be unfairly targeted, although they did not think that their own civil liberties would in impinged.
- There has been a sophisticated misinformation public relations campaign run
  predominantly by the United Motorcycle Council and other interests which has
  purposely generated a significant amount of confusion and misunderstanding in the
  community. Further investigation has revealed the public relations and misinformation
  campaign strategy has been a common practice in Australia and around the world
  when governments aim to legislate against CMGs and their organised criminal
  activity.
- Targeted public relations strategies including background briefing of journalists and better coordination of government messaging have seen a reduction in the level of negative media articles throughout February and March 2014.

A second survey of community attitudes towards CMGs and awareness of the new measures and laws will be carried out in May 2014.

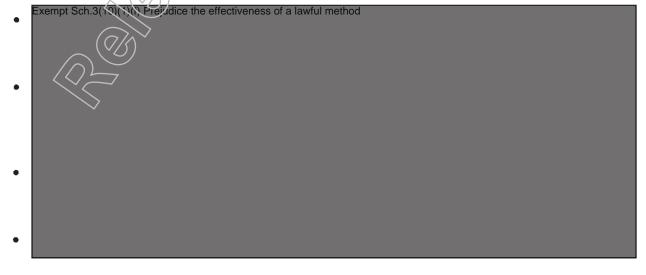
### Corrections Line of Operation

Prisoners' participation in a criminal organisation poses particular risks to the integrity of the correctional system. Actions under this line of operation seek to restrict CMGs from participating in or coordinating criminal activity while in prison and the recruitment of other prisoners into CMGs. Highlights include:

- Amendments to the Corrective Services Act 2006 provided Queensland Corrective Services (QCS) with powers to segregate prisoners who participate in a criminal organisation and to restrict their privileges.
- Remanded and sentenced prisoners suspected of being participants in a criminal organisation are assessed by the QPS to determination if they are an Identified Participant of a Criminal Organisation (IPCO).
- If determined to be a IPCO, the prisoner may be placed on a Criminal Organisation Segregation Order (COSO) which provides for the segregation of a remanded or sentenced prisoner and for the application of a restrictive management regime.
- In most instances prisoners subject to a COSO will be incarcerated at Woodford Correctional Centre in the Restricted Management Onit (RMU).
- The effective prisoner management regime has seen:
  - all IPCO prisoners placed on a COSO
  - 15 drug tests were conducted on offenders suspected or confirmed as being an IPCO with only one drug test being positive
  - only one prisoner-on-prisoner assault involving a CMG flagged prisoner during the month of February
  - no prisoner-on-staff assaults during the month of February
  - As at 28 February, there were 26 offenders subject to supervision on a community based order or parole suspected or confirmed as being an IPCO, with five contraventions of an order condition involving a CMG offender during the month of February.

### Security Line of Operation

The Security Line of Operation focuses no Government security, anti-corruption measures and government procurement processes. Highlights include:



### **Future Focus**

The SMT will ensure that all stakeholder State Government departments remain on target with their law enforcement and regulatory obligations.

These obligations include stakeholder and community engagement, the implementation of legislative and administrative changes in relation to the new industry licensing regimes, and a cohesive interdepartmental approach coordinated by the SMT.

SMT will continue to monitor QPS expenditure in relation to Operation Resolute; in particular the establishment of the Gold Coast police 'Hub' and will prepare contingencies for Government consideration should elements of the High Court challenge be successful.

# **Strategic Monitoring Team Criminal Motorcycle Gangs**

11:00am – 12:00pm, Thursday, 1 May 2014, Cabinet Committee Room
13<sup>th</sup> Floor, The Executive Building

### Agenda

| 1. | Welcome and Apologies*  | Chair        |
|----|---|--------------|
| 2. | Outstanding action items from last Meeting*   | Chair        |
|    | Leader SMT to provide advice to the Premier in relation to CMG     Licensing in the Tow truck industry  |              |
|    | <ul> <li>The SMT Secretariat is to further pursue research opportunities and<br/>investigate the changing price of illicit drugs on the Gold Coast</li> </ul> |              |
|    | Any comments on the Licensing communications plan to be provided to<br>Danny Donald by COB on 24 April 2014   |              |
| 3. | QPS Overview of Operation Resolute & CBRC Expenditure*  | Commissioner |
| 4. | Outcomes from the Queensland Security Committee meeting on 24 April 2014*   | Chair        |
| 5. | Proposed delay to implementing certain CMG industry licensing requirements*   | Chair        |
| 6. | Enhancements to the disassociation process*   | Chair        |
| 7. | Other Business*   |              |
|    | (a) Issues of concern   | All Members  |
|    | (b) Next meeting (15 May 2014)  | Chair        |
| 8. | Close of meeting*   |              |

<sup>\*</sup> There is no paper for this Agenda Item

# STRATEGIC MONITORING TEAM (SMT) Summary of Outcomes and Action Items Meeting on 1 May 2014

# Attendees:

Item 3 SMT Overview of Operation Item 2 Outstanding Items Secretariat: Bill Mellor, Kelvin Andersop, Craig Evans, Steve Gollschewski, Brett Pointing, Christine Castley Jon Grayson, John Sosso; Alex Beavers, Richard Eden, Terry Crane Apologies: Expenditure Resolute & CBRC Agenda Item Noted – SMT noted the following: As of 30 April 2014 there had been 886 arrests of CMG That the leader of the SMT briefed the Premier concerning Noted - SMT noted the following: Work is continuing to attempt to determine a base line for 51 Crime stoppers reports have lead to the arrest of 71 That no comments were received from SMT members in There was no evidence of any CMG related activity on arrest of Wade Yates-Taui in Los Angeles The recent success of several major police operations the price of illicit drugs on the Gold Coast. up less than half the industry in Queensland operating tow trucks in the regulated sector which makes the impact of Queensland's partially regulated tow truck ANZAC Day despite previous media concerns. involving CMGs and major drug investigations and the people, 12 with links to CMGs. participants on 2058 charges last meeting. relation to the licensing communications plan following the participants can only be excluded from owning and industry, meaning that criminal motorcycle gang (CMG) SMT Outcome , Simon Blackwood, Action

Status

### PREMIER'S BRIEFING NOTE

Strategic Monitoring Team

To:

THE PREMIER

Date:

Subject: Strategic Monitoring Team (SMT) Weekly

Report — 28 April to 2 May 2014

| Tracking Folder No. TF/14/910 |
|-------------------------------|
| Document No. DOC/14/66871     |

| Approv  | red / Not Approved / Noted |
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| Premier |                            |
| Date    | JJ                         |
|         |                            |

### RECOMMENDATION

It is recommended that you:

- note the weekly report from the Leader, SMT for the week commencing 28 April/2014.

### KEY ISSUES

- As of 30 April 2014, 886 criminal motorcycle gang (CMG) participants have been arrested on 2058 charges.
- The SMT meet on 1 May 2014 and the key issues discussed included:
  - recent police operational successes including the arrest of Mr Wade Yates-Taui, a member of the Mongols CMG member in Los Angeles for a stabbing death in 2013 on the Gold Coast and the arrest of a Rebels CMG president for drug trafficking
  - o that no unlawful CMG activities were detected during ANZAC day commemorations
  - o the proposed stagged process to the implementation of occupational licensing checks
  - o implementation of the disassociation process.



 Following consultation with the Queensland Law Society, further work was undertaken with QPS and Social Policy to implement a disassociation policy. It is anticipated that this work will be completed and made publicly available by QPS in the next fortnight.

### • CONSULTATION

- Key consultations during the week included:
  - Ian Brown, President, Queensland Law Society.

|                           | Comments (Premier) |
|---------------------------|--------------------|
|                           |                    |
| Bill Mellor               |                    |
| Leader                    |                    |
| Strategic Monitoring Team |                    |

| Action Officer:              | Approvals by Director /ED / DDG documented     |
|------------------------------|--|
| Area: Strategic Monitoring T | aam Secretariat<br>f - Page Number: 176 of 216 |
| Telephone: DO                | t - Page Number: 1/6 of 216                    |

### **Bill Mellor**

From:

Sent:

Wednesday, 30 April 2014 3:45 PM

To:

@news.com.au\*

Subject:

Story

**Attachments:** 

CMG research work.pdf; Cole Lawson.pdf; Spin and facts.docx



Your last piece on CMGs was right. Where have all the public supporters of them gone? Many have gone to ground for various reasons (like egg on their faces) including the fact that many CMG members once claiming to be good and decent people have now have been picked up for very serious crimes – all reported by the Courier Mail.

Attached is a PDF with the information and breakdown of CMG participants with Queensland criminal histories. (all this is Queensland Police information)

Please note that these histories do **NOT** include traffic offences.

The final slide shows 11 CMGs with at least 40 known members and participants.

As you can see, police information clearly shows that of the known members and participants 47% of them have criminal histories in Queensland.

What they have interstate is unknown. Regardless, this is far more than the CMGs and their supporters were claiming a few months ago.

At that time they were saying that just a couple of people in each club may have a criminal history – no different to a fishing or football club.

As a comparison, Queensland police figures show that only around 4.8% of Queenslanders (between the age of 25 and 45) in the general community have a criminal history.

Therefore, CMGs have approximately 10 times more criminals in their gangs than in the general community.

Also, we recently polled 132 businesses on the Gold Coast (Broadbeach and Surfers Paradise) and the question was asked if they feit safer since the introduction of the tough laws on CMGs.

Of the 132 polled, 66% (so 2/3rds) said they did feel safer.

Public confidence to report criminal activity by CMG's has increased markedly with more than a 700% increase in the number of CMG related reports being made to Crime Stoppers since September 2013. Members of the public who had been subjected to CMG-initiated fear, intimidation and extortion campaigns are now more prepared to come forward.

Also, I have attached to Cole Lawson PR firm's cheat sheet for bikies telling them how to answer questions by the media. You'll see this on page 14.

Also attached is the spin and facts sheet I have sent you in the past just in case you need it.

As of last week, 866 CMG participants prosecuted for 1986 charges. 679 charges have been finalised with 57 unsuccessful.

Approximately 42.1% of all charges have been for serious criminal offences.

As a bit of side information:

Anyway, give me a call if you need anything else.

If we don't talk beforehand, have a great trip overseas.

Danny



# How it was done...

- A fist of CMG participants generated from QPS intelligence information
- Criminal history data (excluding traffic matters) generated for the names on this list
- Person Identifier (SPI) number, and the data Names stripped out (but leaving the Single provided to DPC
- Reclassify the text based result descriptions into a simple category of "guilty" vs "everything else"

# How it was done...

- "guilty" adjectes a CMG participants with a Each Unique SPI that had an outcome of criminal history
- back to the original intelligence list of CMG Numbers with a criminal history compared participants
- Examined both 'confirmed' and 'unconfirmed' members – found little difference.



# CMG participants with a criminal history

(excluding traffic matters)

| % with crim history | 72%      | <b>369</b> °C | 25%          | 33%        | 44%            | 71%       | 51%           | %67    | 37%            | 27%     | 4.0%   | 3.7%    | 47%     |
|---------------------|----------|---------------|--------------|------------|----------------|-----------|---------------|--------|----------------|---------|--------|---------|---------|
| CMG                 | Bandidos | Black Uhlans  | Hells Angels | Highway 61 | Life and Death | Lone Wolf | Mongols/Finks | Nomads | Odins Warriors | Outlaws | Rebels | *Others | OVERALL |

\*Others = Comancheros, Fourth Reich, Gypsy Jokers, Iron Horsemen, Outcasts, Phoenix, Red Devils, Renegades.

RTID226.pdf - Page Number: 182 of 216

### **Criminal Motorcycle Gang public relations machine**

The moment criminal motorcycle gangs draw community and media criticism after being caught for serious criminal activity their hierarchy adopts "spin damage control".

Either via professional representation or through well worn lines used by Australian and international gangs, the hierarchy will disseminate the same script in an attempt to gain community sympathy claiming they are simply motorcycle enthusiasts being unfairly targeted by law enforcements and the media.

Gangs will often put forward those in the gang who have no, or minor criminal records as spokespeople to avoid investigative media scrutiny and gain community sympathy.

Below are some standard public relations spin lines used by criminal motorcycle gangs, not only in Australia, but around the world.

### Spin control!

**Spin:** We are no different from the local fishing or footy club. We're just a bunch of guys who share a love for motorcycles.

**Undoing the spin:** It is well documented through the criminal justice system and in the media that members of criminal motorcycle gangs are heavily involved in, and have repeatedly been found guilty of, very serious crimes including extortion, hard drug manufacturing and trafficking, scams, violence, intimidation and murder.

Spin (often after a criminal motorcycle gang member is arrested/convicted of a serious crime): This member was acting as an individual and their actions were not sanctioned by our club. Or this person was not a member, they had only attended a few club events.

**Undoing the spin:** The moment a gang member is caught carrying out a serious crime they are often "cut loose" by the gang in order to deflect legal and community "heat".

**Spin:** Since we (the criminal motorcycle gangs) have formed the United Motorcycle Club of Queensland we sort out any inter-club issues in an amicable way.

**Undoing the spin:** The recent introduction of tough anti-organised criminal laws stemmed from a growing list of proven and suspected inter-club violence occurrences including public gunfights (Robina shopping centre shooting and Royal Pines shooting and brawls), public violence and bashings, the burning down of clubhouses and shooting up of rival club's clubhouses and tattoo parlours/businesses.

Spin: The fight we saw between club members was over a woman/motorcycle/personal argument.

**Undoing the spin:** These lines are often used to mask the real and more sinister reason for the interclub violence which are usually "turf" related around the distribution of drugs and other illegal business activity etc.

Spin: We (the criminal motorcycle gangs) are being unfairly targeted by these laws.

**Undoing the spin:** Criminal motorcycle gangs want to oppose anti-organised crime laws to protect their illegal trades of drug manufacturing, drug and weapons trafficking and extortion – just to name a few.

Spin: These new laws can even affect members of a book club.

**Undoing the spin:** The gangs spread this untruth in an attempt to make innocent people think they can be caught up in the laws and gain sympathy for their own cause. In fact they have used this argument in Queensland and around Australia for different pieces of new legislation for many years. The laws only target organised criminal gangs with known and lengthy histories of serious and violent crimes.

Spin: We are a small club being unfairly dragged through the courts.

**Undoing the spin:** When fronting court these clubs seem to be able to easily fund high-court challenges using the most expensive legal representation.

Spin: Police exaggerate the number of crimes criminal motorcycle gangs are responsible for.

**Undoing the spin:** It is important to note that people don't often report crimes carried out against them by criminal motorcycle gangs in fear of further retribution or they themselves are involved in criminal activity.

- Example 1: An honest business operator being extorted by a criminal motorcycle gang's protection racket can be threatened of reprisals if they report the crime to police.
- Example 2. A person who has been assaulted over an unpaid drug debt is unlikely to report the crime.

However, reported crimes against criminal motorcycle gangs equate to around 0.6 per cent of all crimes in Queensland. Queensland has a population of just over 4.7million. The 950 members of criminal motorcycle gangs make up about 0.02% of the population. Which means, members of criminal motorcycle gangs commit 30 times as much crime against the community than the average person.

**Spin:** These laws will not stop organised crime.

**Undoing the spin:** These laws were introduced to severely disrupt organised crime – hence why the criminal motorcycle gangs are opposing them so vehemently.



### Finalist submission

### Taking Queensland bikers for a "spin"

Category 2: Public affairs

Campaign period: Apr 2009 - Apr 2010

### **Margaret Lawson**

Cole Lawson Communications

19 July, 2010



Communication strategy - Reputation and crisis management - Media relation.

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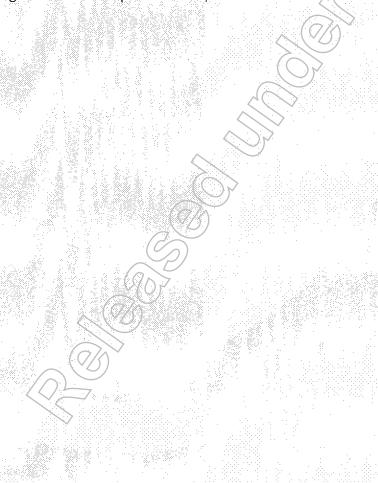
### 1.0 Executive summary

The Queensland Government announced that it would introduce Australia's toughest anti-association laws to combat "outlaw" motorcycle clubs. The proposed laws would erode civil rights, including making it illegal for the public to associate with declared individuals. The United Motorcycle Gouncil of Queensland (UMCQ) engaged Cole Lawson to run a campaign to oppose the proposed laws.

Our research determined that a change in the government's position would only be achieved through the support of influential, non-biker stakeholders and the media. Our campaign therefore hinged on raising awareness and winning the support of these publics.

The implementation of our campaign resulted in significant and sustained media coverage in a spectrum of tier one media. We successfully secured a speaking spot for our clients at the prestigious National Press Club. Our campaign engaged the vocal support of prominent academics, civil libertarians, and law groups. The UMCQ spoke at universities, launched a YouTube video, blogged on *The Punch*, and won the support of key opinion writers.

The outcome of the campaign was unprecedented opinion leader debate on the "anti-biker" issue, and a decision by the Queensland Government to water down the most controversial aspects of its legislation and add provisions to protect civil liberties.



### 2.0 Situation analysis

In March 2009, the Queensland Government announced that it would introduce anti-association laws to combat a perceived threat presented by motorcycle clubs. The Premier said these "anti-biker" laws would be the nation's toughest and would give the government the ability to declare any organisation a criminal group. Under the proposed laws, police could submit secret evidence to the court to secure a criminal declaration; this evidence could not be seen, tested or refuted by the defence.

Once declared a criminal group, it would become illegal for the public to associate with the group's members more than three times annually, for members to hold down jobs in specific industries, or for them to own businesses. Members who did not comply could be jailed for between two and five years.

### Bligh wants new bikie laws

CHRIS BARRETT March 26, 2009



Premier Anna Bligh with her new Labor caucus on Tuesday. Photo: Glenn Hunt

Premier Anna Bligh has told incoming Police Minister Neil Roberts to make the inception of tough new anti-bikie laws in Queensland an immediate priority after he is sworn in today.

Given the rules of evidence did not apply to these laws, they represented a serious degradation in civil rights for anyone to whom they were applied.

The Government push for these laws was supported by a concerted campaign to demonise motorcycle club members, with almost daily police comments attributing blame for criminal activities to "suspected bikers".

The UMCQ engaged Cole Lawson Communications to run a communication campaign to oppose the proposed laws. The client understood that the laws were being introduced by a majority government and supported by an Opposition which had proposed similar legislation in 2007. Regardless, the UMCQ sought to create enough debate to ensure that the laws were implemented fairly.

This unique campaign was the first time in Australia that motorcycle clubs had chosen to officially engage in mainstream debate. This fact presented some major issues for the campaign, including a historical reluctance of bikers to engage with mainstream media or politics.

The situation promised to be an uphill battle: representing an "unpalatable" client who needed to engage with distrustful stakeholders to help achieve a near-impossible outcome. Before approaching Cole Lawson, the bikers were turned away by two other PR firms and one lobbying company who deemed the brief unachievable.

2

### 3.0 Goals and objectives

Goal 1: For the Government to reduce the negative impact of the laws on motorcycle clubs by removing the most unjust elements.

#### **Objectives**

1a To achieve a reduction in severity, or complete removal, of provisions about secret evidence and antiassociation.

1b To generate regular media coverage and balancing comments in tier one media, before the laws are introduced, that outlines problems with the laws, questions their constitutionality, and foreshadows the potential for abuse.

Goal 2: To counteract government propaganda demonising bikers and improve fairness and balance in media reporting of biker issues.

### **Objectives**

2a To create cordial relationships between UMCQ representatives and journalists in tier one media, to enable journalists to access balancing comments.

2b To achieve regular media coverage in the lead-up to the introduction of the laws to demonstrate that many bikers are ordinary, working citizens and are not all "outlaw criminals".

2c To demonstrate that Queensland bikers are working as a united, co-operative group and not "at war".

Goal 3: To win the backing of key, credible stakeholders and legitimise the UMCQ's position.

### **Objectives**

3a To brief identified stakeholders – in person or in writing - on the UMCQ's position before the legislation is tabled.

3b To foster opposition to the laws amongst at least four influential non-biker stakeholders and the general public.



### 4.0 Research

We conducted various primary and secondary research activities:

#### Qualitative voter interviews

In April 2009, we conducted face-to-face interviews with members of the general public about attitudes towards bikers and the proposed legislation. Respondents were a random selection of Brisbane voters (see A1).

#### Voter survey

Research was performed with the help of the "What the people want" national survey, which inserted questions at no charge about public attitudes to the biker laws debate.

### Stakeholder interviews

We interviewed influential stakeholders such as legal associations, civil libertarians, academics and social motorcycle clubs, to investigate their positions.

### Media analysis

We undertook in-house qualitative and quantitative media monitoring, analysing themes from coverage about bikers and the laws. We identified that police and politician-generated stories and about "suspected" or "alleged" biker crime had increased markedly since the Sydney Airport brawl (see A2).

#### **Client interviews**

We conducted extensive primary research – through individual discussions and "discovery workshops" – with clients. We listened to their concerns and documented personal stories for later use.

#### Secondary research

We monitored blogs and online discussions to track the campaign response and impact. We also analysed stakeholder opinion papers and academic publications (see A2).



# 5.0 Target publics

Using research findings, we prepared an annotated stakeholder map (see A3). We identified each stakeholder/group's core position and significance. Significance was calculated quantitatively by assigning each target public a measure of power and influence. This allowed us to develop a contact list of priority stakeholders.

| Priority group          | Description  | Relationship  |
|-------------------------|--|---|
| Government officials    | Premier, Deputy Premier,<br>Attorney-General, Police<br>Minister (and Opposition<br>counterparts) and their<br>staff                 | Those with a direct policy interest and political stake in the issue                                |
| Independent influencers | Bar Association, Law<br>Reform Commission,<br>Council for Civil Liberties,<br>unions, university<br>academics, former<br>politicians | Experts with the credibility to influence government/media  |
| Tier one media          | The Courier-Mail, The<br>Australian, Fairfax, ABC,<br>television news  | Could influence political decision-making by covering our key messages or further demonising bikers |
| Motorcycle community    | Club members (social and<br>"outlaw") and motoring<br>enthusiasts  | Individuals who are generally supportive  |
| Voters                  | Voters who are undecided<br>on whether to support the<br>laws (approx 50%)   | Voters will influence how<br>"hard" the laws are pushed<br>through their support or<br>disapproval  |

# 6.0 Communication strategy

To change the government's position, we needed the support of influential stakeholders and the media. Research showed that the protests of bikers alone would not be enough to achieve this. So, our strategy hinged on winning the support of influential publics by providing them with the information to develop their own, informed opposition to the legislation.

Our budget constraints demanded a simple strategy – communicating directly with stakeholders and generating media coverage that supported our messages and goals.

Simultaneously, we needed to establish the UMCQ as a legitimate participant in the debate by creating relationships with journalists and achieving balance in coverage of biker issues.

### Strategy summary:

- 1.Conducting primary and secondary research to develop persuasive arguments, key messages (see A4) and stakeholder lists
- 2. Contacting priority stakeholders and briefing them on concerning elements of the legislation
- 3. Launching the UMCQ to the media and establishing relationships and access to comment
- 4.Organising coverage to tell the bikers' story
- 5. Working with police media and journalists to reduce inaccurate coverage
- 6.Organising meetings for UMCQ members with key stakeholders
- 7. Writing directly to the government and opposition.

Our strategy was never to "spin" bikers as saints or suppress genuine crime reports; our strategy involved communicating truthful and persuasive information and opening lines of communication between the UMCQ and its stakeholders.



### 7.0 Implementation

### Stage 1: Preparation

Prior to launching the UMCQ, we conducted the forementioned research, stakeholder mapping, and planning activities. We media-trained nominated spokespeople, and developed a public advocacy model for media engagement.

We supported the development of the UMCQ branding and website, and prepared collateral including fact sheets, bios, and an FAQ Guide for journalists answering common questions on blker terminology and issues.

#### Stage 2: Forging relationships

#### UMCQ launch

We staged an official media launch for the UMCQ to break the news of the council's formation and introduce spokespeople to the media (see release and example coverage in A6 and A7).

### Media engagement

We provided key journalists with the FAQ Guide for Journalists and worked with them personally to ensure they could access UMCQ spokespeople.



### Police media engagement

We wrote to police media directors and drew their attention to erroneous police/biker stories. We explained the risk of false stories fuelling vigilantism and fear, and offered our services to verify facts before release.

#### Stakeholder engagement

Cole Lawson wrote to stakeholders and, with a client representative, briefed opinion leaders on the proposed laws and sent follow-up information.

### Implementation (cont'd)...

#### Government engagement

Cole Lawson distributed letters and briefings explaining problems with the laws to government and opposition MPs (See A8).

#### Stage 3: Speaking out

#### Media relations

We organised various interviews to tell the bikers' story. These included ABC Stateline, Brisbane Times, GQ Magazine, Sydney Morning Herald, and ABC's Hungry Beast.

We ensured that the UMCQ responded decisively to any false or negative material in the media about bikers, and continually offered new angles about their fight.

### Stakeholder engagement

Through the information we provided, we helped opinion leaders become advocates for our position. These included renowned Bond University criminologist Professor Paul Wilson, the Council for Civil Liberties, and the Bar Association.

We issued supportive press releases when a stakeholder spoke out against the laws, and interviewed and ghost-wrote an opinion column for supportive academic Art Veno for The Courier-Mail (see A7).

#### National Press Club

We organised a televised National Press Club address - an honour usually reserved for statespeople and dignitaries - for two bikers and Professor Wilson. We wrote the keynote's speech and coached him on its delivery.

UMCQ members including the Finks and Hells Angels symbolically travelled to Canberra together on the same flight and shared cars to the National Press Club together.

#### Advocacy

DVDs of the National Press Club address were sent to our stakeholders with a covering briefing that drew attention to the support of Professor Wilson (see A9).

#### YouTube video

Cole Lawson produced a short viral video featuring bikers talking about the legislation. This video was cross-promoted through mainstream media stories.



#### Social media

We approached the founder of a Facebook group called "I'm Against the Anti-Bikie Legislation", and he made one of the UMC members an administrator (see A5). We used the group to announce initiatives and issued a media release when the group reached 20,000 members.

### Implementation (cont'd)...

#### Public engagement

We approached universities and offered to have bikers discuss the laws with students. UMCQ members delivered two lectures to journalism, PR and law students at UQ and USQ.

UMCQ members staffed stalls at mainstream motorcycling events and signed up social members.

Cole Lawson took a Hells Angel to the annual Parliamentary Press Gallery Ball, where he peacefully met members of both the government and opposition.

### Stage 4 - Participating in the debate

#### Seizing opportunities

As debate around the laws developed, Cole Lawson worked with the UMCQ to seize on opportunities and issues. We submitted responses to Government green papers, issued releases calling the government to account for its actions, and answered any police or media attempts to incorrectly attribute crime to bikers.

### Political briefings

Cole Lawson organised a bikers' ride to Parliament as a media event (see multimedia).

Bikers visited the public gallery, which led to a personal invitation to meet with the Shadow Attorney-General. Cole Lawson staff and bikers outlined concerns with the laws, and provided copies of our materials and names of supportive stakeholders.

### 8.0 Budget

### 9.0 Results

The results of this campaign are best summed up by The Courier-Mail headline of October 30, 2009: "Bikie laws go down a gear" (see A7). The Government "watered down" its laws and removed some of the most contentious elements. The Government introduced civil rights safeguards and scrapped the "anti-association" provision.

The media coverage the UMCQ achieved was undoubtedly a factor in the government's decision. By speaking up, the UMCQ won the attention of credible advocates including legal groups, Professor Paul Wilson and Queensland opinion writer Paul Syvret (see "Shame on you Anna", A7).

The Queensland Opposition (LNP) was unaware of the civil liberties problems in the legislation until briefed by the UMCQ. The LNP changed its position to oppose the legislation, presenting 100 pages of amendments (see A7).

We successfully prevented further escalation of the media issues involving bikers in Queensland, and the success led to UMCs being formed in three other states and retaining Cole Lawson.

The UMCQ is now regularly approached as a commentator on biker affairs.

# 10.0 Evaluation

| Outcome   | Related Objective | See Appendix  | Extent achieved |
|---|-------------------|---|-----------------|
| Government position changed, most dangerous elements of laws removed, protections added | 1a                | A7 (see "Bikie laws<br>go down a gear")   | 75%             |
| Extensive on-<br>message media<br>coverage generated                                    | 1b                | A7  | 100%            |
| Constructive<br>media relationships<br>created, with limited<br>exceptions              | 2a                | A7  | 75%             |
| Achieved coverage<br>showing bikers as<br>"ordinary blokes"                             | 2b                | A7 (see "Bikies are<br>not all drug deal-<br>ers", "Rebels throw<br>open their clubhouse<br>doors" and ABC<br>Stateline vido) | 100%            |
| Achieved coverage demonstrating solidarity  | 26                | A7 (see "Rival gangs<br>unite", launch<br>TV coverage, and<br>National Press Club<br>video)                                   | 100%            |
| Briefed priority<br>stakeholders 2-3<br>times   | 2a                | A9 (National Press<br>Club briefing letter)   | 100%            |
| Achieved support from priority stakeholders and >20,000 facebook users                  | 3b 7)<br>707<br>9 | A5 and A10  | 100%            |

Word count:

Executive summary: 200 words

Report: 2056 words Total: 2256 words

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#### **Enclosed Disks**

#### Disk A1

ABC Video Brisbane - "Bikies Unite" 19/4/2009

KHD Interview with UMCQ's spokesperson Camel - In response to protests and second reading of criminal organisation bill:

Nine News 6:00pm bulletin - "Clamping down" - Time code at 00:05:05 - April 2009

Nine News 6:00pm bulletin - "United front"

#### Disk A2

Ten News 5:00pm bulletin - "Clamping down" - 19/4/2009 Seven News 6:00pm bulletin - "UMCQ" - 19/4/2009 National Press Club address (partial - Ferret's address only) Original press clippings - digital format

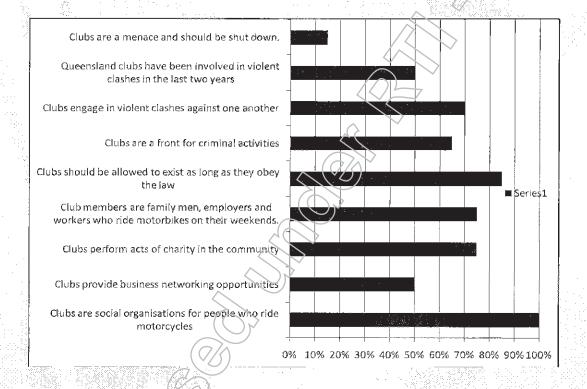
### Disk A3

ABC Stateline program - Reporter: Kathy McLeish - 24/4/2009

### Appendix A1 - Primary research

The below is an excerpt from Cole Lawson's research report. This research helped us determine that, while there was public opposition to the laws, bikers would not be able to harness an appropriate level of credibility to sway the government or public without influential stakeholder support. The research also helped us determine the key messages to be used in campaign communications.

"In order to test the key messages being used by both the UMCQ and the police, respondents were asked to nominate characteristics they associated with motorcycle clubs. They were able to nominate as many characteristics as they agreed with, and the results are as follows:

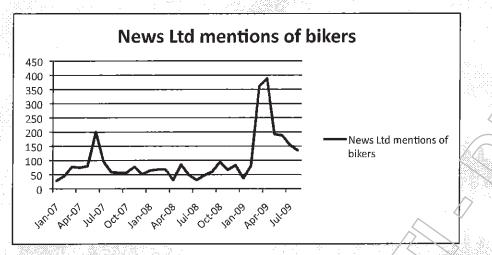


As can be seen from the above table, sixty-five per cent of respondents said they believed clubs were a front for criminal activity. Fifty per cent of respondents said they believed that Queensland clubs had been involved in violent clashes in the last two years. Fifty-five per cent indicated that large groups of motorcyclists scared them or made them feel uneasy to some extent.

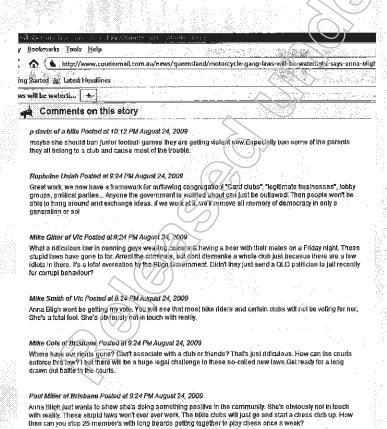
Every respondent agreed with the statement that clubs are social organisations for people who ride motorcycles. Eighty five per cent of participants agreed that clubs should be able to exist as long as they obey the law.

Almost all respondents indicated that common physical characteristics of bikers such as leather jackets, beards and tattoos do not make them feel uneasy. Only 25 per cent of participants stated that they are somewhat scared or uneasy around noisy motorbikes."

### Appendix A2 - Sample of secondary research findings



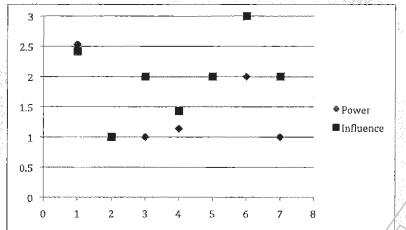
**Above**: Negative media coverage mentioning bikers was historically quite low, compared to the sharp peak of coverage after bikers were involved in the brawl at Sydney Airport in March 2009. Our data showed that, in the months afterward, negative coverage did not return to previous levels. We investigated this through media content analysis, and discovered that the issue was being sustained by negative material being distributed by police media and run without question by media outlets. This research helped us determine our goal of restoring fairness and balance to the debate.



**Left:** After several months of campaign activity, our research showed that our campaign messages were penetrating the public consciousness. These are examples of public comments left on *The Courier-Mail* online in response to an article in which Anna Bligh reaffirmed her position on the "anti-biker" laws.

### Appendix A3 - Stakeholder development

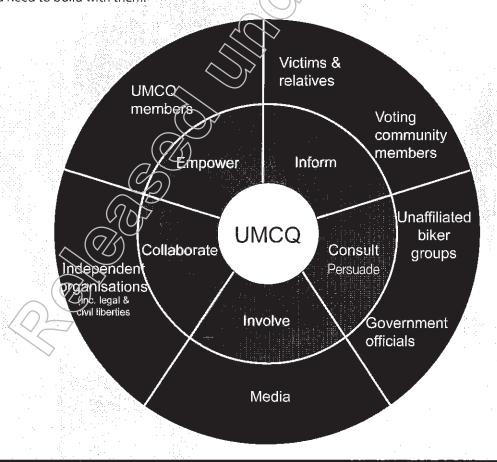
### Stakeholder power and influence map at commencement of campaign



- X Axis = Stakeholder category, where:
- 1 = Government officials
- 2= Unaffiliated biker groups and associations
- 3= Victims and relatives
- 4= Independent organisations
- 5= Voting community
- 6= Media /
- 7= UMCQ members
- Y Axis = Scale of power and influence\*,
- where:
- 1≜\ow
- 2= Medium
- 3= High

At the start of the campaign, we identified a range of stakeholders and assessed the level of power and influence of each group. As can be seen above, our clients were low both on the power and influence scales, meaning that they had little change of changing the government position through their action alone. The support of publics such as media and independent organisations, however, would be critical to the success of the campaign.

This process helped us to identify our priority and other stakeholders, and determine what relationships we would need to build with them.



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### Appendix A4 - Key Messages (excerpt)

The following key messages and talking points were developed for use in all campaign communications. We used the "Message-Because-Example" (MBE) method to develop the arguments for the campaign.

Message: These laws are unnecessary and unfair.

#### Because:

- a) In QId there have been no recent examples of violence involving bikers
- b) It is an overreaction to the situation in NSW, which is unrelated to the peaceful situation in Oueensland
- c) Despite what the Government would have you believe, these laws will persecute and disadvantage innocent people
- d) They will not be effective in targeting organised crime.

### Examples:

- a) This law will make it illegal for law abiding citizens to interact with certain people, including their friends, business associates, and relatives, and this is ridiculous.
- b) In Qld, we have come together to work peacefully through the UMCO. We have 17 clubs who meet each week to resolve any issues peacefully. We all get along and have a very good relationship
- c) The Victorian attorney-general has made it very clear that Victoria will not be adopting these laws because they do not believe they will be effective in targeting organised crime.

Message: Being a biker doesn't make you a criminal.

#### Because:

- a) We're just normal people who share an interest. We're no different from a football or fishing club
- b) The figures you hear from the police are hugely exaggerated
- c) If you look at any club or group there are going to members who have broken the law
- d) We give back to the community just like anyone else. We raise money for charities

### Examples:

- a) If one person who is a member of a bike club gets in trouble five times, the police will report "we arrested five bikers"
- b) The police can arrest anyone. If they arrest 50 bikers but no chargers are ever laid, they report "we arrested 50 bikers", even though they are not necessarily criminals and they may not have been charged with anything
- c) They never provide any proof to support their claims about arresting people with "links" to motor cycle clubs. What does that mean that could be just about anyone.
- d) Look at the footballers. You hear about one of them doing something every second week, but they don't make being a member of a football club illegal
- e) Most people don't know that the first dialysis machine in Qld was donated by the Rebels biker club

Message: These laws will affect everyone. If they can do this to bikers they can do it to anyone else. Where does it stop?

#### Because:

- a) Everyone probably knows someone, or deals with someone professionally, who is a member of a motorcycle club
- b) The proposed system does not have any checks and balances in place

### Appendix A5 - Web presence



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### Appendix A6 - Media releases

### Media Release

### Launch of the United Motorcycle Council of Queensland

April 19, 2009

The United Motorcycle Council of Queensland has officially been launched in Brisbane today.

The Council has been formed to provide an avenue for dispute resolution between motorcycle clubs or individual club members. It also aims to give its members a voice in public debate on issues affecting motorcycle clubs, and in the long term to break down the negative stereotypes that surround clubs and their members.

The Council is a peak organisation which represents 17 different motorcycle clubs. Membership is also open to individuals,

While the concept of a peak motorcycle council has existed overseas for many years, formal talks on the formation of a Queensland Council have been underway since October last year.

UMCQ spokesman John Parker said the Council had been formed to allay the unnecessary concerns thepublic has about bikers.

"Up until now there has been a very one-dimensional view of bikers, and we have attracted a lot of unfair stereotypes," Mr Parker said.

"We are part of the community and participate in society. Motorcycle riders are everyday Australians — mums and dads, brothers, sisters, employees and employers. The Council aims to help people see the full picture."

The objectives of the Council are -

- To lobby for fair treatment of all motorcyclists
- To lobby against unjust laws for all Australians
- To lobby against any form of discrimination or marginalisation of motorcycle clubs and motorcyclists
- To provide education regarding human rights and responsibilities

One of the Council's first goals is to contribute to the public debate about the Queensland Government'sforeshadowed anti-association laws.

"For too long, bikers have kept quiet about the negative way in which we are portrayed. Now, more than ever, we need a united voice to respond to the laws that the government is looking to introduce.

"If Queensland follows the example of South Australia and New South Wales, we will see very draconian laws that give sweeping new powers to police, with very few checks and balances.

"These will not only affect bikers. They will potentially impact on the freedoms of everyday Australians, and we believe all Queenslanders should be concerned about how their civil rights will be infringed if they proceed."

For more information call Margaret Lawson (Cole Lawson Communications) on 0419 643 243.

### Media Release

### UMCQ backs leading criminologist on proposed biker laws

April 23, 2009

The United Motorcycle Council of Queensland endorses the comments by renowned criminologist Professor Paul Wilson, in his submission relating to the State Government's proposed antiassociation laws.

Council spokesman John Parker said Professor Wilson had validated the concerns held by many grassroots motorcycle riders about the limited effectiveness of the proposed laws in combating crime, and their serious impact on civil liberties.

Professor Wilson's submission said there was no evidence in Australia or overseas that supported "the effectiveness of tougher laws targeting groups rather than individuals". In fact, similar laws in Canada had diverted attention and resources away from more effective avenues of law enforcement.

He said that people who engage in criminal activity are found across every facet of society – from churches to financial institutions.

"However, we do not close down churches, financial institutions or companies because of the criminal activities of some of their members," Professor Wilson said in his submission.

"Neither should we attempt to do the same with biker groups. Instead, we should target criminal individuals, which is the historically and morally appropriate way of applying criminal law resources and sanctions."

Professor Wilson also raised concerns about the "serious human rights and civil liberty concerns", and how the laws would affect Australian democratic values.

He called on the State Government to examine alternative options for dealing with motorcycle clubs. "Encouraging clubs to form "roundtables" where they settle disputes peacefully and agree to minimize acts of public violence would also appear to be an effective strategy."

Mr Parker said the UMCQ had provided an avenue for motorcycle clubs and their members to resolve any disputes peacefully and avoid public disagreements.

"Queensland clubs have demonstrated a commitment to work together peacefully, and we have already put in place the kind of roundtable Professor Wilson advocates," he said.

"We also support Professor Wilson's call for law enforcement efforts to be focussed on criminal individuals rather than clubs.

"Despite the constant attempts by police and politicians to perpetuate old stereotypes, riding a motorcycle does not make you a criminal. Motorcycle club members are family men, workers and small business people.

"We call on the State Government to stop attacking us simply because of the clubs we belong to, and to talk with us about how these proposed laws can be made more fair for all Queenslanders."

**ENDS** 

Media contact: Margaret Lawson (Cole Lawson Communications) on 07 3221 2220

### Media Releases (excerpts)

#### Opposition to anti-bikie laws continues to grow

May 1, 2009

One of Australia's top legal minds has added to the serious doubts surrounding the effectiveness and fairness of anti-bikie legislation.

In an article in today's Australian, NSW Director of Public Prosecutions Nicholas Cowdery QC said the anti-bikie laws recently passed in NSW and South Australia were unnecessary and offerded against the rule of law.

The Queensland government is currently drafting legislation in line with the South Australia and NSW anti-bikie laws. These laws, modelled on terrorism legislation, give rights to the police to prevent gang members from associating with each other.

"The procedures in the anti-gang legislation are even more unfair and inappropriate than the procedures in the anti-terrorism legislation," Mr Cowdery said.

"There are more effective ways of addressing the threats of violence and drug distribution that the bikie gangs pose," he said. "We already have, in the Crimes Act, anti-gang criminal provisions, and we've had successful prosecutions under those."

United Motorcycle Council of Queensland spokesperson John Parker said Mr Cowdery was part of a growing list of noteworthy Australians who have spoken out about the anti-bikie laws.

University of Queensland Professor of Criminal Law Andreas Schloenhardt has called the laws a "big media stunt", and Bond University Criminologist Paul Wilson says they are an "infringement on the right of all Queenslanders to live in a democratic society".

Victorian Attorney-General Rob Hulls has also expressed his opposition, saying: "Biker-specific legislation will not work. There has to be a suite of laws to attack organised crime."

Mr Parker said the Queensland Government should listen to the growing chorus of opinion against its proposed laws, rather than continuing with its politically motivated exercise.

11 May 2009

#### UMCQ website takes anti-association legislation debate global

The United Motorcycle Council of Queensland's new website has been launched today to take the debate surrounding the Queensland Government's proposed anti-association legislation to the world.

United Motorcycle Council of Queensland spokesperson John Parker said the website would be a democratic space and allow the community to get to know the voices on the other side of the public debate around motorbike riders.

"If the Queensland Government's proposed laws follow the precedent set in other states, they will contain harsh provisions that impact on the freedoms and liberties of all Queenslanders," Mr Parker said.

"While the Government's stated aim is to attack motorcycle clubs, it will in fact punish every person who has a friend, family member or business contact in a motorcycle club," he said.

Mr Parker said the UMCQ website would allow Queenslanders to get the real story behind motorcycle clubs and their members.

"The UMCQ is a relatively new group, so it's only fair people have a place to go and check out who and what we are," he said.

### Media Releases (excerpts)

4th August 2009

#### Bikers to deliver National Press Club address

Motorcycle club representatives from New South Wales and Queensland will participate in a National Press Club address to discuss the undemocratic and unworkable laws introduced or proposed by most state goernments.

The forum, Draconian and undemocratic: why biker laws won't work, will be held at the National Press Club in Canberra on August 5.

The speakers representing motorcycle clubs at the event will include UMCNSW spokesperson Ferret, and the founder of The God's Squad Motorcycle Club, Rev Dr John 'Bulldog' Smith. They will be joined by Bond University Professor of Criminology, Paul Wilson.

The speakers will examine the anti-association laws that have been introduced in New South Wales and South Australia and foreshadowed in Queensland, Western Australia, the Northern Territory and Tasmania.

UMC spokesman Ferret said while governments had attempted to portray the laws as targeted only at motorcycle clubs and their members, they could in fact be turned against any group, club or individual that the government or police chose to target.

#### Voters reject State Government's draconian anti-association laws

August 25, 2009

Voters have rejected the Queensland Government's proposed anti-association laws as unfair and heavy-handed, and played down concerns over motorcycle clubs, according to a national survey.

Around two thirds of people say they are not concerned by the activities of motorcycle clubs and their members, with many people believing the "issue" to be exaggerated by politicians and the media.

Independent research conducted recently by the *What the People Want* national forum found 45 per cent of people were opposed to laws introduced or proposed in a number of states, including Queensland, that will strip individuals of the right to associate with one another.

Just 35 per cent of respondents supported the laws. And importantly for the Bligh Government, 47 per cent of Labor voters objected to the laws, and just 29 per cent supported them, with many citing concerns over civil liberties and the loss of fundamental legal rights.

And while the Government claims its decision to target motorcycle clubs is justified on "law and order" grounds, only 34 per cent of respondents to the survey said they were concerned about "bikie gangs", compared with 42 per cent who were unconcerned. Nearly a quarter of respondents (24 per cent) said they were neither concerned nor unconcerned.

United Motorcycle Council of Queensland spokesman, Terry Walker, said the survey findings showed the public had not been fooled by the hysterical claims made about motorcycle riders and clubs by the State Government and the police.

### Media Release

### Extreme and unjust laws should concern all Queenslanders

23 August, 2010

All Queenslanders should be deeply concerned by the State Government's attack on individual rights and civil liberties in its anti-association legislation, the United Motorcycle Council of Queensland said today.

UMCQ spokesman John Parker said while the laws had been introduced as a knee-jerk response to an incident at Sydney airport, they would in fact have a far-reaching impact on all Queen slanders, not just bikers.

"We will be studying these laws very closely in coming days, but given that they are modelled on similar laws in New South Wales and South Australia, we already know what to expect," Mr Parker said.

"If they mirror the extreme laws in other states they will give police sweeping new powers to use against any citizen, and without the checks and balances needed in a healthy democracy.

"Under the interstate laws, people can be declared criminals simply because the police take a dislike to one of their friends, relatives or business associates.

"These laws take away the basic rights of freedom of association and the presumption of innocence that up until now have underpinned our legal system.

"These are the kinds of laws that the Premier and her Cabinet colleagues would once have marched in the streets to prevent. They are not the kind of laws that should be imposed on citizens of this state."

In recent months, a several of Australia's most experienced legal minds have spoken out against anti-association laws, saying they strip away the fundamental rights and freedoms of average citizens.

Further, leading criminologists have expressed serious doubts that the laws will achieve the government's goals. They have instead called for the Queensland Government to encourage cooperation among motorcycle clubs – such as is taking place through the UMCQ.

Mr Parker said the Government should target individuals responsible for criminal activity, and stop demonising anyone who happens to ride a motorbike.

"Motorcycle club members are ordinary blokes - fathers, sons, brothers and family men," Mr Parker said. "During the week we are employers and workers. We are public servants, labourers, business owners, drivers and white-collar professionals.

"On weekends, we like riding motorcycles and hanging out with our mates. That shouldn't be enough to make someone a criminal, but under these heavy-handed new laws that's exactly what will happen.

"Where will the Government and police draw the line? After they have attacked motorcycle clubs, what group will be next? What's to stop police using their far-reaching new powers to target football clubs, other associations or even ethnic groups?

"We call on the Bligh Government to hold a State Parliamentary Inquiry into the impact of these laws on the civil liberties and basic legal rights of Queensland citizens.

"And we urge all concerned Queenslanders to contact their MPs and tell them that laws that strip away the fundamental legal rights of our citizens have no place in a modern free society."

#### **ENDS**

Media contact: Cole Lawson Communications (07) 3221 2220

# Joint Media Release: United Motorcycle Council of Queensland & The University of Queensland

#### Bikers teach the law

24 March 2010

The University of Queensland (UQ) will welcome some unusual lecturers when United Metorcycle Council of Queensland (UMCQ) representatives deliver a law lecture on 26th March.

The seminar will focus on the practical implications of the 'anti-association' laws, and the UMCQ's public relations counsel Cole Lawson Communications will discuss their campaign against the laws.

UMCQ spokesperson Russel Wattie (Mr Wattie goes by Camel) said the lectures would be an opportunity for students to realise the "real-world" impacts of the law, and recognise the case against the 'anti-association' laws.

"This is a great chance for the future leaders of the legal and communications profession to explore the 'real-world' application of what they study," he said.

"Our lectures will also demonstrate the great lengths we have gone to in order to generate public awareness of our situation, and the negative consequences these laws have for all Queenslanders."

Professor Michael Bromley said the seminar would benefit communications students through an open discussion of how to manage the complex campaign against the 'anti-association' laws.

"We are looking forward to having a controversial social justice campaign debated on our campus," he said.

"This is an excellent opportunity for our students to engage in high profile public relation campaigns."

#### Group against anti-bikie laws passes 20,000 members

More than 20,000 people have used the social networking site Facebook to express their opposition to the anti-association laws that the Queensland Government plans to introduce this/next week.

A group titled "I'm against the anti-bikie legislation" has attracted Australia-wide membership from a diverse group since the laws were first announced earlier this year.

Bikies, interstate politicians and the general public are continuing to express their concern over the laws by sharing links to news articles, commenting on the group wall and contributing to discussion topics.

Australian Democrats' South Australian MP, David Winderlich, used the group to post links to news articles about his intention to present amendments to state parliament recently.

The group was started by Geelong resident Patrick Lawrence, who is not a member of a motorcycle club, but who said ne was opposed to the laws on principle.

"I am opposed to any law that takes away people's basic human rights," Mr Lawrence said,

"The laws that have been introduced in New South Wales and South Australia, and are proposed in Queensland, are unnecessary and unfair, and not just for bikies. Every Australian should be concerned about the impact of the laws on their civil liberties."

United Motorcycle Council of Queensland spokesperson Camel said the group highlighted the fact that many Australians are concerned about what the laws mean for every citizen.

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### Appendix A7 - Media coverage





BUSINESS

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POLITICS VIDEO

April 19, 2009 01: 28pm AEST | Make this site your homepa

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### Bikie gangs to work as one under United Motorcycle Council of Queensland

April 19, 2009

Article from: @ap

ALL 17 of Ougensland's bikie clubs have united under a parent body to stamp out violence and lobby

In an historic move, disparate motorcycle gangs including Lone Wolf, Finks, Hells Angels, Life and Death, Tribe of Judah, Bandidos and Rebels rode side by side to officially launch the United Motorcycle Council of Queensland (UMCQ) in Brisbane today.

This comes in the wake of tough anti-bikle laws being implemented by the Queensland and Federal governments since the Helis Angels and Comancheros were involved in a fatal brawl at Sydney airport last month.

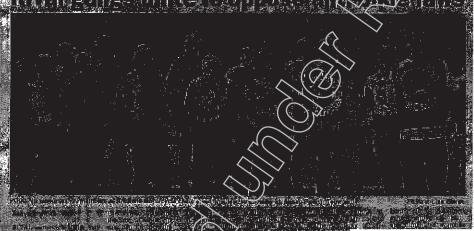
UMCQ spokesman John Parker said the formation of the council began in earnest about 18 months ago after a bray/ on the Gold Coast between the Hells Angels and and Finks.

We get bad press all the time," Mr Parker, a Rebels member, said



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Judges please note: scanned copies of print clips that are too small to read have been provided in our digital material.

Left: The Courier-Mail, 20/4/2009 Below left: Sunrise soapbox, August 2009

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Bikies pool together under one banner

April 19, 2009 - 11;54PM

Queensland bikie groups have united under one banner, but the state's notice minister is still promising to invoke tough anti-bilde laws.

All 17 of Queensland's blkie clubs have unified under a parent body to slamp out violence and lobby government

in a hisioric move, disparate motorcycle gamgs, including Lone Wolf, Finks, Helis Angels, Life and Death, Tribe of Judah, Bandidos and Rebels rode side by side to officially launch the United Molorcycle Council of Queensland (UMCQ) in Brisbane

Il was their response to lough anti-bikle laws being considered by Queensland and already adopted by South Australia where a club can be dearned lifegal by the altomey general if police believe its members are involved in criminal

The federal government is encouraging states to adopt the laws since the Hells Angels and Comancheros were involved in a falal brawl at Sydney alrood last month.

UMCQ spokesman John Parker sald motorcycle dubs were being unfaldy largeled by police and politicians.

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BEARCH

Do we need bikie laws?

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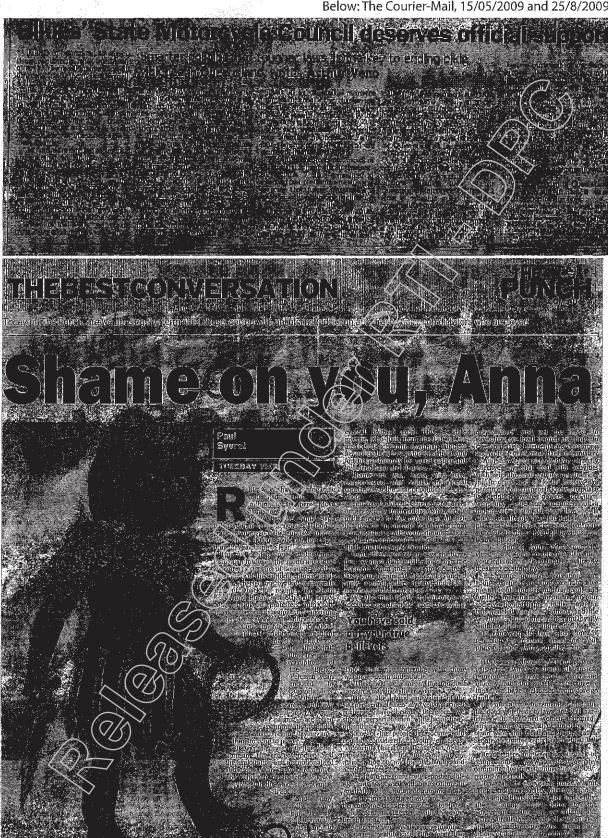
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Below: The Courier-Mail, 15/05/2009 and 25/8/2009

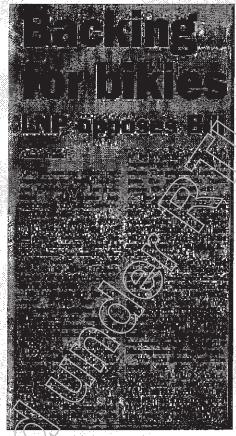




Above: Sydney Morning Herald, 2/10/2009



Left: The Courier-Mail, 30/10/2009 and Below: 22/11/2009





#### UN labels bikle laws 'naive'

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THE author of a United Nations report on criminal gange in the Pacific Rim said Australian state legislation tergeting organized prime was "extreme" and "rativa" in its good of outling criminal gange.

The author, Andreas Schloenhand, an associate professor in the time school at the University of Queensland, called fac. governments is recognise the failure of using such (aws to win the war on organised crime.

The report was co-epometered by the Australian Federal Police and Australian Federal Government and warned of a wide range of criminal organisations with continuing operations throughout the Asia-Pacific region.

These include outlaw motorcycle gangs, Cotombian drug carels and Balkon and Russian nuffes that were also well established in Australia, Canada, New Zealand and the United Status.

### Rebel chief just a 'good natured bloke with a hobby'

Marissa Calligeros April 24, 2009 - 4:11PM

He's a father of three who spends his weekend renovating an old Queenslander before hitting the open road for some good ol' R&R. Yet John Parker also happens to be the commander-in-chief of the lounding chapter of one of the country's most feared bikie gangs. Contrary to popular belief, however, trafficking guns, manufacturing trugs and shooting innocent members of the public are not top of his load of list.

At the moment, the biggest concern of the Rebels Motorcycle Club president is matching slate tiles in the gang's Albion clubhouse, which has undergone a makeover following a firebombing attack by rivals, the Bandidos

As the custodian of Rebels lore in Queensland and long-standing commander of the country's mother chapter, Parker said it pained him to welcome cameras inside the club's Frodham Street headquarters for the first time in four decades.

'I never thought it would come to this," Parker told prisbanetimes.com.au as he sat at the clubhouse's bar, "but it's time to

lispell the myths. It's just wrong to blame us for everything that happens in this town. In the 70s it was bike stealing, and in the 80s it was selling marijuana and now we're 'organising' everything apparently.

All I'm trying to organise is fixing two holes in my roof at the



Rebel chief John Parker thumbs through a photo album at the bikie group's Albion clubhouse.

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# Appendix A8 - Letter to Premier

May 5, 2009

The Hon Anna Bligh MP Premier of Queensland PO Box 15185, City East, Old, 4002

Dear Premier,

You may have seen recent media reports about the formation of the United Motorcycle Council of Queensland. The Council has been formed following six months of discussions between 17 motorcycle clubs around the state. Our purpose is to provide a forum in which any disputes between motorcycle clubs and/or individual members can be resolved peacefully and privately. While talks on forming the Council were underway well before the recent incident at Sydney Airport, we intend that the Council will work to prevent any similar occurrence here in Queensland. So far, the formation and operation of the Council have been characterised by goodwill and cooperation among all clubs, and our model is being closely studied in other states.

The Council and our member clubs are concerned about your Government's plans to introduce a form of the anti-association laws currently in place in South Australia and New South Wales. Our concern is with the impact these laws would have on rights and freedoms that have, until now, been enjoyed by all law-abiding citizens in Queensland. The Council acknowledges the responsibility that you and your Government have for combating serious and organised crime. We have no issue with efforts to bring to justice individuals who are guilty of criminal offences. However, we are concerned by what former Attorney-General Kerry Shine described in 2007 as "guilt by association".

Professor Paul Wilson, arguably Australia's leading criminologist, has estimated motorcycle club members are responsible for between 0.3 and 0.6 per cent of all crime that takes place in Australia. Professor Wilson, in his submission on this matter to the Queensland Government, also wrote that overseas experience indicates that anti-association laws will not stop these criminal elements from operating. Therefore, the proposed laws can logically be expected to have a disproportionate impact on those members of motorcycle clubs who are not involved in serious or organised crime.

We have heard the Police Minister's assurances in the media that the laws will not impact on law-abiding citizens. We accept that he gives these assurances in good faith. However, we believe there is a strong likelihood that law-abiding citizens who belong to a motorcycle club that subsequently is proscribed under these laws will indeed be affected by them. Despite having done no wrong, despite having had no conviction recorded against them in a court, these individuals will be branded as criminals simply because of the organisation they belong to. We will no longer be able to ride or socialise with our mates for fear of attracting a criminal conviction.

Premier, we would appreciate the opportunity to meet with you and talk about how Queensland motorcycle clubs are leading the nation in preventing public conflict or outbreaks of violence. We would also value the chance to discuss with you our concerns about the proposed laws.

We do not seek any preferential treatment for motorcycle clubs. Nor do we oppose the application of the criminal justice system to individuals who participate in serious or organised crime. We are simply asking that motorcycle riders not be subjected to a different standard of criminal law than applies to other Queenslanders. No other organisations within our society—football clubs, churches, business institutions or even political parties—are judged to be collectively responsible for the illegal actions of a few individual members. Our clubs should not be judged in this way either.

I hope to speak with you soon about these important issues.

Yours sincerely,

Mark Nelms Chairperson United Motorcycle Council of Queensland

### Appendix A9 - Example stakeholder letter

The following letter was sent to all our priority stakeholders after the successful National Press Club address, along with a video copy of the full address.

17 August, 2009

Dear (Name)

RE: Anti-association laws discussed in National Press Club Address

I am writing on behalf of the United Motorcycle Council of Queensland.

As you may have heard, the United Motorcycle Council, along with Professor Paul Wilson of Bond University, recently addressed the National Press Club on the issue of the anti-association laws. Currently, these laws have been enacted in South Australia and New South Wales and they have been proposed in several more states across the nation.

The speakers of the day were:

- Ferret, national spokesperson of the United Motorcycle Council
- Professor Paul Wilson, leading Australian criminologist and Bond University academic
- Dr Rev. John "Bullfrog" Smith, founder of the international God's Squad Christian Motorcycle Club.

The main issues raised by these speakers revolved around the fact that these laws will affect every Australian's right to associate, regardless of whether they are a member of a motorcycle club or not.

We ask you to please take the time to view the enclosed copy of the National Press Club Address of Wednesday 5 August, 2009, and hear the other side of the debate.

We would welcome the opportunity to discuss these laws with you and we would invite you to contact us if you have any further questions.

Thank you for your time

Kind regards

Margaret Lawson

Director

Cole Lawson Communications

On behalf of the UMCQ

# Appendix A10 - Stakeholder support

"There's no reason to hurry these laws through. There hasn't been a threat for bikers to take over all of society. Federal and state Labor politicians are with effortless ease about to import draconian anti-terror legislation into mainstream criminal law."

Australian Council for Civil Liberties president Terry O'Corman

"The introduction of draconian laws targeting specific demographic groups such as bikers is a breach of civil liberties and an infringement on the right of all Queenslanders to live in a democratic society"

Bond University criminologist Paul Wilson

"Given what has happened in NSW, [the Queensland Government] wants to be seen as tough and cracking down. It's a big media stunt.

"By adopting the South Australian Act, there is little that can stop the [Queensland] Attorney-General from banning a local bowling club or the opposition party if he feels they pose a public safety risk," he said.

UQ professor of criminal law Andreas Schloenhardt

"We don't believe this is the best way to address organised criminal activity by these groups. Biker-specific legislation will not work. There has to be a suite of laws to attack organised crime."

Victorian attorney-general Robert Hulls

"The problem here is a problem which is complex and longstanding and requires a response which is thought through and professional. And I certainly don't believe that introducing rushed and hurried legislation is an answer to that complexity."

University of Sydney professor of criminal law and deputy director of the Institute of Criminology, Mark Findlay

"Our fundamental rights will now be affected. For example, our right to be free, our liberty, our right to silence, our right to privacy - we would now have to justify ourselves - our right to associate with persons whom we choose."

Solicitor for the Comancheros Lesley Randle

"While we reserve our position pending a dispassionate consideration of any draft proposals ... I am bound to say that out initial reaction to the general concept is not one of great enthusiasm."

Queensland Law Society president Ian Berry

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